

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR END JUNE 30, 2005

# SANDY CITY 10000 Centennial Parkway Sandy, Utah 84070

# Comprehensive Annual Financial Report For the year ended June 30, 2005

### Prepared by:

**Department of Finance** 

Arthur D. Hunter, Director of Finance and Information Services
Glade G. Jardine, Treasurer
Helen R. Kurtz, Controller

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# INTRODUCTORY SECTION

November 23, 2005



Honorable Mayor and Members of the City Council Sandy City

The Comprehensive Annual Financial Report (CAFR) of Sandy City (the City), for the fiscal year ended June 30, 2005 is submitted herewith. Utah State law requires that first class cities "present to the governing body an annual financial report prepared in conformity with Accounting Principles Generally Accepted in the United States (GAAP), as prescribed in the Uniform Accounting Manual for Utah Cities." This report, which fulfills this requirement, presents a comprehensive financial picture covering all funds and financial transactions for the year.

This CAFR has been prepared by the City's Finance Department. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures and supplementary information, rests with the City's management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the City. All disclosures necessary to enable the reader to gain an understanding of the government's financial activities have been included. Likewise, the "Notes to the Financial Statements" are an integral part of this report and should be read for a more complete understanding of the financial statements and information presented in this report.

Management of the City is also responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. The City's internal control structure is designed to provide reasonable, rather than absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: 1) the cost of the control should not exceed the benefits likely to be derived and 2) the valuation of costs and benefits requires estimates and judgments by management.

As required by Utah state law, an annual audit has been conducted by independent certified public accountants. The Report of Independent Certified Public Accountants, as prepared by Wisan, Smith, Racker & Prescott, LLP, is included within the Financial Section of this report. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based on the audit, that there was a reasonable basis for rendering an unqualified opinion that the City's financial statements for the fiscal year ended June 30, 2005, are fairly presented in conformity with GAAP.

The City is required to undergo an annual Single Audit in conformity with the provisions of the Single Audit Act and U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. Information related to this Single Audit, including the schedule of federal financial assistance, findings and recommendations, and auditor's reports on the internal control structure and compliance with applicable laws and regulations, are published under separate cover.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

Sandy, about 13 miles south of Salt Lake City, was settled in 1863 as a pioneer farming village. With the discovery of rich ores in Little Cottonwood Canyon and the shipping of the stone for the construction of the Salt Lake Temple, Sandy became a focal shipping point and booming mining town. As a result, Sandy became a city in 1893 and hired a sheriff to keep the miners in line. One by one the mines closed around 1900. Sandy then became a small farming community again and remained that way until about 1970. For the past several years, Sandy has numbered among the fastest growing suburban cities in the United States. Today Sandy is the fourth largest city in Utah with a population approaching 100,000 citizens.

Since 1979, the City has operated under the council-mayor form of government. The City Council, comprised of seven elected individuals, is the governing authority for the City. The elected Mayor, with no voting rights on the City Council, has various administrative and veto powers. One of the Mayor's administrative powers is the appointment of the Chief Administrative Officer, Cabinet Officers and various other positions such as the City Treasurer, the City Recorder, and the City Engineer. The City Council establishes City policy, approves the budget, and ratifies the appointment of City Officials. The City Council is authorized to issue bonds, incur short-term debt, levy property taxes, and is not dependent on any other unit of local government.

The City provides the full range of municipal services normally associated with a municipality. In brief, the general governmental functions include police and fire protection, park construction and maintenance, street construction and maintenance, public improvements, engineering, building inspection, planning and zoning, administrative services, recreation services, storm drain system construction and maintenance, and street light system installation and maintenance. The City also operates water, waste collection, and River Oaks Golf Course as enterprise funds. Blended component units, although legally separate entities, are, in substance, part of the primary government's operations and are included as part of the primary government. Accordingly, the Sandy Redevelopment Agency is reported as a special revenue fund and Alta Canyon Recreation Special Service District is reported as an enterprise fund.

Comprehensive annual budgets are an essential element for the City's financial planning and control. Therefore, budgets are adopted annually (required by Utah state law) by the City Council for all funds except debt service funds used to account for special assessments and expendable trust funds which are subject to compensating controls. Utah state law also requires: 1) a balanced budget for each individual fund; however, Redevelopment Agencies are allowed to incur debt prior to the triggering of the tax increment revenue thus allowing an unbalanced budget, 2) department expenditures to conform with departmental appropriations, and 3) individual fund appropriations to be overspent only in "emergencies" (natural disasters). Once the budgets are approved, the City Council may revise the budgets from time to time after following the required procedures. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted. For the general fund and the storm water fund this comparison begins on page 42 as part of the basic financial statements for the governmental funds. For the other governmental funds with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on page 85.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

**Local Economy**. After several consecutive recessionary years, financial indicators point to strong economic growth in the next 12 months. Sandy continues to enjoy a very low unemployment rate (3.3 percent) compared to state (4.6 percent) and national (5.0 percent) rates.

Sandy City's fiscal strength can be attributed to many growing areas including the office, retail, transportation, and entertainment markets.

During 2005 and continuing into 2006, the office market has shown an overall drop of ten percent in vacancy rates and the highest levels of absorption since 2001. Office related employment accounts for over 40 percent of all new job growth with an increase of 15,800 new jobs statewide. Sandy City anticipates adding over 400,000 square feet of new Class A and B office space in the near future.

The retail market is holding to its long-term path of health, vibrancy and stability. Future additions to Sandy's retail base include the Quarry Bend development, Phases II and III of the Little Cottonwood Shopping Center, and two new dealerships in the South Towne Auto Mall. The nearly completed Union Heights development includes a 16 screen theater, a 165,000 square foot office building, and various pad sites.

Sandy has several major transportation-related projects taking place. An additional Light Rail Station will be added at 9400 South as a destination only station to accommodate Jordan Commons visitors as well as attendees of events at the South Towne Expo Center. The 11400 South and State Street intersection will be widened in conjunction with the 11400 South Single Point Urban Interchange (SPUI) project.

The Salt Lake Real soccer franchise announced their intention to build a professional soccer stadium in Sandy, west of State Street and 9400 South. They are anticipating the purchase of approximately 22 acres to build the 25,000 seat stadium along with some additional soccer fields to be used for practice and commercial uses including retail and restaurants. Preliminary discussions have revealed an opening date of July 4, 2007.

Additional information about economic factors can be found on page 31 of the MD&A.

**Long-Term Financial Planning**. The City Council approved a balanced budget for the upcoming fiscal year. The approved budget will bring an additional \$2,300,000 in ongoing revenue to the general fund. Aided by strong retail sales, growing telecommunication charges, modest fee increases, and consistent property taxes, the City intends to dedicate the new revenue to a variety of ongoing projects and capital programs.

To compensate for increasing demands on the City's Justice Court system, the approved budget will allow for the renovation and maintenance of the Public Safety Building (formerly Third District Court Building) as well as fund an additional full-time assistant city prosecutor and two court bailiffs.

The City also expects one-time revenue of \$3,700,000. This money will be spent on municipal building preservation, renovation and replacement as well as street reconstruction, concrete repair, and trail development. Based on the Completed 2005 Parks and Recreation Master Plan Update, the City has set aside money to construct two new parks including a 4 acre community park adjacent to Union Middle School and an 8 acre full service park at the Quarry Bend development.

The City expects to contribute \$439,433 to the fund balance of the general fund. This will allow the fund balance to remain at 11.3 percent of expected general fund revenues.

**Relevant financial policies**. The City takes pride in maintaining its pay-as-you-go strategy along with reasonable long-term financing to keep the debt burden low. Sandy City seeks the most practical and cost-efficient financing available. Following this policy has allowed the City to maintain a "Aa+" bond rating. For further information on long-term liabilities, please refer to page 29 in Management's Discussion and Analysis and page 65 in the notes to the financial statements.

**Major initiatives**. In staying consistent with the City's overall water master plan, funds have been set aside this year (\$4,210,322) to meet our commitment to the Metropolitan Water District of Salt Lake and Sandy and its Point of the Mountain Water Treatment Plant. The plant, with an expected completion date in 2007, will provide needed redundancy and transmission capacity to our municipal water system. The plant, coupled with Ontario Drain Tunnel water rights purchased by the City in March 2005, will ensure that residents have adequate, clean, quality drinking water in the decades to come. The City will pay \$13,832,100 in principal over 27 years for the Ontario Drain Tunnel water rights acquisition.

### **Awards and Acknowledgments**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2004. This was the eighteenth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized CAFR. This report satisfied both Accounting Principles Generally Accepted in the United States of America and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for fiscal year 2006. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device. This is the second consecutive year that the City has received this esteemed award.

The preparation of the CAFR on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. In closing, without the leadership and support of the governing body of Sandy City, preparation of this report would not have been possible.

Respectfully Submitted,

Byron D. Jorgenson,

City Administrator

Arthur D. Hunter,

Finance and Information

Services Director

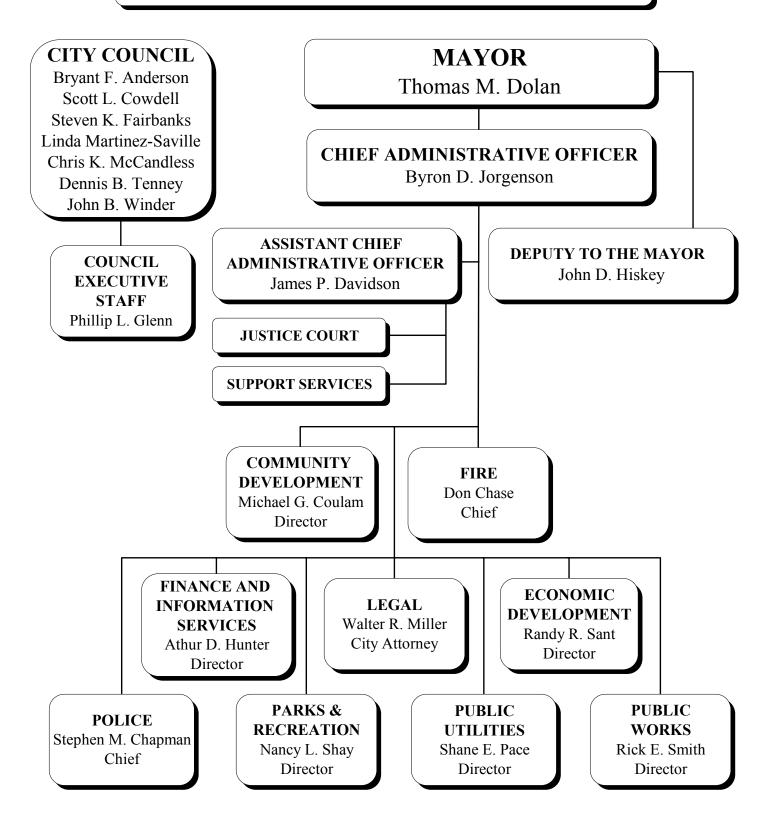
## **SANDY CITY**

### **Elected Officials**

Mayor Thomas M. Dolan
City Council - At Large Linda Martinez-Saville
City Council - At Large Steven K. Fairbanks
City Council - At Large John B. Winder
City Council - District 1 Scott L. Cowdell
City Council - District 2 Dennis B. Tenney
City Council - District 3 Bryant F. Anderson
City Council - District 4 Christopher K. McCandless
Appointed Officials
Chief Administrative Officer Byron D. Jorgenson
Assistant Chief Administrative Officer James P. Davidson
Deputy to the Mayor John D. Hiskey
City Attorney Walter R. Miller
Finance and Information Services Director
Chief of Police
Fire Chief Don Chase
Public Works Director
Public Utilities Director
Parks and Recreation Director
Community Development Director
Economic Development Director

## Sandy City Organizational Structure

## CITIZENS OF SANDY



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Sandy City, Utah

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

UNITED STATES SO CAMADA SEAL C

President

**Executive Director** 

# FINANCIAL SECTION



### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Sandy, Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sandy, Utah (the City), as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sandy, Utah, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

MEMBER
AMERICAN INSTITUTE OF
CERTIFIED PUBLIC ACCOUNTANTS

132 PIERPONT AVENUE, SUITE 250 SALT LAKE CITY, UTAH 84101 FAX (801) 328-2015 (801) 328-2011

MEMBER
UTAH ASSOCIATION OF
CERTIFIED PUBLIC ACCOUNTANTS

In accordance with Government Auditing Standards, we have also issued our report dated November 23, 2005, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis, and the schedule of roadway system condition and maintenance, on pages 19 through 32 and 79 through 81, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major fund financial statements, budgetary comparison information, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual non-major fund financial statements and budgetary comparison information have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Wisam Smith Racher & Prosott UP

Salt Lake City, Utah November 23, 2005

### **Management's Discussion and Analysis**

As management of Sandy City, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2005. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which starts on page 7 of this report.

### **Financial Highlights**

- The assets of the City exceeded its liabilities at the close of fiscal year 2005 by \$451,713,205 (net assets). Of this amount, \$69,995,696 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$11,712,421. Approximately 20 percent of this
  increase is attributable to unspent revenues in the water fund that will be used for future capital
  projects. General fund revenues in excess of expenses constitute 30 percent of the total net asset
  increase. This excess was transferred to the capital projects fund for use in future capital projects.
- As of the close of fiscal year 2005, the City's governmental funds reported combined ending fund balances of \$33,135,168, an increase of \$3,612,785 in comparison with fiscal year 2004. The unreserved portion equals \$27,220,750 and is available for spending at the government's discretion.
- At the end of fiscal year 2005, unreserved fund balance of the general fund was \$4,154,891, or 12
  percent of total general fund expenditures. General fund balance remained unchanged from fiscal
  year 2004.
- The City's total long-term debt increased \$9,413,256 (14 percent) during fiscal year 2005. This is
  partially due to the Ontario Drain Tunnel water rights acquisition, which is discussed in more detail
  under "Business-type activities" on page 25 and under "Long-term debt" on page 29.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements:** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, highways and streets, storm water, electric utility, economic development, and culture and recreation. The business-type activities of the City include water, waste, River Oaks Golf Course, and Alta Canyon Sports Center.

Although Alta Canyon Sports Center is a legally separate entity from the City (known as the primary government), it functions for all practical purposes as a department of the City, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 34-37 of this report.

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing

so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the debt service fund, the capital projects fund, and the storm water fund, all of which are considered to be major funds. Data from the other nine funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 38-43 of this report.

Proprietary funds. The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water utility, waste services, Alta Canyon Sports Center, and River Oaks Golf Course. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its fleet of vehicles, information services, risk management, payroll management, and equipment management. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water utility, waste services, Alta Canyon Sports Center, and River Oaks Golf Course, all of which are considered to be major funds of the City. Conversely, internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining* statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 44-46 of this report.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 47-78 of this report.

**Other information:** Required supplementary information, including budgetary comparisons for major governmental funds other than the general fund, begins on page 79 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 84-115 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Sandy City, assets exceeded liabilities by \$451,713,205 at the close of fiscal year 2005.

By far the largest portion of the City's net assets (83 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

SANDY CITY Summary of Net Assets June 30, 2005

	Govern	ernmental		Business-type			Total Primary Government			
	2005	2004		2005		2004	2005	2004		
Current and other assets	61,931,074	56,559,238		52,098,695		36,739,430	114,029,769	93,298,668		
Capital assets	372,993,303	373,625,112		63,571,273		63,256,585	436,564,576	436,881,697		
Total assets	434,924,377	430,184,350		115,669,968		99,996,015	550,594,345	530,180,365		
Long-term liabilities outstanding	43,781,065	48,389,373		27,037,120		14,210,000	70,818,185	62,599,373		
Other liabilities	25,357,111	25,006,965		2,705,844		2,573,243	28,062,955	27,580,208		
Total liabilities	69,138,176	73,396,338		29,742,964		16,783,243	98,881,140	90,179,581		
Net assets: Invested in capital assets, net of related debt	326,487,853	322,769,699		49,315,238		48,891,585	375,803,091	371,661,284		
Restricted	5,914,418	9,357,059		-0-		223,136	5,914,418	9,580,195		
Unrestricted	33,383,930	24,661,254	_	36,611,766		34,098,051	69,995,696	58,759,305		
Total net assets	\$ 365,786,201	\$ 356,788,012	\$	85,927,004	\$	83,212,772	\$ 451,713,205	\$ 440,000,784		

An additional portion of the City's net assets (1.3 percent) represents resources that are subject to external restrictions on how they may be used, all of which is from governmental activities. The remaining balance of *unrestricted net assets* (\$69,995,696) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of fiscal year 2005, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

Restricted net assets for governmental activities decreased 37 percent (\$3,442,641) during fiscal year 2005. Forty-six percent of the decrease resulted from the removal of the debt service reserve requirements associated with the 1998C Municipal Building Authority (MBA) Lease Revenue Bond (\$748,473) and the 1999 MBA Lease Revenue Bond (\$841,757) that were refunded during fiscal year 2005. The remaining 54 percent (\$1,852,411) of the decrease was attributable to the reduction in capital projects left to be completed.

SANDY CITY Changes in Net Assets

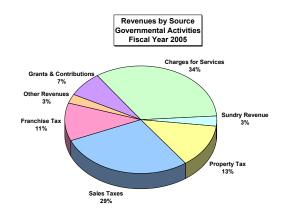
For the Year Ended June 30, 2005

	Govern	mental	Business-type		Total Primary	
	2005	2004	2005	2004	2005	2004
Revenues				-		-
Program revenues:						
Charges for services	18,658,764	16,651,850	20,736,756	21,772,006	39,395,520	38,423,856
Operating grants and contributions	3,702,446	4,212,373	-0-	-0-	3,702,446	4,212,373
Capital grants and contributions	447,787	385,028	-0-	1,172,856	447,787	1,557,884
General revenues:						
Property Tax	7,262,922	7,323,101	290,752	292,996	7,553,674	7,616,097
Sales Tax	15,857,517	15,161,445	-0-	-0-	15,857,517	15,161,445
Franchise Tax	6,284,131	4,688,366	-0-	-0-	6,284,131	4,688,366
Motor Vehicle Fees	818,905	881,376	37,835	41,551	856,740	922,927
Special Assessments	986,961	991,015	-0-	-0-	986,961	991,015
Interest Income	709,066	410,215	327,089	159,507	1,036,155	569,722
Sale of Fixed Assets	10,731	2,021	-0-	-0-	10,731	2,021
Sundry Revenue	740,077	719,395	-0-	-0-	740,077	719,395
Total revenues	55,479,307	51,426,185	21,392,432	23,438,916	76,871,739	74,865,101
Expenses						
General Government	6,732,132	6,099,168	-0-	-0-	6,732,132	6,099,168
Police & Animal Control	11,574,194	11,039,961	-0-	-0-	11,574,194	11,039,961
Fire	6,547,657	6,684,265	-0-	-0-	6,547,657	6,684,265
Public Works	7,492,157	8,298,500	-0-	-0-	7,492,157	8,298,500
Parks, Landscapes and Cemetery	4,163,629	3,313,008	-0-	-0-	4,163,629	3,313,008
Community Development	2,086,736	2,067,518	-0-	-0-	2,086,736	2,067,518
Economic Development	1,348,916	1,038,250	-0-	-0-	1,348,916	1,038,250
Recreation and Cultural Events	1,547,212	1,427,152	-0-	-0-	1,547,212	1,427,152
Electric Utility	870,085	897,171	-0-	-0-	870,085	897,171
Storm Water Utility	1,731,367	1,600,171	-0-	-0-	1,731,367	1,600,171
Interest on Long-Term Debt	2,237,033	2,412,157	-0-	-0-	2,237,033	2,412,157
Alta Canyon Sports Center	-0-	-0-	1,058,633	1,034,668	1,058,633	1,034,668
Water Fund	-0-	-0-	12,901,791	10,231,959	12,901,791	10,231,959
Waste	-0-	-0-	3,658,358	3,477,255	3,658,358	3,477,255
Golf Course Fund	-0-	-0-	1,209,418	1,256,006	1,209,418	1,256,006
Total expenses	46,331,118	44,877,321	18,828,200	15,999,888	65,159,318	60,877,209
Increase in net assets before transfer	rs 9,148,189	6,548,864	2,564,232	7,439,028	11,712,421	13,987,892
Transfers	(150,000)	(150,000)	150,000	150,000	0-	-0-
Increase in net assets	8,998,189	6,398,864	2,714,232	7,589,028	11,712,421	13,987,892
Beginning net assets						
Deginning het assets	356,788,012 \$ 365,786,201	350,389,148 <b>\$ 356,788,012</b>	83,212,772 \$ 85,927,004	75,623,744 <b>\$ 83,212,772</b>	440,000,784 <b>\$ 451,713,205</b>	426,012,892 <b>\$ 440,000,784</b>

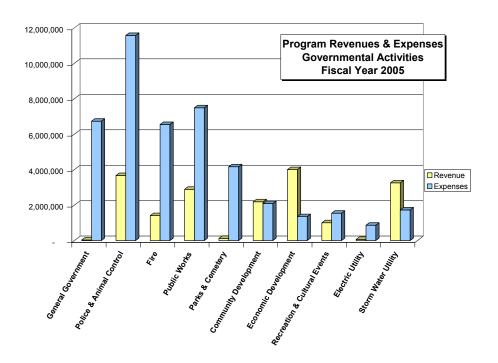
The government's net assets increased \$11,712,421 during fiscal year 2005. This growth largely reflects capital asset additions, reserves for future and ongoing capital projects, and rate changes.

**Governmental activities:** Governmental activities increased the City's net assets by \$8,998,189, accounting for 77 percent of the total growth in the City's net assets. Key elements of this change are as follows:

- The City collected \$1,885,561 more than anticipated in franchise tax revenue. Beginning July 1, 2005, a 4 percent telecommunications franchise tax replaced the 6 percent telephone franchise tax, which expanded the tax base to include cellular phone services.
- Sales tax revenue posted higher in fiscal year 2005 over the prior year by \$696,072 and \$807,717 over budgeted expectations due to economic growth.



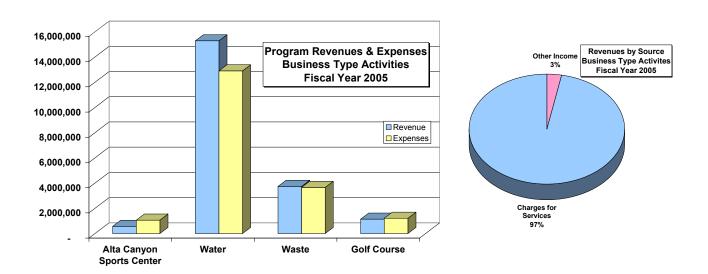
- Interest income for fiscal year 2005 came in at \$307,800 more than expected due to rising interest rates and the recovering economy.
- The storm water fund experienced a \$204,345 revenue increase from penalties and interest charged to delinquent utility customers. All penalty and interest amounts were accounted for in the water fund in prior years.
- The City received \$913,163 in new federal grant money during fiscal year 2005 including \$755,601 in Community Oriented Policing Services (COPS) funding for schools and technology, \$98,426 for homeland security, \$46,353 for parks, and \$12,783 for victim assistance. Additionally, the City received \$24,500 from the State of Utah for justice court technology and security as well as \$300,000 from Salt Lake County for construction costs and debt service related to the City's cultural arts facilities.
- The City retired \$4,263,844 in debt for governmental activities. More detailed information can be found in note 12, Long-term Obligations, on page 65 of the notes to the financial statements.



**Business-type activities:** Business-type activities increased the City's net assets by \$2,714,232, accounting for 23 percent of the total growth in the government's net assets. Key elements of the change in business-type net assets are as follows:

- On May 1, 2001, the City entered into an interlocal agreement with Salt Lake City and Metropolitan Water District of Salt Lake and Sandy (MWDSLS). Under this agreement, the System is obligated to pay an estimated total of \$126,310,000 over 30 years to the MWDSLS for capital improvements to be conducted by MWDSLS. The second annual assessment of \$2,806,881 was paid in fiscal year 2005. An assessment of \$4,210,322 will be paid in fiscal year 2006.
- The City entered into a contract with MWDSLS to receive preferential rights to water from the Ontario Drain Water Tunnel in exchange for \$13,832,100 (principal only) payable over 27 years. The principal portion of this transaction is recorded in the Water Fund as water rights acquisitions, including the corresponding debt. Therefore, there is no affect on the net assets of the Water Fund for fiscal year 2005.
- During fiscal year 2005, the City completed \$5,842,919 in water main additions. Work in process
  decreased by \$3,244,430, largely due to the completion of the Bell Canyon Raw Water Aqueduct
  and Automated Meter Reading projects. Both of these projects were transferred to water main
  additions.
- The waste fund contributed \$112,518 to the increase in business-type net assets. The primary reason, besides residential growth, is that the City's equity ownership of the Trans Jordan Landfill

- increased \$136,703 for fiscal year 2005. For more information regarding the City's joint venture in Trans Jordan Landfill, see note 9 on pages 60-61 of the notes to the financial statements.
- In fiscal year 2005, Alta Canyon Sports Center caused a \$156,932 decrease in business-type net assets. Membership fees posted \$41,592 less than expected due to heavy construction in close proximity to the Center. The Sports Center also incurred \$46,076 in higher than expected personnel and contract services costs to administer programs and services. Depreciation expense was \$148,168 for fiscal year 2005. For more information regarding the City's management of Alta Canyon, see note 1 on page 47 of the notes to the financial statements.
- River Oaks Golf Course contributed \$91,947 to the overall increase in business-type activities'
  net assets. The Golf Course experienced a decrease in bond interest expense of \$63,182
  compared to fiscal year 2004. Also occurring in fiscal year 2005 was a gain on sale of assets of
  \$20,726.



### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

**Governmental funds.** The focus of Sandy City's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2005, the City's governmental funds reported combined ending fund balances of \$33,135,168, an increase of \$3,162,785 in comparison with fiscal year 2004. Of this amount, \$27,220,750 (82 percent) is unreserved, and is therefore available for spending at the government's discretion. The remainder of the fund balance is *reserved* to indicate that it is not available for new

spending because it has already been committed to pay debt service (\$1,420,600) or to pay for capital projects, including road projects (\$4,493,818).

The general fund is the chief operating fund of the City. At the end of fiscal year 2005, fund balance of the general fund was \$4,154,891, all of which is unreserved. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 12 percent of the total general fund expenditures.

The fund balance of the City's general fund did not change during fiscal year 2005. The City chose to maintain current service levels and invest in future capital projects in lieu of increasing fund balance.

The storm water fund experienced an increase in fund balance of \$498,439 for fiscal year 2005 resulting in a total fund balance of \$6,896,939.

The debt service fund has a total fund balance of \$2,835,159, of which \$1,420,600 is reserved for the payment of debt service. The net fund balance decreased 33 percent (\$1,368,164) during fiscal year 2005. This decrease in fund balance is attributable to the refunding of the 1998C MBA lease revenue bond and the 1999 MBA lease revenue bond.

Fund balance in the capital projects fund increased \$3,122,989 during fiscal year 2005 leaving an ending fund balance of \$14,446,308. \$4,493,818 of ending fund balance is restricted for specific capital projects, including roads. The increase in fund balance resulted from planned projects that are yet to be completed.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the City's proprietary funds amounted to \$44,100,417 for the water fund, \$5,798,462 for the waste fund, and \$14,923 for Alta Canyon Sports Center.

While total net assets of River Oaks Golf Course are \$552,035, unrestricted net assets are negative \$(111,659). The reserved portion of net assets that is invested in capital assets, net of related debt is \$663,694, which includes debt payable over the next seventeen years. The portion of net assets invested in capital assets, net of related debt is shown separately from unrestricted net assets because capital assets cannot be used to pay related debt or other expenses as they are being used in the course of business.

Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget in the general fund amounted to a \$28,191 reduction in appropriations.

A transfer from the general fund to the capital projects fund in the amount of \$28,191 was originally budgeted for traffic calming projects throughout the City causing a decrease in the overall general fund budget.

Another significant budget change in the general fund during fiscal year 2005 was the mid-year addition of a full-time contract attorney totaling \$93,809. The departments the position will primarily service (i.e. fire, police, and public utilities) funded this position. Additionally, the budgeted purchase of a \$25,000 vehicle in the public works department was moved to non-departmental to reserve for a future purchase. Other significant budget highlights include the appropriation of \$48,271 for selective enforcement and \$30,000 for the Metro fire contract, which were funded by the general fund contingency.

### **Capital Asset and Debt Administration**

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2005 amounts to land, improvements other than buildings, machinery and equipment, autos and trucks, infrastructure (roadway system), street light system, and storm drain system. The net decrease in the City's investment in capital assets for fiscal year 2005 was \$317,121 (a less than one percent decrease for governmental activities and a less than one percent increase for business-type activities). The primary reason for the governmental activities decrease is accumulated depreciation outpacing capital asset additions in fiscal year 2005.

Major capital asset events during fiscal year 2005 included the following:

- The Public Utilities Department completed the Bell Canyon Raw Water Aqueduct for a total of \$1,331,228.
- The City capitalized an additional \$1,256,154 for water main replacements and \$126,510 for well equipment replacements.
- An additional \$411,862 was capitalized for ongoing underground power line projects.
- An additional \$1,880,712 was added to infrastructure, including \$724,242 in infrastructure land.

SANDY CITY
Capital Assets, Net of Depreciation
June 30, 2005

·	 Governmental Activities			 Business-type Activities			Total Primary Government			
	2005		2004	2005		2004		2005		2004
Land	\$ 189,709,253	\$	188,931,711	\$ 6,649,806	\$	6,419,636	\$	196,359,059	\$	195,351,347
Buildings and Systems	49,650,745		49,863,578	47,732,208		44,423,508		97,382,953		94,287,086
Improvement Other Than Buildings	8,679,321		8,697,143	786,154		801,036		9,465,475		9,498,179
Vehicles	5,541,080		6,292,679	32,741		-0-		5,573,821		6,292,679
Machinery and Equipment	2,251,187		2,859,895	148,271		145,883		2,399,458		3,005,778
Infrastructure	116,189,101		115,032,631	-0-		-0-		116,189,101		115,032,631
Construction in Progress	 972,616		1,947,475	 8,222,093		11,466,522		9,194,709		13,413,997
Total	\$ 372,993,303	\$	373,625,112	\$ 63,571,273	\$	63,256,585	\$	436,564,576	\$	436,881,697

The City did not record its roadway system infrastructure as part of the general fixed asset account group before July 1, 2002, but did record storm water and street light systems infrastructure in the appropriate funds at historical cost less depreciation. With the implementation of GASB Statement No. 34, Sandy City implemented the modified approach to account for roadway system infrastructure. Because many infrastructure assets may reasonably be expected to continue to function indefinitely if they are adequately preserved and maintained, GAAP allow a government to forego reporting depreciation in connection with networks or subsystems of infrastructure assets. A government choosing this option must commit to maintain those particular infrastructure assets at a predetermined condition level of its own choosing and must establish an asset management system that is adequate for that purpose. Sandy City has established a policy to maintain at least 80 percent of its roadway system at a good or better condition and have no more than 10 percent in a substandard condition. For the fiscal year ending June 30, 2005, the City has exceeded this goal for each of the three subsystems of the roadway network (arterials, collectors, and secondary) with 88.5 percent of the overall roadway network being in good or better condition and only .6 percent in substandard condition. This is an insignificant decrease from those in good or better condition at the end of fiscal year 2004 (89.7 percent) and from those in substandard condition for the fiscal year ending June 30, 2004 (.5 percent). The difference between the City's actual expenditures (\$4,647,642) and its predicted needs (\$5,121,575) to maintain the roadway system at these levels caused a 1.2 percent decrease in the overall system condition levels, but did not cause the levels to fall beneath the City's goal. More detailed information on this subject can be found in note 1 on page 52 of the notes to the financial statements and in the Required Supplementary Information section on page 81.

Additional information on the City's capital assets can be found in note 11 of the notes to the financial statements on pages 62-64 of this report.

**Long-term debt.** At the end of fiscal year 2005, the City had total long-term obligations outstanding of \$76,907,780. Of this amount, \$4,225,000 comprises debt backed by the full faith and credit of the government and \$6,018,000 is special assessment debt for which the government is liable in the event of default by the property owners subject to the assessment. The remainder of the City's bonded debt (\$48,550,000) represents bonds secured solely by specified revenue sources (i.e. revenue bonds). The

City's long-term obligations outstanding also include notes payable, long-term contracts payable, capital leases, and compensated absences totaling \$18,114,780.

SANDY CITY
Outstanding Debt
As of June 30, 2005

		nmental vities		ss-Type vities	Total Primary Government			
	2005	2004	2005	2004	2005	2004		
General obligation bonds Special assessment debt with governmental	\$ 4,225,000	\$ 4,750,000	\$ -0-	\$ -0-	\$ 4,225,000	\$ 4,750,000		
commitment	6,018,000	6,653,000	-0-	-0-	6,018,000	6,653,000		
Revenue bonds	34,340,000	37,245,000	14,210,000	14,365,000	48,550,000	51,610,000		
Total bonds payable	44,583,000	48,648,000	14,210,000	14,365,000	58,793,000	63,013,000		
Notes payable	1,835,000	1,945,000	-0-	-0-	1,835,000	1,945,000		
Equipment lease	177,262	262,413	-0-	-0-	177,262	262,413		
Compensated absences	2,270,418	2,274,111	-0-	-0-	2,270,418	2,274,111		
Long-Term Contract Payable	-0-	-0-	13,832,100	-0-	13,832,100	-0-		
Total other debt	4,282,680	4,481,524	13,832,100	-0-	18,114,780	4,481,524		
Total outstanding debt	\$ 48,865,680	\$ 53,129,524	\$ 28,042,100	\$ 14,365,000	\$ 76,907,780	\$ 67,494,524		

The City's total long-term debt increased \$9,413,256 (13.9 percent) during fiscal year 2005. Key factors in this increase are as follows:

- The City retired \$5,352,030 of debt with regularly scheduled payments.
- On November 1, 2004, the City issued \$16,520,000 in sales tax revenue and refunding bonds at 3 to 5 percent to refund the 1998C MBA lease revenue bond (\$7,150,000) and the 1999 MBA lease revenue bond (\$8,545,000) and to finance the costs associated with the acquisition, construction and equipment of road improvements, park improvements, and other City-owned capital improvements. Refunding the 1998C and 1999 bonds is expected to result in a decrease of \$231,738 in future debt service payments.
- The City entered into a contract with MWDSLS to receive preferential rights to water from the Ontario Drain Tunnel, increasing the Water Fund's long-term debt by \$13,832,100, payable over 27 years.

The City maintains a "Aa" rating from Moody's for Sandy City's general obligation bond and a "AA+" rating from Standard and Poor's for its sales tax revenue bonds. Only 3 percent of sales tax secured bonds enjoy a "AA+" bond rating nationwide. Standard and Poor's has rated the water revenue and refunding bonds "AA-".

Utah state statute limits the amount of general obligation debt a governmental entity may issue to 8 percent of the "reasonable fair cash value" of property. Of this percentage, a maximum of 4 percent may be used for general purposes. The remaining 4 percent and any unused portion of the 4 percent available for general purposes up to the maximum 8 percent may be utilized for water and/or sewer purposes. The current debt limitation for the City's general-purpose debt is \$272,568,204, and the limitation for water

and sewer debt is \$276,793,204. This limitation is significantly in excess of the City's outstanding general obligation debt.

Additional information on the City's long-term debt can be found in note 12 on pages 65-71 of this report.

### **Economic Factors and Next Year's Budgets and Rates**

The following factors were considered in preparing the City's budget for fiscal year 2006:

- After several consecutive recessionary years, financial indicators point to strong economic growth in the next 12 months.
- The unemployment rate for Sandy City of 3.3 percent at June 30, 2005 did not change from June 30, 2004. This compares favorably with the State's June 2005 unemployment rate of 4.6 percent and the national seasonal unemployment rate of 5.0 percent.
- Sandy City continues to attract and maintain its commercial tax base through incentive strategies,
   legislative initiatives, and continued support from the existing business community.

While unreserved fund balance in the general fund did not change during fiscal year 2005, the City expects to contribute \$439,433 during fiscal year 2006, maintaining the cash reserve at 11.3 percent of general fund revenue.

As required by law, an impact fee study was completed in May 2005, which recommended changes to the City's fee schedule. In compliance with the recommendations, the City added police and fire impact fees to the budget for fiscal year 2006 and increased water connection fees. These fees are charged to new developments and are regulated by state law, which specifies that the proceeds be used for capital facilities made necessary by the new development.

In keeping with the master plan, the fiscal year 2006 budget includes the recommended annual 6.5 percent increase in order to meet escalating demand on the City's culinary water system. These increases will generate approximately \$1,050,000 in additional funding for capital outlays.

Parks reservation fees will increase 3 to 5 percent due to increases in employee compensation and utilities. Cemetery fee increases are 2 percent due to increased compensation costs. Similarly, community development fees will increase to bring fees closer to the actual cost of services. The fiscal year 2006 budget also accounts for a modest increase in recreation program fees to offset increasing costs and the addition of new programs.

### **Requests for Information**

This financial report is designed to provide a general overview of Sandy City's finances for everyone with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Sandy City Finance Department, 10000 Centennial Parkway, Sandy, Utah 84070.

# BASIC FINANCIAL STATEMENTS

	Primary Government							
		Governmental Activities		siness-Type Activities		Total	Comparative Total - 2004	
<u>ASSETS</u>								
Cash and Cash Equivalents	\$	35,374,934	\$	13,961,257	\$	49,336,191	\$	40,860,858
Receivables - Net		18,134,448		2,476,861		20,611,309		21,107,296
Due from Other Govermental Units		511,385		-0-		511,385		1,209,594
Internal Balances		(531,743)		531,743		-0-		-0-
Inventories		46,768		384,889		431,657		297,425
Prepaid Assets		213,235	643			213,878	26,652	
Deferred Charges		631,702		491,390		1,123,092		633,431
Temporarily Restricted Cash:								
Road Funds		977,010		-0-		977,010		1,263,270
Capital Projects		5,152,735		-0-		5,152,735		5,306,095
Debt Service		1,420,600		-0-		1,420,600		3,010,830
Water Rights & Capacity		-0-		29,081,169		29,081,169		14,549,176
Investment in Joint Venture		-0-		5,170,743		5,170,743		5,034,041
Capital Assets (Net of Accumulated Depreciation)								
Land		189,709,253		6,649,806		196,359,059		195,351,347
Buildings and Systems		49,650,745		47,732,208		97,382,953		94,287,086
Improvements Other Than Buildings		8,679,322		786,154		9,465,476		9,498,179
Vehicles		5,541,081		32,741		5,573,822		6,292,679
Machinery and Equipment		2,251,185		148,271		2,399,456		3,005,778
Infrastructure		116,189,101		-0-		116,189,101		115,032,631
Construction in Progress		972,616		8,222,093		9,194,709		13,413,997
Total Assets	\$	434,924,377	\$	115,669,968	\$	550,594,345	\$	530,180,365

The accompanying notes are an integral part of this financial statement

			Primary G		
	G	overnmental Activities	siness-Type Activities	Total	Comparative
LIABILITIES					
Accounts Payable	\$	1,747,452	\$ 800,006	\$ 2,547,458	\$ 4,065,797
Salaries & Benefits Payable		1,560,248	183,548	1,743,796	1,465,349
Accrued Interest Payable		509,414	104,508	613,922	701,303
Unamortized Interest Payable		-0-	46,035	46,035	-0-
Claims & Judgements Payable		511,786	-0-	511,786	556,122
Due to Other Governmental Units		83,736	9,702	93,438	20,829
Due to Other Funds		-0-	-0-	-0-	-0-
Unearned Revenue		7,474,098	364,999	7,839,097	7,773,916
Deferred Assessments		5,828,000	-0-	5,828,000	6,469,000
Customer Deposits		2,557,762	192,066	2,749,828	1,632,741
Noncurrent Liabilities:					
Compensated Absences		2,198,254	-0-	2,198,254	2,274,111
Bonds, Notes, Leases and Other Payable:					
Due within One Year		5,084,615	1,004,980	6,089,595	4,895,151
Due in More Than One Year		41,582,811	 27,037,120	68,619,931	 60,325,262
Total Liabilities		69,138,176	29,742,964	98,881,140	90,179,581
NET ASSETS					
Invested In Capital Assets, Net of Related Debt		326,487,853	49,315,238	375,803,091	371,661,284
Restricted For:					
Debt service		1,420,600	-0-	1,420,600	3,010,830
Capital Projects		3,516,808	-0-	3,516,808	5,306,095
Road Funds		977,010	-0-	977,010	1,263,270
Unrestricted		33,383,930	 36,611,766	69,995,696	58,759,305
Total Net Assets	\$	365,786,201	\$ 85,927,004	\$ 451,713,205	\$ 440,000,784

# SANDY CITY Statement of Activities For the Year Ended June 30, 2005 With Comparative Totals for the Year Ended 2004

		Program Revenues							
Functions/Programs:	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions					
Primary Government:									
Governmental Activities:									
General Government	\$ 6,732,132	\$ 30,691	\$ -0-	\$ -0-					
Police & Animal Control	11,574,194	3,672,182	236,844	-0-					
Fire	6,547,657	1,411,659	123,614	118,287					
Public Works	7,492,157	2,894,576	2,875,279	324,500					
Parks, Landscapes and Cemetery	4,163,629	122,858	12,643	5,000					
Community Development	2,086,736	2,188,270	454,066	-0-					
Economic Development	1,348,916	4,002,758	-0-	-0-					
Recreation and Cultural Events	1,547,212	1,009,439	-0-	-0-					
Electric Utility	870,085	68,090	-0-	-0-					
Storm Water Utility	1,731,367	3,258,241	-0-	-0-					
Interest on Long-Term Debt	2,237,033	-0-	-0-	-0-					
Total Governmental Activities	46,331,118	18,658,764	3,702,446	447,787					
Business-Type Activities:									
Alta Canyon Sports Center	1,058,633	571,502	-0-	-0-					
Water	12,901,791	15,287,242	-0-	-0-					
Waste	3,658,358	3,738,162	-0-	-0-					
Golf Course	1,209,418	1,139,850	-0-	-0-					
Total Business-Type Activities	18,828,200	20,736,756	-0-	-0-					
Total Primary Government	\$ 65,159,318	\$ 39,395,520	\$ 3,702,446	\$ 447,787					

General Revenues:

**Property Taxes** 

Sales Taxes

Franchise Taxes

Motor Vehicle Fees

Interest Income

Sale of Fixed Assets

Sundry Revenue

Transfers

Total General Revenues and Transfers

Change in Net Assets

Beginning Net Assets

**Ending Net Assets** 

	Net (E	xpenses) R	evenues a	and C	hanges in Net A	Assets	;
		F	Primary G	overn	ment		
Go	overnmental	Busines	s-Type			C	omparative
	Activities	Activ	ities		Total	T	otal - 2004
					_		
\$	(6,701,441)	\$	-0-	\$	(6,701,441)	\$	(5,962,820)
	(7,665,168)		-0-		(7,665,168)		(7,787,764)
	(4,894,097)		-0-		(4,894,097)		(5,077,147)
	(1,397,802)		-0-		(1,397,802)		(1,952,675)
	(4,023,128)		-0-		(4,023,128)		(3,177,482)
	555,600		-0-		555,600		288,122
	2,653,842		-0-		2,653,842		2,476,788
	(537,773)		-0-		(537,773)		(595,364)
	(801,995)		-0-		(801,995)		(800,478)
	1,526,874		-0-		1,526,874		1,372,907
	(2,237,033)		-0-		(2,237,033)		(2,412,157)
	(23,522,121)		-0-		(23,522,121)		(23,628,070)
	-0-	(4	87,131)		(487,131)		(459,960)
	-0-	2,3	85,451		2,385,451		7,264,454
	-0-		79,804		79,804		268,669
	-0-		69,568)		(69,568)		(128,189)
	-0-	1,9	08,556		1,908,556		6,944,974
	(23,522,121)	1,9	08,556		(21,613,565)		(16,683,096)
	7,262,922	2	90,752		7,553,674		7,616,097
	15,857,517		-0-		15,857,517		15,161,445
	6,284,131		-0-		6,284,131		4,688,366
	818,905		37,835		856,740		922,927
	709,066	3	27,089		1,036,155		569,722
	10,731		-0-		10,731		2,021
	1,727,038		-0-		1,727,038		1,710,410
	(150,000)	1	50,000		-0-		-0-
	32,520,310	8	05,676		33,325,986		30,670,988
_	8,998,189	2,7	14,232		11,712,421		13,987,892
	356,788,012	83,2	12,772		440,000,784		426,012,892
\$	365,786,201	\$ 85,9	27,004	\$	451,713,205	\$	440,000,784

SANDY CITY
Balance Sheet
Governmental Funds
June 30, 2005
With Comparative Totals for 2004

						Other	Governme	nta	l Funds
	General Fund	Storm Water	Debt Service	Capital Projects	Go	vernmental Funds	Total	C	Comparative 2004
<u>ASSETS</u>									
Cash and Cash Equivalents	\$ 5,087,272	\$ 6,063,406	\$ -0-	\$ 10,113,813	\$	5,130,300	\$ 26,394,791	\$	20,351,003
Receivables - Net	10,032,760	965,602	6,150,322	-0-		8,019	17,156,703		17,361,885
Due from other Govt. Units	298,748	-0-	-0-	81,532		131,105	511,385		858,839
Due From Other Funds	-0-	-0-	-0-	-0-		191,695	191,695		3,105
Prepaid Assets	178,838	-0-	-0-	-0-		34,098	212,936		26,652
Temporarily Restricted Cash:									
Road Funds	-0-	-0-	-0-	977,010		-0-	977,010		1,263,270
Capital Projects	-0-	-0-	1,635,927	3,516,808		-0-	5,152,735		5,082,959
Debt Service	-0-	-0-	1,420,600	-0-		-0-	1,420,600		3,010,830
Total Assets	15,597,618	7,029,008	9,206,849	14,689,163		5,495,217	52,017,855		47,958,543
LIABILITIES:									
Accounts Payable	700,097	50,364	6,497	242,855		612,564	1,612,377		2,142,670
Salaries & Benefits Payable	1,419,206	34,370	-0-	-0-		52,443	1,506,019		1,249,053
Due to Other Govt. Units	81,793	-0-	-0-	-0-		1,943	83,736		9,495
Due to Other Funds	-0-	-0-	191,695	-0-		-0-	191,695		3,105
Deferred Revenue	6,757,600	-0-	6,173,498	-0-		-0-	12,931,098		13,505,559
Deposits	2,484,031	47,335	-0-	-0-		26,396	2,557,762		1,526,278
Total Liabilities	11,442,727	132,069	6,371,690	242,855		693,346	18,882,687		18,436,160
Fund Balance									
Reserved for:									
Debt Service	-0-	-0-	1,420,600	-0-		-0-	1,420,600		3,010,830
Capital Projects	-0-	-0-	-0-	3,516,808		-0-	3,516,808		5,082,959
Roads	-0-	-0-	-0-	977,010		-0-	977,010		1,263,270
Unreserved Fund Balances	4,154,891	6,896,939	1,414,559	9,952,490		4,801,871	27,220,750		20,165,324
Total Fund Balances	4,154,891	6,896,939	2,835,159	14,446,308		4,801,871	33,135,168		29,522,383
Total Liabilities and Fund Balances	\$ 15,597,618	\$ 7,029,008	\$ 9,206,849	\$ 14,689,163	\$	5,495,217	\$ 52,017,855	\$	47,958,543

#### **SANDY CITY**

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2005

#### Amounts Reported for Governmental Activities in the Statement of Net Assets are Different Because:

Amounts Reported for Governmental Activities in the Statement of Net Assets are Diffe	Heill Decause.		
Total Fund Balances for Governmental Funds (page 38)		\$	33,135,168
Capital Assets used in governmental activities are not financial resources and			
therefore are not reported in the funds. Those assets consist of:			
Land	189,709,253		
Buildings and Systems	49,650,744		
Improvements Other Than Buildings	8,649,428		
Vehicles	3,654		
Machinery and Equipment	481,153		
Infrastructure	116,189,101		
Construction in Progress	972,616		
Total Capital Assets			365,655,949
Some of the City's revenues will be collected after year-end, but are not available			
soon enough to pay for the current period's expenditures, and therefore are			
reported as receivables.			629,818
A portion of the excess revenue collected by the internal service funds must be			
returned to the business-type activities.			(531,743)
Internal services funds are used by the City to charge the costs of the fleet			
operations, information services, insurance, risk management, equipment and			
employee benefits. The assets and liabilities of the internal service funds are			
included in governmental activities in the statement of net assets.			14,109,855
Long-term liabilities applicable to the City's governmental activities are not due			
and payable in the current period and accordingly are not reported as fund			
liabilities. Interest on long-term debt is not accrued in governmental funds, but			
rather as an expenditure when due. All liabilities - both current and long-term			
are reported in the statement of net assets.			
Accrued Interest Payable	(509,414)		
Unamortized Bond Issuance Costs	631,702		
	(4,925,000)		
Bonds, Notes and Leases Payable - Noncurrent	(41,493,000)		
Compensated Absences - Noncurrent	(917,134)	_	
			(47,212,846)
Not Associated Communication Astronomy (Communication Communication Comm		Φ.	005 700 004

The accompanying notes are an integral part of this financial statement

Net Assets of Governmental Activities (page 35)

\$ 365,786,201

SANDY CITY
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2005
With Comparative Totals for the Year Ended 2004

Revenues: Taxes Special Assessments Innkeeper Fees Licenses & Permits Inter-Governmental Revenue	\$ 30,042,946 -0-	\$ Storm Water		Debt Service		Capital Projects	Go	vernmental Funds	Total	omparative otal - 2004
Taxes Special Assessments Innkeeper Fees Licenses & Permits Inter-Governmental Revenue	-0-	\$								Olai - 2004
Special Assessments Innkeeper Fees Licenses & Permits Inter-Governmental Revenue	-0-	\$								
Inkeeper Fees Licenses & Permits Inter-Governmental Revenue		-0-	\$	281,950	\$	-0-	\$	3,999,295	\$ 34,324,191	\$ 31,626,757
Licenses & Permits Inter-Governmental Revenue	-0-	-0-		986,961		-0-		1,550	988,511	994,215
Inter-Governmental Revenue		-0-		194,291		-0-		-0-	194,291	178,730
	2,011,739	-0-		-0-		-0-		-0-	2,011,739	1,740,360
01	3,051,028	-0-		-0-		469,280		454,066	3,974,374	4,449,925
Charges for Services	1,851,035	2,911,368		269,759		934		874,382	5,907,478	5,575,609
Administrative Charges	1,344,587	-0-		-0-		-0-		-0-	1,344,587	1,151,671
Fines & Forfeitures	2,299,500	-0-		-0-		287,626		-0-	2,587,126	2,661,801
Cell Tower Lease	-0-	-0-		-0-		153,555		-0-	153,555	138,426
Fees from Developers	-0-	327,545		-0-		283,862		-0-	611,407	223,197
Interest Income	114,103	125,534		90,607		249,698		129,125	709,067	410,214
Miscellaneous Revenues	26,323	17,828		-0-		96,151		1,415,045	1,555,347	720,761
Total Revenues	40,741,261	3,382,275		1,823,568		1,541,106		6,873,463	54,361,673	49,871,666
Expenditures:	,,	-,,		.,,		.,,		-,,	- 1,001,010	,,
Current										
General Government	7,589,684	-0-		-0-		-0-		27,177	7,616,861	7,271,840
Police & Animal Control	10,571,016	-0-		-0-		-0-		1,052,746	11,623,762	11,033,512
Fire	6,303,432	-0-		-0-		-0-		115,260	6,418,692	6,497,598
Public Works	4,773,383	-0-		-0-		-0-		294	4,773,677	4,990,014
Parks, Landscapes and Cemetery	2,660,847	-0-		-0-		-0-		32,971	2,693,818	2,661,076
Community Development	1,819,349	-0-		-0-		-0-		218,070	2,037,419	2,029,435
Economic Development	-0-	-0-		-0-		-0-		1,342,373	1,342,373	1,033,553
Recreation and Cultural Events	-0-	-0-		-0-		-0-		1,483,375	1,483,375	1,329,247
Electric Utility	-0-	-0-		-0-		-0-		568,783	568,783	591,767
Storm Water Utility	-0-	1,201,137		-0-		-0-		-0-	1,201,137	1,096,292
Capital Outlays:		.,,							.,,,	1,000,000
Public Works	-0-	-0-		-0-		2,995,550		-0-	2,995,550	7,145,118
Electric Utility	-0-	-0-		-0-		-0-		119,994	119,994	167,561
Storm Water Utility	-0-	800,994		-0-		-0-		-0-	800,994	576,181
Other Capital Outlays	-0-	-0-		-0-		-0-		10,290	10,290	318,550
Debt Service	Ü	Ū		· ·		O .		10,200	10,200	010,000
Principal	-0-	-0-		20,695,000		-0-		-0-	20,695,000	8,378,000
Interest on Long-Term Debt	-0-	-0-		2,234,858		-0- -0-		-0-	2,234,858	2,578,065
Bond Issuance Cost and Trustee Fees		-0-		1,372,135		-0-		-0-	1,372,135	139,136
Total Expenditures	33,717,711	2,002,131		24,301,993		2,995,550		4,971,333	67,988,718	57,836,945
Excess (Deficiency) of Revenues Over	00,717,711	2,002,101		24,001,000		2,000,000		4,07 1,000	07,000,710	07,000,040
(Under) Expenditures	7,023,550	1,380,144	(	(22,478,425)		(1,454,444)		1,902,130	(13,627,045)	(7,965,279)
Other Financing Sources (Uses):										
Issuance of Debt	-0-	-0-		16,520,000		-0-		-0-	16,520,000	7,287,091
Bond Premium	-0-	-0-		857,599		-0-		-0-	857,599	-0-
Fees from Developers	-0-	-0-		-0-		-0-		-0-	-0-	210,003
Other Income	-0-	-0-		-0-		-0-		-0-	-0-	1,304
Sale of Capital Assets	2,531	1,500		-0-		8,200		-0-	12,231	2,649
Transfers In	40,000	40,000		4,461,752		4,569,233		1,184,931	10,295,916	8,466,823
Transfers Out	(7,066,081)	(923,205)		(729,090)		-0-		(1,727,540)	(10,445,916)	(8,616,823)
Total Other Financing Sources (Uses)	(7,023,550)	(881,705)		21,110,261		4,577,433		(542,609)	17,239,830	7,351,047
Net Change in Fund Balances	-0-	498,439		(1,368,164)		3,122,989		1,359,521	3,612,785	(614,232)
Beginning Fund Balances	4,154,891	6,398,500		4,203,323				3,442,350	29,522,383	
Ending Fund Balances  Ending Fund Balances	\$ 4,154,891	\$ 6,896,939	\$		r	11,323,319	\$	4,801,871	\$ 33,135,168	\$ 30,136,615 29,522,383

#### **SANDY CITY**

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2005

#### Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balances - Total Governmental (page 40)	\$ 3,612,785
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation	
expense. This is the amount by which capital outlays exceeded depreciation in the current period.	621,379
Revenues in the statement of activities that do not provide current financial resources are not	44.000
reported as revenues in the funds.	11,686
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to	
governmental funds, while the repayment of the principal of long-term debt consumes the current	
financial resources of governmental funds. Neither transaction, however, has any effect on net	
assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and	
similar items when debt is first issued, whereas these amounts are deferred and amortized in	
the statement of activities. This amount is the net effect of these differences in the treatment of	
long-term debt and related items.	4,671,511
Some expenses reported in the statement of activities do not require the use of current financial	
resources and, therefore, are not reported as expenditures in governmental funds.	37,762
Internal service funds are used by the City to charge the costs of various activities to individual	
funds. A portion of the internal service funds net revenues is reported with governmental	
activities.	43,066
Change in Net Assets of Governmental Activities (page 37)	\$ 8,998,189

		Dood oo 4 o d	<b></b>				ariance with nal Budget -
		Budgeted /		_	Actual		Positive
Revenues:		Original	Final		Amounts		(Negative)
Taxes:							
General Property Taxes	\$	7,056,688	\$ 7,056,688	\$	7,082,393	\$	25,705
General Sales & Use Taxes	•	15,049,800	15,049,800	Ψ	15,857,517	Ψ	807,717
Franchise Taxes		4,398,570	4,398,570		6,284,131		1,885,561
Motor Vehicle Fee		862,150	862,150		818,905		(43,245)
Total Taxes		27,367,208	27,367,208		30,042,946		2,675,738
Licenses & Permits		1,724,900	1,724,900		2,011,739		286,839
Inter-Governmental Revenue		3,373,425	3,373,425		3,051,028		(322,397)
Charges for Services		1,645,300	1,645,300		1,851,035		205,735
Administrative Charges		1,326,674	1,326,674		1,344,587		17,913
Fines & Forfeitures		2,379,300	2,379,300		2,299,500		(79,800)
Interest Income		49,900	49,900		114,103		64,203
Miscellaneous Revenues		23,000	23,000		26,323		3,323
Total Revenues		37,889,707	37,889,707		40,741,261		2,851,554
Expenditures:			.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				
Current							
General Government:							
Mayor		441,311	441,311		441,259		52
City Administrator		1,862,373	1,862,373		1,862,169		204
City Council		465,882	465,882		424,622		41,260
City Attorney		853,914	947,723		947,723		-0-
Court Services		1,055,163	1,055,163		1,054,825		338
Administrative Services		1,516,255	1,516,255		1,516,174		81
Non-Departmental		1,464,204	1,404,845		1,342,912		61,933
Total General Government		7,659,102	7,693,552		7,589,684		103,868
Public Safety:							·
Police & Animal Control		10,800,910	10,795,314		10,571,016		224,298
Fire		6,338,366	6,304,021		6,303,432		589
Total Public Safety		17,139,276	17,099,335		16,874,448		224,887
Public Works		4,907,153	4,882,903		4,773,383		109,520
Parks and Cemetery		2,685,837	2,687,387		2,660,847		26,540
Community Development		1,820,350	1,820,350		1,819,349		1,001
Total Expenditures		34,211,718	34,183,527		33,717,711		465,816
Excess of Revenues Over Expenditures		3,677,989	3,706,180		7,023,550		3,317,370
Other Financing Sources (Uses):							
Sale of Capital Assets		-0-	-0-		2,531		2,531
Transfers In		-0-	-0-		40,000		40,000
Transfers Out		(3,677,989)	(3,706,180)		(7,066,081)		(3,359,901)
Total Other Financing Sources (Uses)		(3,677,989)	(3,706,180)		(7,023,550)		(3,317,370)
Net Change in Fund Balances		-0-	-0-		-0-		-0-
Beginning Fund Balances		4,154,891	4,154,891		4,154,891		-0-
Ending Fund Balances	\$	4,154,891	\$ 4,154,891	\$	4,154,891	\$	-0-

SANDY CITY
Storm Water Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2005

	Fin	Priginal and al Budgeted Amounts	 Actual Amounts	Fi	ariance with nal Budget Positive Negative)
Revenues:					
Charges for Sales & Services	\$	2,693,424	\$ 2,911,368	\$	217,944
Fees from Developers		300,000	327,545		27,545
Interest Income		80,000	125,534		45,534
Miscellaneous Revenues		-0-	 17,828		17,828
Total Revenues		3,073,424	 3,382,275		308,851
Expenditures:					
Salaries and Benefits		486,767	498,654		(11,887)
Materials & Supplies		141,924	91,502		50,422
Contracted Services		110,680	104,125		6,555
Internal Charges		1,005,198	274,232		730,966
Administrative Charges		44,338	44,338		-0-
Cost of Goods Sold		11,263	188,286		(177,023)
Capital Outlays		5,729,998	 800,994		4,929,004
Total Expenditures		7,530,168	 2,002,131		5,528,037
Excess (Deficiency) of Revenues Over (Under) Expenditures		(4,456,744)	1,380,144		5,836,888
Other Financing Sources (Uses):					
Sale of Capital Assets		3,500	1,500		(2,000)
Transfers In		-0-	40,000		40,000
Transfers Out		(927,483)	 (923,205)		4,278
Total Other Financing Sources (Uses)		(923,983)	 (881,705)		42,278
Net Change in Fund Balances		(5,380,727)	498,439		5,879,166
Beginning Fund Balances		6,398,500	6,398,500		-0-
Ending Fund Balances	\$	1,017,773	\$ 6,896,939	\$	5,879,166

	Bu	Business - Type Activities - Enterprise Funds							
	Alta Canyon Sports Center	Water	Waste	Golf	TOTALS	Internal Service Funds			
<u>ASSETS</u>									
Current Assets:									
Cash and Cash Equivalents	\$ 146,081	\$ 13,198,616	\$ 616,560	\$ -0-	\$ 13,961,257	\$ 8,980,143			
Receivables - Net	282,317	1,873,931	320,113	500	2,476,861	347,927			
Due from other Govt. Units	-0-	-0-	-0-	-0-	-0-	-0-			
Due From Other Funds	-0-	100,695	-0-	-0-	100,695	-0-			
Prepaid Assets	-0-	533	-0-	110	643	299			
Deferred Charges	-0-	491,390	-0-	-0-	491,390	-0-			
Inventories	-0-	269,817	-0-	115,072	384,889	46,768			
Total Current Assets	428,398	15,934,982	936,673	115,682	17,415,735	9,375,137			
Noncurrent Assets:									
Investment In:									
Water Stock, Rights, and Capacity	-0-	29,081,169	-0-	-0-	29,081,169	-0-			
Joint Venture	-0-	-0-	5,170,743	-0-	5,170,743	-0-			
Capital Assets									
Land, Building, Plant, and Equipment	4,607,868	85,338,344	-0-	4,908,150	94,854,362	19,651,438			
Accumulated Depreciation	(3,162,538)	(36,312,538)	-0-	(30,105)	(39,505,181)				
Construction in Progress	-0-	8,222,092	-0-	-0-	8,222,092	-0-			
Total Assets	1,873,728	102,264,049	6,107,416	4,993,727	115,238,920	16,712,491			
LIABILITIES:	1,070,720	102,201,010	0,101,110	1,000,121	110,200,020	10,7 12,101			
Current Liabilities:									
Accounts Payable	10,947	508,069	262,855	18,135	800,006	135,075			
Salaries & Benefits Payable	36,464	117,646	9,306	20,132	183,548	54,229			
Accrued Interest Payable	-0-	47,951	-0-	56,557	104,508	-0-			
Due to Other Govt. Units	91	-0-	-0-	9,611	9,702	511,786			
Due to Other Funds	-0-	-0-	-0-	100,695	100,695	-0-			
Deferred/Unearned Income	346,956	18,043	-0-	-0-	364,999	371,000			
Deposits	19,017	114,045	36,793	22,211	192,066	-0-			
Bonds Payable	-0-	735.000	-0-	160,000	895,000	-0-			
Capital Leases	-0- -0-	-0-	-0- -0-	-0-	-0-				
Other Payables		109,980	-0- -0-	-0- -0-	109,980	,			
	-0-	·				72,165			
Total Current Liabilities	413,475	1,650,734	308,954	387,341	2,760,504	1,231,705			
Noncurrent Liabilities	0	0	0	0	0	4 004 400			
Compensated Absences	-0-	-0-	-0-	-0-	-0-	1,281,120			
Bonds Payable	-0-	9,306,684	-0-	4,054,351	13,361,035	-0-			
Capital Leases	-0-	-0-	-0-	-0-	-0-	*			
Notes Payable	-0-	13,722,120	-0-	-0-	13,722,120	-0-			
Total Noncurrent Liabilities:	-0-	23,028,804	-0-	4,054,351	27,083,155	1,370,931			
Total Liabilities	413,475	24,679,538	308,954	4,441,692	29,843,659	2,602,636			
NET ASSETS									
Invested In Capital Assets, Net of Related Debt	1,445,330	33,484,094	-0-	663,694	35,593,118	7,160,093			
Restricted For	1,440,000	33,404,034	-0-	000,004	55,555,116	7,100,033			
	-0-	-0-	-0-	-0-	-0-	-0-			
Capital Projects Unrestricted					-u- 49,802,143				
	14,923	44,100,417 \$ 77,584,511	5,798,462 \$ 5,798,462	(111,659) \$ 552,035		6,949,762			
Total Net Assets	\$ 1,460,253	\$ 77,584,511	\$ 5,798,462	\$ 552,035	85,395,261	\$ 14,109,855			
Adjustment to reflect the consc	olidation of internal	service fund activ	ities related to en	nterprise funds.	531,743				

SANDY CITY
Statement of Revenues, Expenses and Changes in Fund Net Assets
Proprietary Funds
For the Year Ended June 30, 2005

	Bus	Governmenta Activities -				
	Alta Canyon Sports Center	Water	Waste	Golf	TOTALS	Internal Service Funds
Operating Revenues:						
Charges for Sales & Services	\$ 538,295	\$ 14,337,428	\$ 3,601,459	\$ 1,119,124	\$ 19,596,306	\$ 5,608,475
Miscellaneous Revenues	-0-	-0-	-0-	-0-	-0-	93,028
Total Operating Revenues	538,295	14,337,428	3,601,459	1,119,124	19,596,306	5,701,503
Operating Expenses:					_	
Salaries and Benefits	581,880	1,449,759	189,427	453,694	2,674,760	1,573,088
Materials & Supplies	125,262	533,290	53,986	136,427	848,965	54,912
Contracted Services	65,741	407,171	-0-	63,605	536,517	1,020,257
Internal Charges	23,901	494,555	184,341	163,221	866,018	21,500
Administrative Charges	58,376	647,400	223,467	34,939	964,182	198,445
Cost of Goods Sold	36,737	6,284,069	2,988,623	124,685	9,434,114	833,888
Capital Outlays	19,816	22,073	-0-	5,990	47,879	386,539
Depreciation	148,168	2,670,141	-0-	15,058	2,833,367	2,106,517
Total Operating Expenses	1,059,881	12,508,458	3,639,844	997,619	18,205,802	6,195,146
Operating Income/(Loss)	(521,586)	1,828,970	(38,385)	121,505	1,390,504	(493,643
Nonoperating Revenues (Expenses):						
Property Taxes	328,587	-0-	-0-	-0-	328,587	374,712
Inter-Governmental Revenue	-0-	22,112	-0-	-0-	22,112	-0
Interest Income	2,861	309,998	14,200	30	327,089	182,516
Cell Tower Lease	28,077	210,132	-0-	-0-	238,209	-(
Fees from Developers	-0-	706,480	-0-	-0-	706,480	-(
Equity Earnings from Joint Venture	-0-	-0-	136,703	-0-	136,703	-(
Other Income (Expense)	5,129	23,638	-0-	(3,355)	25,412	-(
Gain/(Loss) on Disposal of Asset	-0-	(14,798)	-0-	20,726	5,928	25,056
Bond Interest Expense	-0-	(458,330)	-0-	(196,959)	(655,289)	(7,078
Total Nonoperating Revenues (Expenses)	364,654	799,232	150,903	(179,558)	1,135,231	575,206
Income/(Loss) Before Transfers	(156,932)	2,628,202	112,518	(58,053)	2,525,735	81,563
Other Financing Sources (Uses):						
Transfers In	-0-	-0-	-0-	150,000	150,000	80,000
Transfers Out	-0-	-0-	-0-	-0-	-0-	(80,000
Change in Net Assets	(156,932)	2,628,202	112,518	91,947	2,675,735	81,563
Beginning Net Assets	1,617,185	74,956,309	5,685,944	460,088		14,028,292
Ending Net Assets	\$ 1,460,253	\$ 77,584,511	\$ 5,798,462	\$ 552,035	-	\$ 14,109,855

Change in net assets of business-type activities (page 37)

\$ 2,714,232

		Bu	sin	ess - Type	A	ctivities - E	Ent	erprise Fι	ınc	ds		Governmental Activities -		
		ta Canyon orts Center		Water		Waste		Golf		TOTALS	Se	Internal rvice Funds		
Cash Flows from Operating Activities:	<u> </u>					114010								
Receipts from Customers	\$	556,862	\$	14,586,325	\$	3,629,969	\$	1,117,588	\$	19,890,744	\$	5,792,651		
Payments to Suppliers		(343,922)		(9,111,155)		(3,648,485)		(574,482)		(13,678,044)		(2,704,360)		
Payments to Employees		(579,803)		(1,428,810)		(187,120)		(454,623)		(2,650,356)		(1,588,512)		
Other Income		5,130		23,638		-0-		(3,355)		25,413		-0-		
Net Cash Provided by (Used in) Operating Activities		(361,733)		4,069,998		(205,636)		85,128		3,587,757		1,499,779		
Cash Flows from Noncapital Financing Activities:														
Tax Receipts		329,987		-0-		-0-		-0-		329,987		374,462		
Cash Received (Paid) on Interfund Loan		-0-		(100,695)		-0-		100,695		-0-		-0-		
Transfers from Other Funds		-0-		-0-		-0-		150,000		150,000		-0-		
Net Cash Provided from Noncapital Financing Activities		329,987		(100,695)		-0-		250,695		479,987	-	374,462		
Cash Flows from Capital and Related Financing Acti	ivitie			(,,				,		- ,	-			
Acquistion of Capital Assets	villo	(43,917)		(4,181,763)		-0-		(80,966)		(4,306,646)		(1,030,769)		
Capital Grants and Contributions		-0-		372,867		-0-		-0-		372,867		-0-		
Principal Paid on Revenue Bonds		-0-		-0-		-0-		(155,000)		(155,000)		(85,151)		
Interest Paid on Revenue Bonds		-0-		(478,381)		-0-		(196,233)		(674,614)		(7,078)		
Proceeds from Cell Tower Leases		28,077		210,132		-0-		-0-		238,209		-0-		
Contributions From Developers		-0-		706,480		-0-		-0-		706,480		-0-		
Proceeds from Sale of Fixed Assets		-0-		443,899		-0-		20,726		464,625		233,895		
Net Cash Provided (Used) by Capital and		-0-		440,000		-0-		20,720		707,023		200,000		
Related Financing Activities		(15,840)		(2,926,766)		-0-		(411,473)		(3,354,079)		(889,103)		
· ·	_	(13,040)		(2,320,700)		-0-		(+11,+73)		(3,334,073)	-	(003,103)		
Cash Flows from Investing Activities: Interest Income Received		2,861		309,998		14,201		30		327,090		182,516		
		(44,725)		1,352,535		(191,435)		(75,620)		1,040,755		1,167,654		
Net Increase (Decrease) in Cash and Cash Equivalents Cash and Cash Equivalents - Beginning of Year		190,806		11,846,081		807,995		75,620		12,920,502		7,812,489		
Cash and Cash Equivalents - Beginning of Year	\$	146,081	\$	13,198,616	\$	616,560	\$	-0-	\$	13,961,257	\$	8,980,143		
Cash and Gash Equivalents End of Fedi	<u> </u>	140,001	Ψ	10,100,010	Ψ	010,000	Ψ		Ψ	10,001,207	Ψ	0,000,140		
Reconciliation of Operating Income/(Loss) to N	let C	ash Prov	ide	d/(Used) by	Op	erating Act	ivit	ies:						
Operating Income	\$	(521,586)	\$	1,828,970	\$	(38,385)	\$	121,505	\$	1,390,504	\$	(493,643)		
Adjustments to Reconcile Operating Income to Net	Cash	Provided	(Us	ed) By Opera	ting	g Activities:								
Depreciation		148,168		2,670,141		-0-		15,058		2,833,367		2,106,517		
Other Non-Operating Income		5,130		23,638		-0-		(3,355)		25,413		-0-		
Increase (Decrease) Due to Changes in:														
Accounts Receivables		5,082		211,401		(4,640)		(500)		211,343		91,148		
Inventories		-0-		(90,329)		-0-		(42,219)		(132,548)		(1,684)		
Prepaid Assets		-0-		(533)		-0-		(110)		(643)		(299)		
Accounts Payable		(14,089)		(631,735)		(198,068)		(3,286)		(847,178)		(186,836)		
Salaries & Benefits Payable		2,077		20,949		2,307		(929)		24,404		(15,424)		
Deferred Revenue		13,493		(16,001)		-0-		-0-		(2,508)		-0-		
Customer Deposits		(8)		53,497		33,150		(1,036)		85,603		-0-		
Net Cash Provided (Used) by Operating Activities	\$	(361,733)	\$	4,069,998	\$	(205,636)	\$	85,128	\$	3,587,757	\$	1,499,779		
Noncash Investing, Capital, and Financing Activities	s:													
Contributions of Fixed Assets From Developers		-0-		280,241		-0-		-0-		280,241		-0-		
·												-0-		
Increase in Investments in Joint Venture		-0-		-0-		136,702		-0-		136,702				

#### Note 1 - Summary of Significant Accounting Policies

#### **Reporting Entity**

The City operates under the council-mayor optional form of government. The City Council, comprised of seven elected individuals, is the governing authority for the City. The elected Mayor, with no voting rights on the City Council, has various administrative and veto powers. The City Council establishes City policy, approves the budget, and ratifies the appointment of the City Officials. The City Council is authorized to issue bonds, incur short-term debt, levy property taxes, and is not dependent on any other unit of local government.

As required by Accounting Principles Generally Accepted in the United States of America, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Therefore, data from these units are combined with data of the primary government. Each blended unit has a June 30 year end.

#### **Blended Component Unit**

The Sandy Redevelopment Agency (the Agency) was legally created as authorized by the Utah Neighborhood Development Act. The City Council is designated by ordinance as the governing body of the Agency. Therefore, the Agency is part of the City's reporting entity because the City has accountability for all significant fiscal and operating matters. The agency is reported as a Nonmajor Governmental Fund.

The Alta Canyon Recreation Special Service District (the District) was legally created as authorized by the Utah Special Service District Act. The District is within the boundaries of the City and services the northeast quadrant (or about one-fourth) of the City. The District's Advisory Board is comprised of seven elected individuals. The Advisory Board establishes District policy, appoints the District officials, advises the City with respect to collection and disbursement of funds, and is responsible for funding deficits. The District also has the following powers: to sue and be sued, eminent domain, to enter into contracts, and to acquire and construct facilities. Of equal importance, no tax may be levied and no bonds shall be issued unless authorized by a majority of the qualified voters of the District.

The City Council approves the District's budget, property tax rate, issuance of any long-term debt, and can, at its discretion, dissolve the District. The District provides services which almost exclusively benefit the City. As of January 1, 2003, the District requested the City to take over the management of its daily operations. The District is reported as a blended component unit in the Enterprise Section of the financial statements.

#### **Investment in Joint Venture**

The City is a partner with neighboring cities in a joint venture known as Trans-Jordan Cities. The purpose of this joint venture is to provide solid waste management and disposal services. Investment in this joint venture is accounted for using the equity method (see note 9).

#### **Related Organizations**

The City also has activities with Metropolitan Water District of Salt Lake and Sandy (MWDSLS). City officials appoint members to the board of directors, but the City's accountability does not extend beyond making the appointments.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, interfund activity has been removed from these statements. Governmental activities, which are largely supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on charges for services for support.

The statement of activities demonstrates the degree to which the direct expenses for a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for the Governmental Funds, Proprietary Funds, and Internal Service Funds. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the basic financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to when revenues or expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. All Governmental Fund financial statements are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. This means that only current assets and current liabilities are generally included on their balance sheets. Governmental Funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

All Governmental Fund financial statements are maintained and reported using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period, generally 60 days. Principal revenue sources susceptible to accrual include property taxes, sales taxes, franchise taxes, special assessments, and interest on investments. Furthermore, expenditures are recorded when fund liabilities

are incurred.

The Enterprise and Internal Service Fund financial statements are reported using the accrual basis of accounting. These funds are accounted for on a cost of services or "economic resources" measurement focus. This means that all assets and all liabilities (whether current or non-current) associated with their activity are included on their balance sheets. The City applies all applicable Governmental Accounting Standards Board (GASB) pronouncements to proprietary funds. Pronouncements of the Financial Accounting Standards Board (FASB) are applied if issued on or before November 30,1989 and do not conflict with GASB pronouncements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the City's enterprise and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Description of Funds**

The City reports the following major governmental funds:

The **General Fund** is the government's primary operating fund. It accounts for the normal activities of the City (police, fire, public works, parks, community development, general government, etc.). These activities are funded principally by property taxes, sales and use taxes, franchise taxes, licenses, and permits.

The **Storm Water Fund** accounts for the City's revenues and capital expenditures associated with drainage for storm water runoff.

The **Debt Service Funds** are used to account for the accumulation of resources for payment of general long-term debt principal and interest and special assessment levies when the City is obligated in some manner for the payment.

The **Capital Projects Fund** accounts for the resources used to acquire, construct, and improve major capital facilities, other than those financed by Proprietary Funds. Capital Projects funds allow the City to compile project cost data and demonstrate that legal or contractual requirements, regarding the use of the resources, are fully satisfied. The principal source of funding is contributions from developers restricted for capital construction, operating transfers from the General Fund, grants, and bonding. All funds received for a particular purpose are restricted and used specifically for that purpose.

The City reports the following major Proprietary Funds:

The **Alta Canyon Sports Center Fund** accounts for the activities created by the Alta Canyon Recreation Special Service District.

The Water Fund is used to account for the operations of the City's water utility.

The Waste Fund accounts for waste collection services provided by an independent contractor.

The **Golf Fund** is used to account for the City's golf course.

Additionally, the City reports the following fund types:

The **Internal Service Funds** account for the financing of goods or services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis. The Internal Service Funds include the Fleet Fund, the Information Services Fund, the Risk Management Fund, the Equipment Management Fund, and the Payroll Management Fund.

#### **Budget Operation**

The City operates within the budget requirements as specified by Utah State law. The financial reports reflect the following budget standards:

- 1. For the fiscal year beginning July 1, the budget officer prepares a tentative budget which is presented to the City Council on or before the first regularly scheduled meeting in May.
- 2. By resolution, the City Council legally adopts the final budget on or before June 22, after appropriate public hearings have been held. However, if there is a change to the certified tax rate, the final budget can be adopted as late as August 17.
- 3. Once adopted, the budget can be amended by subsequent City Council action. Reductions in or reallocations of departmental appropriations can be approved by the City Council upon recommendation of the Budget Officer, but increased appropriations require a public hearing prior to amending the budget. Transfers of unexpended appropriations from one expenditure account to another in the same department can be made with the approval of the Budget Officer.
- 4. Interim adjustments in estimated revenue and departmental appropriations during the fiscal year 2005 have been included in the final budget approved by the City Council, as presented in the financial statements. These amendments were not material in relation to the original appropriations.
- 5. As determined by Utah State law, the level for which expenditures may not legally exceed appropriations is the departmental budget within a given fund.
- Budgets for the General, Special Revenue, Debt Service (General Purposes Debt Service Fund only), and Capital Projects Funds are adopted on a basis consistent with Accounting Principles Generally Accepted in the United States of America (GAAP). Special Assessment Funds are grouped with Debt

Service Funds. Operating and capital budgets are required by Utah State law for Proprietary Fund types, although such budgets are not required to be presented in the financial statements. In addition, budgets for Special Assessment Funds are not required by Utah State law.

7. All unexpended appropriations lapse at the end of the budget year. However, unexpended Capital Projects Fund appropriations may be reappropriated by a resolution of the City Council without holding public hearings.

#### **Encumbrances**

Encumbrance accounting is not employed by the City.

#### Investments

Investments in interest earning deposits are stated at cost plus or minus unamortized premiums or discounts which approximates fair value.

#### Inventory

The inventories are stated at the lower of cost, determined on the first-in first-out basis, or market.

#### **Deferred Charges**

Deferred charges represent issuance costs on bonds which are amortized over the life of the issue using the bonds outstanding or straight-line method, which approximates the interest method.

#### **Interfund Transactions**

In the normal course of its operations, the City has various transactions between funds. Various City funds provide a number of services such as administrative, fleet operations, information services, insurance and risk management, etc. to other City funds. Charges are treated as revenues in the fund providing the service and as operating expenses in the fund receiving the service. Non-recurring and non-routine transfers are accounted for as changes in fund balance. Other transfers are recognized as transfers in and out, respectively, by the funds involved. Short-term payables are shown as due to/from other funds. Long-term payables are shown as advances to/from other funds.

#### Other Depreciable Property

Other depreciable property, including autos, trucks, machinery and equipment, and office furniture and equipment, is stated at cost. Depreciation has been provided on a straight-line method over estimated useful lives.

#### **Water Rights**

Water stock, rights, and capacity are stated at cost.

#### **Capital Assets**

Capital Assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an individual

cost of more than \$7,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost when actual historical cost is not available. Donated capital assets are valued at their estimated fair market value on the date donated. Depreciation on capital assets is computed using the straight-line method over the following estimated useful lives:

Wells	25 years
Water Tanks	25 years
Distribution Mains	33 years
Buildings and Structures	20-40 years
Pumps	8 years
Machinery and Equipment	5-10 years
Vehicles	5-15 years
Office Furniture and Equipment	5-10 years
Street Lights and Traffic Signals	30-50 years
Storm Water Improvements	40 years
Pools	30 years
Infrastructure	25 years

#### **Modified Approach**

With the implementation of GASB Statement No. 34, Sandy City began capitalizing roadway system infrastructure in fiscal year 2003. The City elected to follow the modified approach to account for this infrastructure. The City has made a commitment to preserve and maintain the roadway system of infrastructure assets at a condition level determined by the City. The City's Public Works department is responsible for determining the appropriate condition level at which the roadway system is to be maintained. No depreciation expense is reported for the roadway system after July 1, 2002; however, the estimated historical cost of roadway system infrastructure up to July 1, 2002 was recorded in total along with corresponding accumulated depreciation. Amounts capitalized in connection with improvements that lengthen the life of the roadway system are not reported unless the improvements also increase its service potential. The City maintains an inventory of the roadway system and performs periodic condition assessments to establish that the predetermined condition level is being maintained. Annual estimates are made by the City of the amounts that must be expended to preserve and maintain the roadway system at the predetermined condition levels.

#### **Contributions**

Certain proprietary fund types receive contributions for aid in construction from various sources. With the July 1, 2000 adoption of Statement of Governmental Accounting Standards (SGAS) No. 33, these contributions that were formerly credited directly to contributed capital accounts are now reflected as non-operating revenue. With the July 1, 2001 adoption of SGAS No. 34, amounts that were contributed in prior years and were shown as contributed capital at June 30, 2002, have been reclassified as beginning net assets.

#### **Capital Leases**

The City has acquired certain assets under leases which are required by Accounting Principles Generally Accepted in the United States of America to be accounted for as capital leases. A capital lease is one which results in the lessee (the City) obtaining financing for the purchase of the leased asset. The present values of the lease payments at inception of the leases and the corresponding assets are recorded. Governmental fund capital lease transactions are accounted for in the governmental activities portion of the government-wide statements, while those of the proprietary funds are accounted for in their respective funds. The liability is reduced each year by the portion of lease payments representing principal, not interest. The cost of leased assets is amortized over the life of the assets and the amortization expense is included with depreciation expense.

#### **Utility Revenue**

Throughout the year, utility revenues in the Water, Electric Utilities, and Storm Water Utilities funds are recorded when billed. At year end, the fund records, as unbilled receivables and revenue, an amount which approximates revenue from the last meter reading or billing date at fiscal year end.

#### **Deferred Revenue**

Deferred property tax revenue as of June 30, 2005 consists of property taxes levied for fiscal year 2004-2005 and collected in advance or recorded as a receivable. Deferred special assessment revenue as of June 30, 2005 consists of special assessments levied but not collected or available to pay liabilities of the current period.

#### **Total Columns**

The total columns shown on the accompanying fund financial statements are mathematical totals only and do not eliminate inter-fund transactions or include other entries required to present consolidated financial statements. The government-wide financial statements do, however, eliminate most inter-fund transactions and the double counting of revenues and expenses. They are therefore much closer to the consolidated financial statements presented in private sector accounting.

#### Note 2 - Reconciliation of Government-Wide and Fund Financial Statements

### Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net assets - governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that some of the City's revenues will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and are therefore reported as receivables. The \$629,818 in receivables consists of \$339,997 of delinquent property taxes and \$289,821 of justice court receivables.

### Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances - total governmental funds and changes in net assets of governmental activities as reported in the governmental-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The \$621,379 difference consists of \$4,011,449 of capital outlays, \$(947,390) asset deletions and \$(2,442,680) of depreciation expense.

Another element of that reconciliation states that "The issuance of long term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance cost, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The \$4.671,511 difference consists of:

Principal Repayments	\$ 20,695,000
Amortization of Issuance Costs	(49,251)
Difference Between Interest Paid and Interest Expense Accrued	47,075
Debt issued or incurred:	
Sales Tax Revenue Bonds	(16,520,000)
Issuance Cost (net of premiums)	498,687
Total Difference Related to the Issuance and Repayment of Debt	\$ 4,671,511

#### **Note 3 - Property Taxes**

The property tax revenue of Sandy City is collected and distributed by the Salt Lake County Treasurer as an agent for the City. Utah State laws establish the process by which taxes are levied and collected. The property tax calendar is as follows:

- 1. By March 1, the City notifies the County Commission to establish a proposed date, time, and place for a tax rate adoption hearing.
- 2. By March 31, the County Treasurer settles property taxes charged and collected for the previous year.
- 3. By June 8, the County Auditor sends valuation, certified tax rate, and levy worksheet forms to the City.
- 4. Before June 22, the City adopts a proposed tax rate and certifies the tax rate with the County Auditor.
- 5. Before July 22 (if the City adopts a tax rate higher than the certified tax rate), the County Auditor mails a notice of intent to exceed the certified tax rate to property owners. This notice is normally combined with the tax notice.
- 6. By August 17, the City adopts the final tax rate and certifies the tax rate with the County Auditor.
- 7. Between August 8 and August 22, taxpayers may petition the County Board of Equalization for an adjustment in the taxable value of the real property.

- 8. By November 1, the County Auditor approves changes in taxable value of the real property and the County Treasurer mails tax notices with a due date of November 30. Payments made after November 30 are considered delinquent and are subject to a penalty.
- 9. Unless the delinquent taxes and penalties are paid before January 15, a lien is attached to the real property, and the amount of taxes and penalties bear interest from January 1 until paid. If after five years, delinquent taxes have not been paid, the County sells the property at a tax sale.

With the July 1, 2000 adoption of Statement of Governmental Accounting Standards (SGAS) No. 33, more fully described below, Sandy City changed its method of accounting for property taxes. SGAS No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, defines a nonexchange transaction as one in which "a government either gives value to another party without directly receiving equal value in exchange or receives value from another party without directly giving equal value in exchange." For property taxes, at January 1 of each year (the assessment date), the City has the legal right to collect the taxes has recorded a receivable and a corresponding deferred revenue for the assessed amount of those property taxes as of January 1, 2005. Most of the tax will not be received until the following fiscal year.

#### Note 4 - Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Investments with maturities of three months or less when purchased meet this definition.

Detailed accounting records are maintained for each individual fund; however, to provide the maximum amount of interest earnings on all funds of the City, all cash is pooled for investment purposes.

The City follows the requirements of the Utah Money Management Act (*Utah Code*, Section 51, Chapter 7) in handling its depository and temporary investment transactions. This law requires the depositing of City funds in a "qualified depository". The Act defines a "qualified depository" as any financial institution whose deposits are insured by an agency of the Federal government and which has been certified by the Commissioner of Financial Institutions as meeting the requirements as defined in Rule 11 of the Utah Money Management Act. Rule 11 establishes the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and defines capital requirements which an institution must maintain to be eligible to accept public funds. The Money Management Act also defines the types of securities allowed as appropriate temporary investments for the City and the conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be recovered. The City's deposits are insured up to \$100,000 per account by the Federal Deposit Insurance Corporation (FDIC). Deposits above \$100,000 are exposed to credit risk. The bank balance of the City's

deposits totaled \$2,080,306, with a carrying value of \$2,170,421. Of this amount, \$100,000 was insured and the remaining \$1,980,306 was uninsured and uncollateralized. The City has no formal policy regarding deposit credit risk.

A summary of restricted and unrestricted cash and cash equivalents at June 30, 2005 is as follows:

	Cash and Cash Equivalents				
Unrestricted	\$	49,336,191			
Restricted		7,550,345			
Total	\$	56,886,536			
Total	\$	56,886,536			
Total  Deposits	<b>\$</b>	<b>56,886,536</b> 2,170,421			
		, ,			

#### Note 5 - Investments

The City's investment policies are governed by State statutes. City funds are invested only in the following: (1) negotiable or nonnegotiable deposits of qualified depositories; (2) repurchase agreements with qualified depositories or primary reporting dealers, acting as principal for securities of the United States Treasury or other authorized investments, only if these securities are delivered to the custody of the City Treasurer or the City's safekeeping bank or are conducted with a qualified depository; (3) commercial paper which is rated P-1 by Moody's Investor Services or A-1 by Standard and Poor's Inc., having a remaining term to maturity of 270 days or less; (4) bankers' acceptances that are eligible for discount at a federal reserve bank and which have a remaining term to maturity of 270 days or less; (5) negotiable interest bearing deposits of \$100,000 or more which have a remaining term to maturity of 365 days or less; (6) obligations of the United States Treasury including United States Treasury Bills, United States Treasury Notes, and United States Treasury Bonds; (7) obligations issued or fully guaranteed as to principal and interest by the following agencies or instrumentalities of the United States in which a market is made by a primary reporting government securities dealer: Federal Home Loan Banks, Federal Farms Credit Banks, Federal National Mortgage Association, Federal Agricultural Mortgage Corporation, Federal Home Loan Mortgage Corporation, Tennessee Valley Authority, or Student Loan Marketing Association; (8) the Utah State Treasurer's Investment Fund; and (9) fixed and variable rate corporate obligations that meet criteria under the Money Management Act.

The City invests in the Public Treasurer's Investment Fund (PTIF) which is an external investment pool administered by the Utah State Treasurer. The PTIF is available for investment of funds administered by any

Utah public treasurer. There is no required participation and no minimum balance or minimum/maximum transaction requirements.

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Utah Money Management Act. The Act establishes the Money Management Council which oversees the activities of the State Treasurer and the PTIF. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah and participants share proportionally in any realized gains or losses on investments.

The PTIF allocates income and issues statements on a monthly basis. The PTIF operates and reports to participants on an amortized cost basis. The participant's balance is their investment deposited in the PTIF plus their share of income, gains, and losses net of administration fees which is allocated to each participant on the ratio of each participant's share to the total funds in the PTIF. The participant's monthly investment amount is based upon their average daily balance. Twice a year at June 30 and December 31, the investments are valued at fair value for participants (public entities having those year ends) to enable them to adjust their investments in this pool at fair value. The Bank of New York and the State of Utah separately determine each security's fair value in accordance with GASB Statement No. 31 (i.e. for almost all pool investments the quoted market price as of June 30, 2005) and then compare those values to determine an agreed upon fair value of the securities.

As of June 30, 2005, the City had the following investments and maturities:

		Investment Maturities (in Years)					
Investment Type	Fair Value	Less than 1	1-5	6-10	More than 10		
State of Utah PTIF	\$ 54,716,115	\$ 54,716,115					

#### **Credit Risk**

Investment credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's policy for reducing its exposure to credit risk is to comply with the Money Management Act. The Act details authorized investments which are high-grade securities and, therefore, subject to very little credit risk except in the most unusual and unforseen circumstances.

As of June 30, 2005, the City had the following investments and quality ratings:

	_	Quality Ratings					
Investment Type	Fair Value	AAA	AA	Α	Unrated		
State of Utah PTIF	\$ 54,716,115				\$ 54,716,115		

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the

remaining term to maturity of all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding 2 years.

As of June 30, 2005, the City had no investments requiring risk disclosure.

#### **Note 6 - Restricted Assets**

General Fund activity in unexpended State Road funds, during fiscal year 2005, that are required by the Utah State law to be restricted for road construction and maintenance, are summarized as follows:

State Road Allotment	\$ 2,828,925
Expenditures: Highway Maintenance	 (2,828,925)
Unexpended State Road Allotment	\$ -0-

#### **Debt Service Fund**

Pursuant to Utah State law and the bond indentures of the Auto Mall Special Improvement District Special Assessment Bonds, the City has created a Special Improvement Guarantee Fund. The assets of the Special Improvement Guarantee Fund are restricted for payment of maturing special improvement bonds and interest accruing thereon of \$196,000. As of June 30, 2005, the amount held of \$196,000 was in compliance with funding requirements.

Pursuant to Utah State law and the bond indentures of the City Center Special Assessment Bonds, the City has created a Special Improvement District Fund. The assets of the Special Improvement District Fund are restricted for payment of maturing special improvement bonds and interest accruing thereon of \$440,900. As of June 30, 2005, the amount held of \$440,900 was in compliance with funding requirements.

Pursuant to Utah State law and the bond indentures of the South Towne Ridge Special Assessment Bonds, the City has created a Special Improvement District Fund. The assets of the Special Improvement District Fund are restricted for payment of maturing special improvement bonds and interest accruing thereon of \$76,200. As of June 30, 2005, the amount held of \$76,200 was in compliance with funding requirements.

Pursuant to the 2000 Motor Fuel Excise Tax Revenue Bonding Agreement, the City is required to have a debt service reserve of \$707,500. As of June 30, 2005, the City was in compliance with funding requirements with reserves in the General Purpose Debt Service Fund.

#### **Other Governmental Funds**

Restricted assets represent unexpended receipts which are restricted for use on future capital projects. The changes in restricted balances during fiscal year 2005 are summarized as follows:

			Capital Pro				
	Road Funds	Park & Trail Fees	Grants & Court Surcharge	Land Purchase/ Other	Total	Debt Service Funds	Storm Water Fund
Balance - July 1, 2004	\$ 1,263,270	\$ 761,006	\$ 733,941	\$ 1,660,582	\$ 3,155,529	\$ -0-	\$ 1,927,429
Additions: Fees & Transfers In	402,804	200,808	614,673	22,953	838,434	1,611,949	-0-
Interest Earnings	24,954	17,506	20,842	37,172	75,520	23,978	-0-
Reductions: Expenditures & Transfers Out	(714,018)	(188,996)	(363,679)	-0-	(552,675)	-0-	(1,927,429)
Balance - June 30, 2005	\$ 977,010	\$ 790,324	\$ 1,005,777	\$ 1,720,707	\$ 3,516,808	\$ 1,635,927	\$ -0-

#### **Business-Type Fund**

There are no restricted assets in the business-type funds.

#### Note 7 - Receivables

Receivables in governmental activities consist of \$11,035,199 in taxes, \$5,828,000 in special assessments, \$1,263,437 in billing receivables, and \$7,812 in other receivables. Business-type activities receivables are comprised of \$2,194,044 in billing receivables, \$282,317 in taxes receivable, and other receivables of \$500. The City expects to collect all of these receivables during fiscal year 2006.

#### Note 8 - Due From/To Other Funds

Short term interfund loans at June 30, 2005 are summarized as follows:

Fund	Due Fro	om Other Funds	Due to Other Funds		
Governmental Funds:					
Redevelopment Agency	\$	191,695			
Debt Service - Innkeeper			\$	191,695	
Business-Type Funds:					
Water Fund		100,695			
Golf Fund				100,695	
Total	\$	292,390	\$	292,390	

#### Note 9 - Joint Venture

As of June 30, 2005, the City has a 34.27 percent ownership in Trans-Jordan Cities (the Association). The Association was organized in 1968 as a joint enterprise fund of the cities of Midvale, West Jordan, Murray, and Sandy, Utah. In 1997 the Association was joined by the City of South Jordan, and the Cities of Draper and Riverton joined in 1998. The primary purpose of the Association is the operation, maintenance, and control of a refuse dumping site situated east of Bingham Canyon in Salt Lake County. The percentage interest in operations for each of the entities is as follows:

Sandy City	34.27%
West Jordan City	26.45
Murray City	9.72
Midvale City	6.02
South Jordan	9.53
Draper	6.62
Riverton	7.39
Total	<u>100.00</u> %

The Association is governed by its own Board of Directors. Under the Organization Agreement, the board is composed of the Mayors, or their appointed representatives, of the seven participating cities. The Board of Directors appoints the management and staff of the Association and approves all financial matters such as the

operating budget and usage fees. The following is a summary of audited financial information of the Association for the year ended June 30, 2005:

Assets:	
Current Assets	\$ 9,592,638
Property, Plant and Equipment - Net	5,819,844
Non Current Assets	3,665,990
Total Assets	<u>\$ 19,078,472</u>
<u>Liabilities:</u>	
Current Liabilities	\$ 260,707
Noncurrent Liabilities	3,729,515
Total Liabilities	\$ 3,990,222
Net Assets:	
Invested in Capital Assets,	
Net of Related Debt	\$ 5,819,844
Unrestricted	9,268,406
Total Net Assets	<u>\$ 15,088,250</u>
Income Statement:	
Operating Revenue	\$ 5,108,402
Operating Expenses	5,144,530
Operating Income (Loss)	(36,128)
Non-Operating Income	363,032
Non-Operating Expenses	20,004
Net Income	<u>\$ 306,900</u>

The City paid \$613,095 to the Association for land fill costs during fiscal year 2005. Complete financial statements for the Association may be obtained at the following address:

Trans Jordan City Landfill 10873 South 7200 West South Jordan, Utah 84095

#### Note 10 - Investment in Water Stock, Rights, and Capacity

The Water Fund had the following investments in water stock, rights, and capacity at June 30, 2005:

Water Stock:	<u>Shares</u>	Cost
Bell Canyon Irrigation Company	1,832	\$ 441,871
Cahoon and Maxfield Irrigation Company	50	1,856
Draper Irrigation Company	639	512,100
East Jordan Irrigation Company	485	33,160
Granite Water Company	4	3,600
Last Chance Ditch Company	488	26,063
Little Cottonwood Water Company	11,358	113,580
Nickle Irrigation Company	923	63,331
Sandy Canal Company	25	13,180
Sandy Irrigation Company	1,554	727,236
South Despain Ditch Company	33	20,041
Tanner Ditch Company	2	450
Union East Jordan Irrigation Company	790	45,446
Welby Jacob Water Users Company	10	10,000
Provo Reservoir Water Users Company	52	780,179
Provo Bench Canal and Irrigation Compan	y 1	27,975
North Jordan Irrigation Company	84	<u>199,500</u>
Total Water Stock		3,019,568
Water Rights - Thompson and Lym Ditches		38,581
Water Capacity		26,023,020
Total Water Stock, Rights and Capacity		<u>\$29,081,169</u>

#### Note 11 - Capital Assets

The following two tables summarize the changes in capital assets for governmental and business-type activities during the year ended June 30, 2005:

Primary Government		Beginning Balance	,	Additions		Deletions		Ending Balance
Government Activities:								_
Capital Assets, Not Being Depreciated:								
Land	\$	188,931,711	\$	777,542	\$	-0-	\$	189,709,253
Infrastructure		115,032,631		1,156,470		-0-		116,189,101
Construction in Progress		1,947,475		739,904		1,714,763		972,616
Total Capital Assets, Not Being Depreciated		305,911,817		2,673,916		1,714,763		306,870,970
Capital Assets, Being Depreciated:								
Buildings		31,242,636		562,563		-0-		31,805,199
Non-Building Imprv		14,188,177		583,328		-0-		14,771,505
Machinery & Equip		7,023,884		282,483		501,985		6,804,382
Autos & Trucks		14,069,640		827,842		654,659		14,242,823
Street Lights		8,689,159		119,994		-0-		8,809,153
Storm Water		24,990,201		796,656		-0-		25,786,857
Total Capital Assets being depreciated		100,203,697		3,172,866		1,156,644		102,219,919
Less Accumulated Depreciation:								
Buildings		6,137,759		781,104		-0-		6,918,863
Non-Building Improvements		5,491,035		601,148		-0-		6,092,183
Machinery & Equipment		4,163,989		729,541		340,333		4,553,197
Autos & Trucks		7,776,960		1,526,462		601,680		8,701,742
Street Lights		1,549,763		289,650		-0-		1,839,413
Storm Water		7,370,896		621,292		-0-		7,992,188
Total Accumulated Depreciation		32,490,402		4,549,197		942,013		36,097,586
Total Capital Assets, Being Depreciated, Net		67,713,295		(1,376,331)		214,631		66,122,333
Governmental Activities Capital Assets, Net	\$	373,625,112	\$	1,297,585	\$	1,929,394	\$	372,993,303
Capital Assets, Not Being Depreciated: Land	\$	6,419,636	\$	230,170	\$	-0-		6,649,806
Construction in Progress		11,466,522		1,332,326		4,576,755		8,222,093
Total Capital Assets, Not Being Depreciated		17,886,158		1,562,496		4,576,755		14,871,899
Capital Assets, Being Depreciated:								
Buildings		3,724,751		-0-		-0-		3,724,751
Non-Building Imprv		2,709,547		119,682		-0-		2,829,229
Main Lines		56,313,347		5,842,919		-0-		62,156,266
Wells		6,470,177		126,511		-0-		6,596,688
Storage Tanks		9,047,542		-0-		-0-		9,047,542
Pump Equipment		2,535,715		-0-		-0-		2,535,715
Pool		605,364		-0-		-0-		605,364
Autos & Trucks		12,928		35,025		2,000		45,953
Machinery & Equip		689,851		57,165		83,968		663,048
Total Capital Assets being depreciated		82,109,222		6,181,302		85,968		88,204,556
Less Accumulated Depreciation:								
Buildings		1,188,088		92,746		-0-		1,280,834
Non-Building Imprv		2,130,934		114,385		-0-		2,245,319
Main Lines		22,452,284		1,973,954		-0-		24,426,238
Wells		2,540,368		225,077		-0-		2,765,445
Storage Tanks		5,213,027		294,250		-0-		5,507,277
Pump Equipment		2,274,257		74,702		-0-		2,348,959
Pool		382,941		20,179		-0-		403,120
Autos & Trucks		12,928		2,284		2,000		13,212
Machinery & Equip		543,968		35,790		64,980		514,778
Total Accumulated Depreciation	_	36,738,795		2,833,367		66,980		39,505,182
Total Capital Assets, Being Depreciated, Net	•	45,370,427	Φ.	3,347,935	6	18,988	•	48,699,374
Business-Type Activities Capital Assets, Net	\$	63,256,585	\$	4,910,431	\$	4,595,743	\$	63,571,273

Depreciation expense for the year ended June 30, 2005 for governmental and business-type activities are shown in the following table:

Governmental Activities:	
General Government	\$ 200,751
Police & Animal Control	120,914
Fire	137,837
Public Works	192,629
Parks, Landscapes and Cemetery	696,050
Community Development	44,230
Economic Development	6,978
Recreation and Cultural Events	107,571
Electric Utility	301,280
Storm Water Utility	634,440
Capital assets held by the government's internal service funds are	
charged to the various functions based on their usage of the assets	 2,106,517
Total Depreciation Expense - Governmental Activities	\$ 4,549,197
Business-Type Activities	
Alta Canyon Sports Center	\$ 148,168
Water	2,670,141
Golf Course	 15,058
Total Depreciation Expense - Business-Type Activities	\$ 2,833,367

#### Note 12 - Long-term Obligations

Revenue bonds and other long-term liabilities directly related to and intended to be paid from proprietary funds are included in the accounts of such funds. All other long-term obligations of the City are accounted for in the Governmental Activities of the government-wide statements. The following table summarizes changes in long-term obligations for the year ended June 30, 2005:

		Amount of Original Issue	Balance June			Balance June	Due Within
Governmental Activities	Rate (%)	(bonds only)	30, 2004	Additions	Retirements	30, 2005	One Year
General Obligation Bonds							
General Obligation Bonds	3.60 to 5.50	\$ 6,250,000	\$ 4,750,000	\$ -0-	\$ 525,000	\$ 4,225,000	\$ 555,000
Revenue Bonds						, , ,	
1998C MBA Lease	3.80 to 4.80	7,840,000	7,150,000	-0-	7,150,000	-0-	-0-
1999 MBA Lease	4.30 to 5.30	9,780,000	8,545,000	-0-	8,545,000	-0-	-0-
2000 Motor Fuel Excise Tax	4.25 to 5.25	7,075,000	4,920,000	-0-	595,000	4,325,000	620,000
2001A MBA Escrow	4.71	600,000	255,000	-0-	125,000	130,000	130,000
2002 Storm Water Revenue	3.00 to 5.25	10,180,000	9,150,000	-0-	545,000	8,605,000	565,000
2003 Sales Tax Revenue	1.75 to 4.60	7,225,000	7,225,000	-0-	1,545,000	5,680,000	1,580,000
2004 Sales Tax Revenue	3.00 to 5.00	16,520,000	-0-	16,520,000	920,000	15,600,000	705,000
Special Development Bonds							
2002 Auto Mall Refunding	2.73 to 4.83	1,960,000	1,923,000	-0-	184,000	1,739,000	190,000
2002A Parking Facility	2.65 to 4.75	4,409,000	4,033,000	-0-	385,000	3,648,000	397,000
2002B South Towne Ridge Road	2.80 to 4.80	762,000	697,000	-0-	66,000	631,000	68,000
Notes Payable							
HUD Section 108 Loan	LIBOR + .2%	2,515,000	1,945,000	-0-	110,000	1,835,000	115,000
Long-Term Compensated Absences			908,325	59,089	50,281	917,134	-0-
Internal Service Fund Debt							
Compensated Absences			1,365,786	49,097	61,599	1,353,285	72,165
Equipment Lease Purchase	2.70	345,300	262,413	-0-	85,151	177,262	87,450
Total Governmental Long-Term Obli	igations	75,461,300	53,129,524	16,628,186	20,892,030	48,865,680	5,084,615
Business-Type Activities							
Revenue Bonds							
2002B Sales Tax Revenue (Golf)	3.00 to 5.00	4,550,000	4,400,000	-0-	155,000	4,245,000	160,000
2004 Water Revenue and Refunding	2.50 to 5.00	9,965,000	9,965,000	-0-	-0-	9,965,000	735,000
Long-Term Contract Payable		13,832,100	-0-	13,832,100	-0-	13,832,100	109,980
Total Business-Type Long-Term Ob	ligations	28,347,100	14,365,000	13,832,100	155,000	28,042,100	1,004,980
Total Government Wide Long-Term O	bligations	\$103,808,400	\$ 67,494,524	\$ 30,460,286	\$ 21,047,030	\$ 76,907,780	\$ 6,089,595

The annual debt requirements to maturity, including principal and interest, as of June 30, 2005 are listed in the following tables:

	Governmental Activities										
Year Ending General O		eneral Obli	gatio	n Bonds	Revenu	e Bonds	Bonds Special Assessment Bonds				
June 30	F	Principal		Interest	Principal	Interest	Principal			Interest	
2006	\$	555,000	\$	205,140	\$ 3,600,000	\$ 1,434,569	\$	655,000	\$	256,864	
2007		585,000		177,341	2,435,000	1,328,409		679,000		234,165	
2008		615,000		147,334	2,480,000	1,241,566		703,000		208,471	
2009		650,000		114,905	2,605,000	1,138,270		729,000		180,168	
2010		685,000		79,853	2,740,000	1,027,395		761,000		149,406	
2011-2015		1,135,000		53,400	9,675,000	3,715,525		2,491,000		237,307	
2016-2020		-0-		-0-	9,710,000	1,325,978		-0-		-0-	
2021-2025		-0-		-0-	1,095,000	103,420		-0-		-0-	
Subtotal	\$	4,225,000	\$	777,973	34,340,000	\$11,315,132	\$	6,018,000	\$	1,266,381	

631,702

\$33,708,298

#### **General Obligation Bonds**

**Net Debt** 

Less Unamortized Premiums, Discount, and Costs

		Gov	Governmental Activities (Continued)				Business A	Activities		
Year Ending		Notes	Payak	ole	To	otals	Bonds & Oth	Bonds & Other Payables		
June 30	Principal		Interest		Principal	Interest	Principal	Interest		
2006	\$	115,000	\$	120,749	\$ 4,925,000	\$ 2,017,322	1,004,980	1,317,058		
2007		125,000		113,026	3,824,000	1,852,941	974,990	1,176,615		
2008		130,000		104,770	3,928,000	1,702,141	1,004,220	1,149,700		
2009		140,000		95,925	4,124,000	1,529,268	1,081,520	1,119,172		
2010		150,000		86,273	4,336,000	1,342,927	1,213,040	1,083,926		
2011-2015		945,000		253,089	14,246,000	4,259,321	4,441,600	4,916,909		
2016-2020		230,000		8,085	9,940,000	1,334,063	5,925,680	3,737,736		
2020-2025		-0-		-0-	1,095,000	103,420	6,863,230	2,155,713		
2026-2031		-0-		-0-	-0-	-0-	5,532,840	918,638		
Subtotal	\$	1,835,000	\$	781,917	46,418,000	\$14,141,403	28,042,100	\$ 17,575,467		
Less Unamort	ized P	remiums, Dis	count	t, and Costs	631,702		445,355			
Net Debt					\$45,786,298		\$ 27,596,745			

On December 15, 1995, the City issued \$6,250,000 in General Obligation Refunding Bonds (series 1995) with a maturity date of December 15, 2011 at interest rates of 3.60 to 5.50 percent. The bonds were issued for the purpose of advance refunding of the City's \$8,065,000 Public Building and Refunding Bonds (series 1991) which were originally issued for (i) the construction of a City hall/police station; (ii) the refunding of certain certificates of participation; and (iii) the refunding of certain general obligation bonds. The bonds maturing on or prior to December 15, 2005, are not subject to call and redemption prior to maturity, while those maturing on or after December 15, 2006, are subject to redemption at the option of the City on December 15, 2005, and on any date thereafter. The redemption price is equal to 100% of the principal amount plus accrued interest.

#### **Special Improvement Bonds with Governmental Commitment**

Principal and interest on special improvement bonds are paid from special assessment collections. The primary source of repayment of the special assessment debt is assessments against the benefitted property owners. This debt is secured by liens on assessed property and is also backed by the full faith and credit of the City as additional security (see debt service reserve requirement in Note 5).

A separate fund, the Special Improvement Debt Service Fund, has been established to contain the receipts derived by the City from the special assessments levied upon the property included in the special improvement districts together with interest on the assessments and, if necessary, additional funds transferred by the City to the debt service fund. Under the terms of the special improvement bond resolutions and state law, the City has agreed to maintain a special improvement guarantee account for the benefit of the bondholders.

On September 1, 2002, the City issued \$1,960,000 in Special Assessment Refunding Bonds (Auto Mall) at rates from 2.73 to 4.83 percent with a final maturity date of September 1, 2012. This bond replaced the 1993 Special Assessment bond. The Special Improvement District No. 90-1 (Auto Mall) was originally established by the City for the purpose of making improvements within the District. Assessments have been levied against the property included within the district to finance the cost of the improvements, all in conformance with and subject to the requirements of the Improvement District Act.

On December 19, 2002, the City issued \$4,409,000 in Special Assessment Bonds at rates from 2.65 to 4.75 percent with a final maturity date of December 15, 2012. The Special Improvement District No. 2001-1 (Parking Structure) was established by the City for the purpose of acquisition of land and rights of way and construction of parking and plaza improvements.

On December 19, 2002, the City issued \$762,000 in Special Assessment Bonds at rates from 2.80 to 4.80 percent with a final maturity date of December 15, 2012. The Special Improvement District No. 2000-1 (South Towne Ridge Road) was established by the City to acquire land and rights of way, to construct roads, and to install water, sewer, and storm drain improvements.

#### **Motor Fuel Bonds**

On March 7, 2000, the City issued \$7,075,000 in Motor Fuel Excise Tax Revenue Bonds. The series 2000 bonds bear interest at 4.25 to 5.25 percent and have a final maturity of January 15, 2010. The bonds were issued to finance the construction or repair of streets located within the City boundaries. The City has pledged motor and special fuel excise taxes (Class C road funds) as collateral for these revenue bonds. The series 2000 bonds are not callable for redemption prior to maturity.

#### **Water Bonds**

On April 22, 2004, the Water Utility issued \$9,965,000 in Water Revenue and Refunding Bonds (Series 2004) at rates from 2.50 to 5.00 percent with a final maturity date of November 15, 2025. The bonds were issued for the purpose of (i) refunding all of the City's outstanding Water Revenue and Refunding Bonds, Series 1993A, (ii) financing costs of certain improvements to the City's water system and (iii) paying costs of issuance of the Series 2004 Bonds.

The bond resolution approved in conjunction with the issuance of the 2004 Sandy City Water Revenue and Refunding Bonds provides, among other things, that certain funds be established and that certain accounting procedures be followed. Under the terms of the resolution, the City will establish and collect rates and charges (including impact fees and connection fees) for System services which are reasonably expected to produce net revenues equal to 110 percent of the aggregate annual debt service requirement for such year.

#### Municipal Building Authority (MBA) Bonds

On December 1, 1998, the Municipal Building Authority issued \$7,840,000 in Lease Revenue Bonds (series 1998C) at rates from 3.80 to 4.80 percent with a final maturity date on June 15, 2020. The series 1998C bonds were issued for the purpose of financing the costs of the acquisition and construction of a public amphitheater and other related improvements on land owned by the City. The proceeds from the sale of the series 1998C Bonds were also used for the purpose of funding a deposit to the debt service fund, paying capitalized interest on a portion of the series 1998C bonds and paying necessary issuance costs. The bonds maturing prior to June 15, 2009 are not subject to call and redemption prior to maturity, while those maturing on or after June 15, 2009, are subject to redemption at the election of the City on June 15, 2008 and on any date thereafter. The redemption price is equal to 100% of the principal amount plus accrued interest. These bonds were refunded during fiscal year 2005 with the Series 2004 Sales Tax Revenue and Refunding Bonds. See the "Sales Tax Revenue Bonds" section below for additional information.

On December 7, 1999, the Municipal Building Authority issued \$9,780,000 in Lease Revenue Bonds (series 1999) at rates from 4.30 to 5.30 percent with a final maturity date on June 15, 2020. The bonds were issued for the purpose of acquiring land for Quail Hollow Park and constructing facilities at Lone Peak Park. The bonds maturing prior to June 15, 2010 are not subject to call and redemption prior to maturity, while those maturing on or after June 15, 2011, are subject to redemption at the election of the City on June 15, 2010 and on any date thereafter. The redemption price is equal to 100% of the principal amount plus accrued interest. These bonds were refunded during fiscal year 2005 with the Series 2004 Sales Tax Revenue and Refunding Bonds. See the "Sales Tax Revenue Bonds" section below for additional information.

On March 6, 2001, the Municipal Building Authority issued \$600,000 in Lease Revenue Bonds (2001A) at an interest rate of 4.71 percent with a final maturity date on March 1, 2006. The bonds were issued for the purpose of constructing a fire station.

#### Sales Tax Revenue Bonds

Sales Tax Revenue Bonds are special limited obligations of the City that are backed by the sales and use taxes levied by the City under the Local Sales and Use Tax Act.

On February 15, 2002, the City issued \$10,180,000 in Sales Tax Revenue Bonds (series 2002) at rates from 3.00 to 5.25 percent with a final maturity date of September 15, 2016. The bonds were issued to finance the costs associated with acquiring, constructing, and equipping certain storm drain improvements and paying the costs of issuing the bonds. The bonds maturing on or prior to September 15, 2011 are not subject to redemption prior to maturity, while those maturing on or after September 15, 2012 are subject to redemption at the election of the City on March 15, 2012 and on any date thereafter. The redemption price is equal to 100 percent of the principal amount plus accrued interest.

On July 1, 2002, the City issued \$4,550,000 in Sales Tax Revenue Bonds (series 2002B) at rates from 3.00 to 4.50 percent with a final maturity date of September 15, 2023. The bonds were issued to finance costs associated with acquiring, constructing, and equipping a golf course (River Oaks) and park improvements, and paying the costs of issuing the bonds. The bonds maturing on or prior to September 15, 2012 are not subject to redemption prior to maturity, while those maturing on or after September 15, 2012 are subject to redemption at the election of the City on September 15, 2012 and on any date thereafter. The redemption price is equal to 100 percent of the principal amount plus accrued interest.

On August 15, 2003, the City issued \$7,225,000 in Sales Tax Revenue Bonds (series 2003) at rates from 1.75 to 4.60 percent with a final maturity date of September 15, 2023. The bonds were issued to finance the costs associated with (i) the acquisition of a justice court building, (ii) the refunding of the 1996 Motor Fuel Excise Tax Revenue bonds and the 1994B \$2,325,000 Lease Revenue bonds and (iii) paying the costs of issuing the bonds. The bonds maturing on or before September 15, 2013, are not subject to optional redemption prior to maturity, while those maturing on or after September 15, 2014 are subject to redemption at the election of the City. The redemption price is equal to 100 percent of the principal amount plus accrued interest.

On November 1, 2004, the City issued \$16,520,000 in Sales Tax and Refunding Bonds (series 2004) at rates from 3.0 percent to 5.0 percent with a final maturity date of June 15, 2020. The bonds were issued to (i) refund the 1998C and 1999 Municipal Building Authority Lease Revenue Bonds, (ii) finance the costs associated with the acquisition, construction and equipping of road improvements, park improvements and other City-owned capital improvements and (iii) pay costs associated with the issuance of the 2004 Bonds. The 2004 bonds maturing on or after June 15, 2014 are not subject to optional redemption prior to maturity. The 2004 bonds maturing on or after June 15, 2015 are subject to redemption at the option of the City on June 15, 2014, and on any date thereafter prior to maturity at a redemption price equal to 100 percent of the principal amount of the 2004 bonds to be redeemed, plus accrued interest thereon on the redemption date.

#### **Notes Payable**

On June 6, 1996, the City issued a \$2,515,000 note, guaranteed by the U.S. Department of Housing and Urban Development (HUD), for the creation of a Senior Citizen's Center on 9310 South 1300 East. Interest on the note payable is variable, based upon LIBOR plus 0.2 percent. For the purpose of estimating debt service requirements, interest rates between 5.870 and 7.030 percent have been derived. The date of maturity on the note payable is August 1, 2015.

#### **Compensated Absences**

It is the City's policy to permit employees to accumulate earned vacation benefits. All vacation pay is accrued when incurred in the government-wide funds financial statements. The liability for these amounts is funded in the Payroll Management Fund, an internal service fund, for proprietary funds and governmental funds if they have matured.

#### **Capital Leases**

On February 14, 2003, the City entered into a lease agreement as lessee for financing the acquisition of previously purchased golf course equipment at an interest rate of 2.7 percent. A down payment of \$86,000 was

required at the inception of the lease. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of its future minimum lease payments as of the inception date. The assets acquired through capital leases are as follows:

	 Governmental Activities		
Asset:			
Machinery and equipment	\$ 423,058		
Less: Accumulated depreciation	(124,456)		
Total	\$ 298,602		

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2005 were as follows:

	Go۱	/ernmental		
Year Ending June 30	<u>A</u>	<u>Activities</u>		
2006	\$	92,236		
2007		92,236		
Total minimum lease payments		184,473		
Less: amount representing interest		(7,211)		
Present value of minimum lease payments	\$	177,262		

#### **Contracts Payable**

During fiscal year 2005, the City acquired preferential water rights for water produced from the Ontario Drain Tunnel through MWDSLS. MWDSLS issued \$81,750,000 in Series 2005 A & B Water Revenue Bonds bearing interest rates from 3.0 percent to 5.0 percent. The City will pay 16.92 percent of this debt to MWDSLS over 27 years (the life of the debt). Additional information concerning committed payments to MWDSLS can be found in note 18 - Commitments and Contingencies.

#### **Defeasance of Debt**

During fiscal year 1996, the City issued \$6,250,000 in General Obligation Refunding Bonds. Such bonds were issued to advance refund \$5,585,000 of the \$7,815,000 outstanding 1991 Series Bonds. At June 30, 2005, the balance of those bonds which were considered extinguished was \$4,285,000.

During fiscal year 2004, the City issued \$7,225,000 in Sales Tax Revenue and Refunding Bonds. \$3,160,000 of the proceeds were used to advance refund \$1,080,000 of the outstanding 1994B Lease Revenue Bonds and \$3,410,000 of the 1996 Motor Fuel Excise Tax Revenue Bonds. At June 30, 2005, the balance of bonds which were considered extinguished was \$1,760,000.

During fiscal year 2004, the City issued \$9,965,000 in Water Revenue and Refunding Bonds. \$3,890,000 of the proceeds were used to advance refund \$5,975,000 of the outstanding 1993A Water Revenue Refunding Bonds. As of June 30, 2005, the balance of bonds which were considered extinguished was \$3,890,000.

During fiscal year 2005, the City issued \$16,520,000 in Sales Tax Revenue and Refunding Bonds. \$14,990,000 of the proceeds were used to advance refund \$7,150,000 of the 1998C MBA Lease Revenue Bonds and \$8,545,000 of the 1999 MBA Lease Revenue Bonds. At June 30, 2005, the balance of bonds which

were considered extinguished was \$15,695,000. The difference between the cash flows required to service the old debt and the cash flows required to service the new debt total \$231,738. The economic gain (difference between the present values of the old and new debt service payments) resulting from this transaction is \$189,237.

#### Note 13 - Industrial Development Revenue Bonds

The City has issued industrial development revenue bonds for the benefit of various developers to aid in building a commercial base within Sandy City limits. Principal and interest payments of such industrial development revenue bonds are to be made entirely by the various developers. The City will not become liable for these bonds even if developers can no longer make the payments. Consequently, the following bonds and their related interest are not shown as a liability in the accompanying financial statements:

Description of Industrial Revenue	enue Year Maturity Original		Total	Outstanding	
Bonds Issued	Issued	Date	Amount	Retired	at 6/30/05
Boyer 106 <sup>th</sup> S. Associates Project	1985	12/01/06	\$ 4,000,000	\$ 2,805,000	\$1,195,000
DREE Project	1985	11/15/10	8,770,000	4,275,000	4,495,000
South Towne Hotel Associates Project	1985	11/20/10	9,350,000	4,810,000	4,540,000
H. Shirl Wright Project	1986	12/15/16	9,000,000	4,100,000	4,900,000
Total Industrial Revenue Bonds					
Issued for Developers			\$ 31,120,000	\$15,990,000	\$15,130,000

#### **Note 14 - Pension Plans**

#### **Plan Description**

The State of Utah requires all agencies with public employees to contribute to Utah State Retirement Systems (USRS). Based upon the type of public employee and their retirement elections, the City contributes to various plans within the USRS: the Local Governmental Contributory Retirement System, the Local Governmental Non-Contributory Retirement System, the Public Safety Retirement System for employers without Social Security coverage, the Firefighters Retirement System which is for employers without Social Security coverage, all of which are cost-sharing multiple-employer defined benefit pension plans administered by the USRS. USRS provide retirement benefits, annual cost of living adjustments, death benefits, and refunds to plan members and beneficiaries in accordance with retirement statutes established and amended by the State Legislature.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended which also establishes the Utah State Retirement Office. Chapter 49 places the Systems, the Office and related plan and programs under the direction of the Utah State Retirement Board whose members are appointed by the Governor. The Systems issue a publicly available financial report that

#### SANDY CITY NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

includes financial statements and required supplementary information for the systems and plans. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, Utah 84102 or by calling 1-800-753-7361.

#### **Funding Policy**

Plan members in the Local Government Contributory Retirement System are required to contribute based upon participating employees' annual salaries. The contribution rates in effect from July 1, 2004 through June 30, 2005 are as follows:

	Employee Paid	Employee Contributions Paid by City (100% Vested)	City's Matching Contributions	Total Contribution
Local Government Contributory Retirement System	N/A	6.00 %	7.08 %	13.08 %
Local Government Non-Contributory Retirement System	N/A	N/A	11.09	11.09
Public Safety Retirement System for employers Without Social Security coverage	4.90 %	5.60	12.35	22.85
Firefighters' Retirement System for employers Without Social Security coverage	N/A	7.83	N/A	7.83

The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Board.

#### **Trend Information**

The following contributions have been made in the past three years and were equal to the required contributions for each fiscal year ending on June 30th:

	2003		2004		2005
Local Governmental Contributory Retirement System	\$	114,081	\$	115,531	\$ 117,070
Local Governmental Non-Contributory Retirement System		796,342		929,319	1,114,612
Public Safety Retirement System for employers without Social Security coverage		839,701		945,469	1,101,096
Firefighters Retirement System for employers without Social Security coverage		274,157		267,492	274,157
Total	\$ 2	2,024,281	\$	2,257,811	\$ 2,606,935

#### Note 15 - Deferred Compensation Plans

The City offers its employees a 457 deferred compensation plan and 401(K) defined contribution tax-sheltered annuity plan. Both plans are provided for within the Internal Revenue Code. The plans, assets, and associated liabilities are administered by external agencies: ICMA Retirement Corporation and Utah State Retirement Systems (USRS). The plans, available to all City employees, permit employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All ownership and associated interest of the plan is held solely for the benefit of the employees. As a result, the City does not carry the assets or associated liabilities in the City's financial statements.

The City contributes to a 401(K) plan for and on behalf of its public employees, elected and appointed officials, City Council members, temporary, and seasonal employees. The City Council authorizes a percentage based upon an employees base wage to be contributed into deferred compensation plans: 17.95% for full-time employees, 8.05% for council members, and 7.50% for temporary and seasonal employees. As noted previously, the USRS deferred compensation rate is actuarially determined by the State depending upon the employee classification. The required contribution rates to the 401(K) plan equals the City Council authorized amount less the USRS mandated rate and are as follows: Public Employees covered under the Non-Contributory State Retirement 6.86%, Public Employees covered under the Contributory State Retirement 4.87%, Elected/Appointed Officials 17.95%, Firefighters 10.12%, Temporary/Part-time 7.5%, and City Council members 8.05%. Because the deferred compensation rate for the Public Safety Retirement System exceeds 17.95%, the City does not pay into the 401(k) plan for police officers. The required contribution rate to the 457 plan on behalf of temporary and seasonal employees is 7.5%. The City's total contributions were \$1,600,467 which is 6.9% of the \$23,047,585 in total payroll for covered employees for the year ended June 30, 2005. The City's and employee's contributions for each employee (and interest allocated to the employee's account) are fully vested in the employee's account from the date of employment. In addition, all employees are eligible to

participate in an elective deferral plan which permits them to defer a portion of their salary until future years. The total contributions made by the employees were \$1,172,430 for the year ended June 30, 2005. At June 30, 2005 the City has made all payments to the plan administrator to satisfy this funding requirement.

#### Note 16 - Post Employment Benefits

The City allows terminated or retired employees to continue their health insurance benefits for a period of 18 months after the employee's termination or retirement date. The City will pay up to two months of these premiums for an employee and their plan dependents in the event that (1) a current full or part time employee dies, or (2) a full or part time employee is approved for disability due to their diagnosis as terminally ill. All other terminated or retired employees are required to pay the full cost of such extended health insurance coverage. As of June 30, 2005, 9 employees had elected to participate in this post-employment benefit program. The administrative costs to the City of such benefits were not significant for the year ended June 30, 2005.

#### Note 17 - Vacation and Sick Leave

The City permits employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements.

Employees can accrue vacation days at various rates depending upon length of service. There are no requirements that vacation leave be taken, but the maximum permissible accumulation is 320 hours except for firefighters who can accumulate 480 hours. At termination, employees are paid for any unused accumulated vacation leave.

The Payroll Management Fund, an internal service fund, contains the City's entire compensated absences liability except for the long-term liability portion of the General Fund. The long-term liability portion in the General Fund is considered to be any amount in excess of what an employee can accrue in one year. As of June 30, 2005, this unfunded amount is \$917,134.

Employees earn sick leave at the rate of 12 days per year. Unused sick leave may be carried forward to subsequent years until a maximum of 480 hours is accumulated.

#### Note 18 - Commitments and Contingencies

The City is a defendant in various claims and suits arising from the ordinary course of business. The City's legal counsel believes that it has meritorious defenses and that any liability resulting from these matters would not be material. Accordingly, no provision for loss related to litigation has been made in the accompanying financial statements.

Commitments for major construction and capital improvements projects totaled \$1,677,652 at June 30, 2005.

The Sandy City Redevelopment Agency (RDA), a governmental-type fund, has two outstanding commitments for payment of tax increment to Jordan School District and the Salt Lake County Sewer District. The following is a schedule of estimated future payments to both of these entities as of June 30, 2005.

Estimates are based on 2005 property tax rates and values:

	RDA					
	Fund					
2006	\$ 88,355					
2007	85,297					
2008	85,297					
2009	85,297					
2010	85,297					
2011-2015	402,029					
2016-2020	249,167					
2021-2025	212,480					
2026-2030	212,480					
2031-2035	212,480					
Thereafter	 424,960					
Total	\$ 2,143,139					

In 1999, the City agreed to pay the Macerich Company \$230,000 per year for ten years as a tax increment refund for the Dillard's department store at South Towne Center. As of June 30, 2005, three payments remain totaling \$690,000. These payments are made out of the RDA fund.

The Public Utilities department (an enterprise fund) currently has a long-term commitment payable to MWDSLS for various capital improvements. The following is a schedule of future payments due to MWDSLS for capital improvements as of June 30, 2005:

	Water					
		Fund				
2006	\$	4,210,322				
2007		4,210,322				
2008		4,210,322				
2009		4,210,322				
2010		4,210,322				
2011-2015		21,051,610				
2016-2020		21,051,610				
2021-2025		21,051,610				
2026-2030		21,051,610				
2031-2035		16,841,629				
Total	\$	122,099,679				

In the normal course of operations, the City receives grant funds from various Federal agencies. The grant operations are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any liability for reimbursement that may arise as the result of audits of grant funds is not believed to be material.

#### Note 19 - Transfers In/Out

During the course of normal operations, the City has transfers between the various funds. The principal purposes of the City's interfund transfers are debt service and capital projects. Transfers in and out for the year ended June 30, 2005 are summarized as follows:

		Transfers Out From:												
		General	Re	edevelopment Agency		Community evelopment	Ma	Risk anagement		orm Water Utilities		Debt Service	Тс	otal Transfers
Transfers in to the following funds:														
General	<del></del>	-0-	\$	40,000	\$	-0-	\$	-0-	\$	-0-	\$	-0-	\$	40,000
Community Arts	·	304,201	•	-0-	·	-0-	·	-0-	•	-0-	·	-0-	,	304,201
Amphitheater		108,079		-0-		-0-		-0-		-0-		-0-		108,079
Recreation		222,997		-0-		-0-		-0-		-0-		-0-		222,997
Electric Utilities		549,654		-0-		-0-		-0-		-0-		-0-		549,654
Storm Water		-0-		40,000		-0-		-0-		-0-		-0-		40,000
Debt Service		2,041,006		1,259,357		238,183		-0-		923,205		-0-		4,461,751
Capital Projects		3,840,144		-0-		-0-		-0-		-0-		729,090		4,569,234
Fleet		-0-		-0-		-0-		80,000		-0-		-0-		80,000
Golf		-0-		150,000		-0-		-0-		-0-		-0-		150,000
Total Transfers Out	\$	7,066,081	\$	1,489,357	\$	238,183	\$	80,000	\$	923,205	\$	729,090	\$	10,525,916

#### Note 20 - General Fund Administrative Charges

The General Fund charges certain special revenue funds and proprietary funds for various administrative services. These transactions have been recorded as revenue and expenses or expenditures to the funds as if they involved organizations external to the City. The amounts charged to those funds during fiscal year 2005 are as follows:

#### SANDY CITY NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

	General <u>Government</u>	Public Works Administration	Total
Special Revenue Funds:			
Redevelopment Agency	\$ 69,687	\$ 1,430	\$ 71,117
Storm Water Utilities	110,846	-0-	110,846
Enterprise Funds:			
Alta Canyon Sports Center	58,376	-0-	58,376
Water	647,400	-0-	647,400
Waste Collection	193,539	29,928	223,467
Golf	34,939	-0-	34,939
Internal Service Funds:			
Fleet Operations	102,886	30,393	133,279
Information Services	65,166		<u>65,166</u>
Total	<u>\$1,282,839</u>	<u>\$ 61,751</u>	<u>\$ 1,344,590</u>

#### Note 21 - Risk Management

The City is exposed to various risks of loss including torts; workers compensation claims; theft of, damage to or destruction of assets; errors and omissions; and natural disasters. Insurance coverages for these risks were provided by several commercial insurance carriers. The general liability policy has a \$2,000,000 self insured retention with a \$10,000,000 limit per occurrence. Workers compensation claims are covered by the Workers Compensation Fund. The City commercially insures real property and also insures fleet equipment with individual values in excess of \$40,000 and self-insures all other fleet equipment. For the last 3 years, claim settlements have not exceeded insurance coverage.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been Incurred But Not Reported (IBNR). The liability for claims and judgements is reported in the Insurance & Risk Management Fund and has been expensed in the current period. Changes in the balances of claims liabilities during the past two years are as follows:

	Year Ended	Year Ended
	June 30, 2005	June 30, 2004
Unpaid Claims, Beginning of Fiscal Year	\$556,122	\$ 792,636
Incurred Claims & Changes in Estimates (Including IBNR's)	104,217	128,067
Claims Payments	<u>(148,553</u> )	<u>(364,581</u> )
Unpaid Claims, End of Fiscal Year	<u>\$ 511,786</u>	\$ 556,122

#### Note 22 - Sandy City Redevelopment Agency

For the year ending June 30, 2005 the following activity occurred in the City's Redevelopment Agency: Tax increment collected by the Agency for each project area:

South Towne	\$ 1,445,164
Civic Center South	1,152,315
Civic Center North	953,988
South Towne Ridge Road	447,828
	\$ 3,999,295
Tax increment paid to other taxing agencies	\$44,852
Outstanding loans which financed RDA projects	\$14,506,000
Amounts expended for:	
Installation of public utilities or other public improvements	\$551,888
Administrative costs	\$231,345

#### Note 23 - Related Party Transactions

During the year ended June 30, 2005, the Water Fund (an enterprise fund) made the following payments to MWDSLS, which is a related entity of the City:

- A capital assessment of \$2,806,881 for capital improvements to be conducted by MWDSLS;
- \$244,591 for water rights to the Ontario Drain Tunnel water; and
- \$1,918,620 for water purchases.

#### Note 24 - Subsequent Event Disclosure

The City issued \$3,650,000 in general obligation refunding bonds (series 2005) dated September 13, 2005 for the purpose of retiring on December 15, 2005, \$3,670,000 of the City's currently outstanding General Obligation Refunding Bonds (Series 1995) which mature on December 15 of the years 2006 through 2011. The Bonds are also being issued to pay certain costs of issuance.

# Required Supplementary Information

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#### SANDY CITY

#### Roadway System Condition and Maintenance Modified Approach for Infrastructure June 30, 2005

The condition of the road pavement is measured using the Stantec Pavement Management Application (PMA), which is based on a weighted average of nine distress factors found in pavement surfaces (cracking, raveling, chuck holes, patching, edge cracking, rutting/shoving, bleeding, excessive crown, and distortion). The PMA uses a measurement scale based on a condition index ranging from 0 to 10 for pavement in perfect condition. The condition index is used to classify roads in good or better condition (6.5 - 10), fair condition (4.0 - 6.4), and substandard condition (less than 4.0). The City's policy is to maintain at least 80 percent of its street system at a good or better condition and have no more than 10 percent in a substandard condition. Condition assessments are determined every year.

During fiscal year 2004, the City gathered more detailed information on drive approaches and water ways than had been gathered in fiscal year 2003. This allowed the City to more accurately assess the overall concrete condition for each address within Sandy City. For fiscal year 2003, concrete condition, including drive approach and waterway condition, was estimated based on the number of simple concrete hazards at each address without accounting for the severity of each hazard. Therefore, fiscal year 2003 data produced conditions that were artificially worse than they really were. Conversely, accurate field evaluations were made during fiscal year 2004 to determine not only the number, but the severity, of each concrete hazard. This resulted in a significant decrease in substandard condition percentages in fiscal year 2004 over fiscal year 2003. A corresponding increase in good or better condition percentages also occurred.

#### **Condition Rating of the City's Roadway System**

	Percentage	of Roadway	System in Go	ood or Better	Percen	tage of Roa	dway Syst	em in
		Con	dition		S	Substandard	Condition	
	<u>2005</u>	2004	2003	<u>2002</u>	<u>2005</u>	<u>2004</u>	2003	2002
Arterials	90.8%	93.0%	91.6%	78.4%	0.3%	0.3%	0.4%	6.3%
Collectors	91.6%	91.7%	88.3%	85.3%	0.5%	0.4%	2.6%	2.8%
Secondary	86.8%	88.1%	88.1%	87.7%	0.8%	0.6%	4.7%	4.1%
Overall System	88.5%	89.7%	88.6%	85.8%	0.6%	0.5%	3.5%	4.1%

### Comparison of Needed to Actual Maintenance/Preservation

	<u>2005</u>	2004	2003	2002
Arterials				
Needed	3,585,103	3,496,732	3,369,917	3,418,650
Actual	3,253,349	3,492,674	3,283,548	2,928,267
Collectors				
Needed	717,021	699,346	673,983	683,730
Actual	650,670	698,535	656,709	585,653
Secondary				
Needed	819,451	799,254	770,267	781,406
Actual	743,623	798,325	750,525	669,318
Overall System				
Needed	5,121,575	4,995,332	4,814,167	4,883,786
Actual	4,647,642	4,989,534	4,690,782	4,183,238
	(473,933)	(5,798)	(123,385)	(700,548)

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# Supplementary Information

# SANDY CITY Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2005 With Comparative Totals for 2004

	<b>.</b>	-		B. C.	O and the	Other	T. (.) C	
	General Fund		torm /ater	Debt Service	Capital Projects	Governmental Fund	Total Govern 2005	mental Funds 2004
Revenues:					•			
Taxes:								
General Property Taxes	\$ 7,082,393	\$	-0-	\$ 281,950	\$ -0-	\$ 3,999,295	\$ 11,363,638	\$ 10,895,570
General Sales & Use Taxes	15,857,517		-0-	-0-	-0-	-0-	15,857,517	15,161,445
Franchise Taxes	6,284,131		-0-	-0-	-0-	-0-	6,284,131	4,688,366
Motor Vehicle Fee	818,905		-0-	-0-	-0-	-0-	818,905	881,376
Total Taxes	30,042,946		-0-	281,950	-0-	3,999,295	34,324,191	31,626,757
Special Assessments	-0-		-0-	986,961	-0-	1,550	988,511	994,215
Innkeeper Fees	-0-		-0-	194,291	-0-	-0-	194,291	178,730
Licenses & Permits	2,011,739		-0-	-0-	-0-	-0-	2,011,739	1,740,360
Inter-Governmental Revenue	3,051,028		-0-	-0-	469,280	454,066	3,974,374	4,449,925
Charges for Services	1,851,035		-0-	269,759	934	-0-	2,121,728	2,195,533
Administrative Charges	1,344,587		-0-	-0-	-0-	-0-	1,344,587	1,151,671
Fines & Forfeitures	2,299,500		-0-	-0-	287,626	-0-	2,587,126	2,661,801
Cell Tower Lease	-0-		-0-	-0-	153,555	-0-	153,555	138,426
Fees from Developers	-0-	3	327,545	-0-	283,862	-0-	611,407	204,149
Charges for Sales & Services	-0-	2,9	911,368	-0-	-0-	874,382	3,785,750	3,380,076
Interest Income	114,103		125,534	90,607	249,698	129,125	709,067	410,214
Miscellaneous Revenues	26,323		17,828	-0-	96,151	1,415,045	1,555,347	720,528
Total Revenues	40,741,261	3,3	382,275	1,823,568	1,541,106	6,873,463	54,361,673	49,852,385
Expenditures:								
Salaries and Benefits	24,680,601	4	198,654	-0-	-0-	1,036,914	26,216,169	25,871,216
Materials & Supplies	4,164,449		91,502	-0-	-0-	748,398	5,004,349	4,772,712
Contracted Services	1,114,383		104,125	-0-	-0-	449,885	1,668,393	1,566,659
Internal Charges	3,354,282	2	274,232	-0-	-0-	146,041	3,774,555	3,784,320
Administrative Charges	-0-		44,338	-0-	-0-	53,201	97,539	90,591
Cost of Goods Sold	-0-		188,286	-0-	-0-	683,591	871,877	608,535
Bond Issuance Cost and Trustee Fees	-0-		-0-	1,372,135	-0-	4,681	1,376,816	142,126
Capital Outlays	403,996	8	300,994	-0-	2,995,550	1,848,622	6,049,162	9,813,211
Principal	-0-		-0-	20,695,000	-0-	-0-	20,695,000	8,378,000
Interest on Long-Term Debt	-0-		-0-	2,234,858	-0-	-0-	2,234,858	2,578,065
Total Expenditures	33,717,711	2,0	002,131	24,301,993	2,995,550	4,971,333	67,988,718	57,836,945
Excess (Deficiency) of Revenues Over (Under) Expenditures	7,023,550	1,3	380,144	(22,478,425)	(1,454,444)	1,902,130	(13,627,045)	(7,984,560)
Other Financing Sources (Uses):								
Issuance of Debt	-0-		-0-	16,520,000	-0-	-0-	16,520,000	7,287,091
Interest Income	-0-		-0-	857,599	-0-	-0-	857,599	-0
Fees from Developers	-0-		-0-	-0-	-0-	-0-	-0-	229,051
Other Income	-0-		-0-	-0-	-0-	-0-	-0-	1,537
Sale of Capital Assets	2,531		1,500	-0-	8,200	-0-	12,231	2,649
Transfers In	40,000		40,000	4,461,752	4,569,233	1,184,931	10,295,916	8,466,823
Transfers Out	(7,066,081)	(9	923,205)	(729,090)	-0-	(1,727,540)	(10,445,916)	(8,616,823)
Total Other Financing Sources (Uses)	(7,023,550)	·	381,705)	21,110,261	4,577,433	(542,609)	17,239,830	7,370,328
Net Change in Fund Balances	-0-		198,439	(1,368,164)	3,122,989	1,359,521	3,612,785	(614,232)
Beginning Fund Balances	4,154,891		398,500	4,203,323	11,323,319	3,442,350	29,522,383	30,136,615
Ending Fund Balances	\$ 4,154,891	\$ 6.8	396,939	\$ 2,835,159	\$ 14,446,308	\$ 4,801,871	\$ 33,135,168	\$ 29,522,383

#### **SANDY CITY**

**Debt Service** 

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005

	Budgeted Amounts					Actual	Variance with Final Budget Positive		
		Original		Final		Amounts	(1)	Negative)	
Revenues:									
General Property Taxes	\$	278,900	\$	278,900	\$	281,950	\$	3,050	
Special Assessments		884,014		884,014		986,961		102,947	
Innkeeper Fees		161,000		161,000		194,291		33,291	
Charges for Services		271,452		271,452		269,759		(1,693)	
Interest Income		63,403		63,403		90,607		27,204	
Total Revenues		1,658,769		1,658,769		1,823,568		164,799	
Expenditures:									
Capital Outlays		-0-		-0-		-0-		-0-	
Principal		4,740,151		20,780,151		20,695,000		85,151	
Interest on Long-Term Debt		2,295,948		2,241,796		2,234,858		6,938	
Bond Issuance Cost and Trustee Fees		18,650		1,383,321		1,372,135		11,186	
Total Expenditures		7,054,749		24,405,268		24,301,993		103,275	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(5,395,980)		(22,746,499)		(22,478,425)		268,074	
Other Financing Sources (Uses):									
Issuance of Debt		-0-		17,377,599		16,520,000		(857,599)	
Interest Income		-0-		-0-		857,599		857,599	
Transfers In		4,588,758		4,588,758		4,461,752		(127,006)	
Transfers Out		-0-		(820,966)		(729,090)		91,876	
Total Other Financing Sources (Uses)		4,588,758		21,145,391		21,110,261		(35,130)	
Net Change in Fund Balances		(807,222)		(1,601,108)		(1,368,164)		232,944	
Beginning Fund Balances		4,203,323		4,203,323		4,203,323		-0-	
Ending Fund Balances	\$	3,396,101	\$	2,602,215	\$	2,835,159	\$	232,944	

**SANDY CITY** 

#### **Capital Projects**

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005

	Pudanta	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues:				
Inter-Governmental Revenue	\$ 2,641,544	\$ 3,917,833	\$ 469,280	\$ (3,448,553)
Charges for Services	-0-	-0-	934	934
Fines & Forfeitures	311,100	311,100	287,626	(23,474)
Cell Tower Lease	152,037	152,037	153,555	1,518
Fees from Developers	253,100	305,912	283,862	(22,050)
Interest Income	162,400	162,400	249,698	87,298
Miscellaneous Revenues	-0-	-0-	96,151	96,151
Total Revenues	3,520,181	4,849,282	1,541,106	(3,308,176)
Expenditures:				
Capital Outlays	528,359	753,467	-0-	753,467
Land	1,678,279	1,678,279	53,300	1,624,979
Buildings	1,432,938	1,771,787	595,202	1,176,585
Roads	3,766,737	3,847,740	1,342,945	2,504,795
Parks	4,153,919	5,687,217	510,886	5,176,331
Miscellaneous	2,132,341	2,132,341	493,217	1,639,124
Total Expenditures	13,692,573	15,870,831	2,995,550	12,875,281
Excess (Deficiency) of Revenues Over (Under) Expenditures	(10,172,392)	(11,021,549)	(1,454,444)	9,567,105
Other Financing Sources :				
Sale of Capital Assets	-0-	-0-	8,200	8,200
Transfers In	422,474	1,271,631	4,569,233	3,297,602
<b>Total Other Financing Sources</b>	422,474	1,271,631	4,577,433	3,305,802
Net Change in Fund Balances	(9,749,918)	(9,749,918)	3,122,989	12,872,907
Beginning Fund Balances	11,323,319	11,323,319	11,323,319	-0-
Ending Fund Balances	\$ 1,573,401	\$ 1,573,401	\$ 14,446,308	\$ 12,872,907

## Nonmajor Governmental Funds

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Redevelopment Agency (RDA)** - This fund is used to account for the tax increment revenues and the tax increment bond proceeds that are legally restricted for expenditures in the Sandy Redevelopment Agency project area.

**Landscape Maintenance** - This fund is used to account for the service-type special assessments legally restricted for operation and maintenance of streetscapes.

**Community Development Block Grant (CDBG)** - This fund is used to account for the revenues received by the City as grantee participant in the Community Development Block Grant program.

**Recreation** -This fund is used to account for the City's recreation activities.

**Community Arts** - The City elects to sponsor certain performing arts, programs and special events. This fund is used to account for the revenue and expenditures associated with these events.

**Amphitheater** - The City arranges for concerts, programs, and special events to be performed within our amphitheater for the enjoyment of our citizens. This fund is used to account for the revenue and expenditures associated with these events.

**Electric Utilities -** This fund is used to account for the operation of the City's electric utility.

**Sandy City Donations -** This fund was established to account for individual, private, and intergovernmental contributions held in trust by the City.

SANDY CITY
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2005
With Comparative Totals for 2004

	Landscape RDA Maintenance CDBG				Re	ecreation	Community Arts		
ASSETS									
Current Assets:									
Cash and Cash Equivalents	\$ 2,507,092	\$	210,997	\$	3,896	\$	245,375	\$	56,164
Receivables	-0-		-0-		-0-		-0-		-0-
Due from other Govt. Units	67,764		-0-		647		-0-		-0-
Due From Other Funds	191,695		-0-		-0-		-0-		-0-
Prepaid Assets	-0-		-0-		-0-		-0-		16,598
Total Assets	2,766,551		210,997		4,543		245,375		72,762
<u>LIABILITIES:</u>									
Current Liabilities:									
Accounts Payable	461,196		-0-		584		3,906		10,607
Salaries & Benefits Payable	15,375		-0-		3,959		15,078		4,966
Due to Other Govt. Units	-0-		-0-		-0-		-0-		-0-
Due to Other Funds	-0-		-0-		-0-		-0-		-0-
Deferred Revenue	-0-		-0-		-0-		-0-		-0-
Deposits	-0-		-0-		-0-		-0-		-0-
Total Liabilities	476,571		-0-		4,543		18,984		15,573
Unreserved Fund Balances	2,289,980		210,997		-0-		226,391		57,189
Total Liabilities and Fund Balance	\$ 2,766,551	\$	210,997	\$	4,543	\$	245,375	\$	72,762

				Electric	S	andy City		тот	AL:	s
	Am	Amphitheater l		Utilities	D	onations	2005		2004	
ASSETS	-									
Current Assets:										
Cash and Cash Equivalents	\$	223,759	\$	1,385,978	\$	497,039	\$	5,130,300	\$	3,739,439
Receivables		-0-		8,019		-0-		8,019		8,417
Due from other Govt. Units		-0-		-0-		62,694		131,105		86,411
Due From Other Funds		-0-		-0-		-0-		191,695		3,105
Prepaid Assets		17,500		-0-		-0-		34,098		-0-
Total Assets		241,259		1,393,997		559,733		5,495,217		3,837,372
LIABILITIES:										
Current Liabilities:										
Accounts Payable		16,860		35,642		83,769		612,564		335,663
Salaries & Benefits Payable		6,096		6,969		-0-		52,443		50,674
Due to Other Govt. Units		1,943		-0-		-0-		1,943		3,547
Due to Other Funds		-0-		-0-		-0-		-0-		3,105
Deferred Revenue		-0-		-0-		-0-		-0-		159
Deposits		-0-		18,396		8,000		26,396		1,874
Total Liabilities		24,899		61,007		91,769		693,346		395,022
Unreserved Fund Balances		216,360		1,332,990		467,964		4,801,871		3,442,350
Total Liabilities and Fund Balance	\$	241,259	\$	1,393,997	\$	559,733	\$	5,495,217	\$	3,837,372

SANDY CITY
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
Nonmajor Governmental Funds
For the Years Ended June 30, 2005 and 2004

		Landscap	е			Community
	RDA	Maintenan	се	CDBG	Recreation	Arts
Revenues:						
Taxes	\$ 3,999,295	\$	-0-	\$ -0-	\$ -0-	\$ -0-
Special Assessments	-0-	1,5	50	-0-	-0-	-0-
Inter-Governmental Revenue	-0-	5,0	00	449,066	-0-	-0-
Fees from Developers	-0-		-0-	-0-	-0-	-0-
Charges for Sales & Services	3,463		-0-	-0-	564,333	-0-
Interest Income	64,322	6,1	09	-0-	5,421	3,941
Miscellaneous Revenues	-0-		-0-	-0-	-0-	7,767
Total Revenues	4,067,080	12,6	59	449,066	569,754	11,708
Expenditures:						
General Government	-0-		-0-	-0-	-0-	-0-
Police & Animal Control	-0-		-0-	-0-	-0-	-0-
Fire	-0-		-0-	-0-	-0-	-0-
Public Works	-0-		-0-	-0-	-0-	-0-
Parks, Landscapes and Cemetery	-0-	32,9	71	-0-	-0-	-0-
Community Development	-0-		-0-	210,883	-0-	-0-
Economic Development	1,342,373		-0-	-0-	-0-	-0-
Recreation and Cultural Events	-0-		-0-	-0-	723,816	309,822
Electric Utility	-0-		-0-	-0-	-0-	-0-
Electric Utility	-0-		-0-	-0-	-0-	-0-
Other Capital Outlays	10,290		-0-	-0-	-0-	-0-
Total Expenditures	1,352,663	32,9	71	210,883	723,816	309,822
Excess (Deficiency) of Revenues Over (Under) Expenditures	2,714,417	(20,3	12)	238,183	(154,062)	(298,114)
Other Financing Sources (Uses):	'					
Transfers In	-0-		-0-	-0-	222,997	304,201
Transfers Out	(1,489,357)		-0-	(238,183)	-0-	-0-
Total Other Financing Sources (Uses)	(1,489,357)		-0-	(238,183)	222,997	304,201
Net Change in Fund Balances	1,225,060	(20,3	12)	-0-	68,935	6,087
Beginning Fund Balances	1,064,920	231,3	09	-0-	157,456	51,102
Ending Fund Balances	\$ 2,289,980	\$ 210,9	97	\$ -0-	\$ 226,391	\$ 57,189

			Electric	5	Sandy City	Total N Governme	•
	Am	phitheater	Utilities	ı	Donations	2005	2004
Revenues:							
Taxes	\$	-0-	\$ -0-	\$	-0-	\$ 3,999,295	\$ 3,513,289
Special Assessments		-0-	-0-		-0-	1,550	3,200
Inter-Governmental Revenue		-0-	-0-		-0-	454,066	539,873
Fees from Developers		-0-	-0-		-0-	-0-	19,048
Charges for Sales & Services		238,829	67,757		-0-	874,382	755,266
Interest Income		4,240	32,754		12,338	129,125	57,991
Miscellaneous Revenues		197,204	333		1,209,741	1,415,045	654,060
Total Revenues		440,273	100,844		1,222,079	6,873,463	5,542,727
Expenditures:	'						
General Government		-0-	-0-		27,177	27,177	42,598
Police & Animal Control		-0-	-0-		1,052,746	1,052,746	371,412
Fire		-0-	-0-		115,260	115,260	71,671
Public Works		-0-	-0-		294	294	480
Parks, Landscapes and Cemetery		-0-	-0-		-0-	32,971	100,404
Community Development		-0-	-0-		7,187	218,070	207,629
Economic Development		-0-	-0-		-0-	1,342,373	1,033,553
Recreation and Cultural Events		445,388	-0-		4,349	1,483,375	1,329,247
Electric Utility		-0-	500,978		67,805	568,783	591,767
Electric Utility		-0-	119,994		-0-	119,994	167,561
Other Capital Outlays		-0-	-0-		-0-	10,290	318,550
Total Expenditures		445,388	620,972		1,274,818	4,971,333	4,234,872
Excess (Deficiency) of Revenues Over (Under) Expenditures		(5,115)	(520,128)		(52,739)	1,902,130	1,307,855
Other Financing Sources (Uses):							
Transfers In		108,079	549,654		-0-	1,184,931	1,178,414
Transfers Out		-0-	-0-		-0-	(1,727,540)	(2,440,150)
Total Other Financing Sources (Uses)		108,079	549,654		-0-	(542,609)	(1,261,736)
Net Change in Fund Balances		102,964	29,526		(52,739)	1,359,521	46,119
Beginning Fund Balances		113,396	1,303,464		520,703	3,442,350	3,396,231
Ending Fund Balances	\$	216,360	\$ 1,332,990	\$	467,964	\$ 4,801,871	\$ 3,442,350

SANDY CITY
Redevelopment Agency (RDA)
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2005

	Budgete	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues:				
General Property Taxes	\$ 5,211,840	\$ 5,211,840	\$ 3,999,295	\$ (1,212,545)
Charges for Sales & Services	-0-	-0-	3,463	3,463
Interest Income	-0-	-0-	64,322	64,322
Total Revenues	5,211,840	5,211,840	4,067,080	(1,144,760)
Expenditures:				
Salaries and Benefits	245,257	245,257	198,204	47,053
Materials & Supplies	52,499	52,499	33,140	19,359
Contracted Services	314,000	314,000	235,049	78,951
Internal Charges	14,468	14,468	14,469	(1)
Administrative Charges	53,201	53,201	53,201	-0-
Bond Issuance Cost and Trustee Fees	35,242	35,242	4,681	30,561
Capital Outlays	3,361,283	4,171,823	813,919	3,357,904
Total Expenditures	4,075,950	4,886,490	1,352,663	3,533,827
Excess of Revenues Over Expenditures	1,135,890	325,350	2,714,417	2,389,067
Other Financing Sources (Uses):				
Transfers Out	(1,410,272)	(1,410,272)	(1,489,357)	(79,085)
Net Change in Fund Balances	(274,382)	(1,084,922)	1,225,060	2,309,982
Beginning Fund Balances	1,064,920	1,064,920	1,064,920	-0-
Ending Fund Balances	\$ 790,538	\$ (20,002)	\$ 2,289,980	\$ 2,309,982

**SANDY CITY** 

#### Landscape Maintenance Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005

	Final	ginal and Budgeted mounts	 Actual Amounts	Variance with Final Budge Positive (Negative)		
Revenues:						
Special Assessments	\$	8,414	\$ 1,550	\$	(6,864)	
Inter-Governmental Revenue		-0-	5,000		5,000	
Interest Income		562	6,109		5,547	
Total Revenues		8,976	 12,659		3,683	
Expenditures:						
Capital Outlays		240,285	32,971		207,314	
Net Change in Fund Balances		(231,309)	(20,312)		210,997	
Beginning Fund Balances		231,309	231,309		-0-	
Ending Fund Balances	\$	-0-	\$ 210,997	\$	210,997	

SANDY CITY
Community Development Block Grant (CDBG)
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2005

	Fina	riginal and al Budgeted Amounts	 Actual Amounts	Fir	riance with nal Budget Positive Negative)
Revenues:					
Inter-Governmental Revenue	\$	475,000	\$ 449,066	\$	(25,934)
Expenditures:					
Salaries and Benefits		74,111	71,142		2,969
Materials & Supplies		196,019	135,580		60,439
Internal Charges		4,161	4,161		-0-
Capital Outlays		165,793	 -0-		165,793
Total Expenditures		440,084	210,883		229,201
Excess of Revenues Over Expenditures		34,916	238,183		203,267
Other Financing Sources (Uses):					
Transfers Out		(238,183)	(238,183)		-0-
Net Change in Fund Balances		(203,267)	-0-		203,267
Beginning Fund Balances		-0-	 -0-		-0-
Ending Fund Balances	\$	(203,267)	\$ -0-	\$	203,267

**SANDY CITY** 

#### Recreation

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2005

	Budgete	d Amo	unts		Actual	Fina	iance with al Budget ositive
0	riginal		Final				
\$	515,352	\$	551,352	\$	564,333	\$	12,981
	2,400		2,400		5,421		3,021
	517,752		553,752		569,754		16,002
	356,236		356,236		376,271		(20,035)
	39,405		39,405		26,800		12,605
	1,000		1,000		2,359		(1,359)
	17,404		17,404		17,404		-0-
	290,126		326,126		281,444		44,682
	19,802		19,802		19,538		264
	723,973		759,973		723,816		36,157
	(206,221)		(206,221)		(154,062)		52,159
	222,997		222,997		222,997		-0-
	16,776		16,776		68,935		52,159
	157,456		157,456		157,456		-0-
\$	174,232	\$	174,232	\$	226,391	\$	52,159
	\$	\$ 515,352 2,400 517,752 356,236 39,405 1,000 17,404 290,126 19,802 723,973 (206,221) 222,997 16,776 157,456	\$ 515,352 \$ 2,400 \$ 517,752 \$ 356,236 \$ 39,405 \$ 1,000 \$ 17,404 \$ 290,126 \$ 19,802 \$ 723,973 \$ (206,221) \$ 222,997 \$ 16,776 \$ 157,456	\$ 515,352 \$ 551,352 2,400 2,400 517,752 553,752 356,236 356,236 39,405 39,405 1,000 1,000 17,404 17,404 290,126 326,126 19,802 19,802 723,973 759,973 (206,221) (206,221) 222,997 222,997 16,776 16,776 157,456 157,456	Original         Final           \$ 515,352         \$ 551,352         \$           2,400         2,400         2,400           517,752         553,752         553,752           356,236         356,236         39,405           1,000         1,000         1,000           17,404         17,404         290,126           290,126         326,126         19,802           723,973         759,973           (206,221)         (206,221)           222,997         222,997           16,776         16,776           157,456         157,456	Original         Final         Actual Amounts           \$ 515,352         \$ 551,352         \$ 564,333           2,400         2,400         5,421           517,752         553,752         569,754           356,236         356,236         376,271           39,405         39,405         26,800           1,000         1,000         2,359           17,404         17,404         17,404           290,126         326,126         281,444           19,802         19,802         19,538           723,973         759,973         723,816           (206,221)         (206,221)         (154,062)           222,997         222,997         222,997           16,776         16,776         68,935           157,456         157,456         157,456	Budgeted Amounts         Final         Final         Final         Final         Final         Actual Amounts         Final         Part of the property of the pro

SANDY CITY
Community Arts
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2005

	Fina	riginal and al Budgeted Amounts	 Actual Amounts	Fina P	iance with al Budget ositive egative)
Revenues:					
Interest Income	\$	3,500	\$ 3,941	\$	441
Miscellaneous Revenues		12,500	 7,767		(4,733)
Total Revenues		16,000	11,708		(4,292)
Expenditures:					
Salaries and Benefits		153,603	148,403		5,200
Materials & Supplies		157,070	149,891		7,179
Internal Charges		11,528	11,528		-0-
Total Expenditures		322,201	 309,822		12,379
Excess (Deficiency) of Revenues Over (Under) Expenditures		(306,201)	(298,114)		8,087
Other Financing Sources :					
Transfers In		304,201	304,201		-0-
Net Change in Fund Balances		(2,000)	6,087		8,087
Beginning Fund Balances		51,102	51,102		-0-
Ending Fund Balances	\$	49,102	\$ 57,189	\$	8,087

SANDY CITY

Amphitheater

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2005

	Fina	riginal and al Budgeted Amounts	 Actual Amounts	Fii	riance with nal Budget Positive Negative)
Revenues:					
Interest Income	\$	-0-	\$ 4,240	\$	4,240
Miscellaneous Revenues		392,981	197,204		(195,777)
Total Revenues		392,981	440,273		47,292
Expenditures:					
Salaries and Benefits		58,789	56,348		2,441
Materials & Supplies		67,495	66,908		587
Contracted Services		253,100	211,937		41,163
Internal Charges		3,857	3,857		-0-
Bond Issuance Cost and Trustee Fees		2,000	-0-		2,000
Capital Outlays		115,819	 106,338		9,481
Total Expenditures		501,060	 445,388		55,672
Excess (Deficiency) of Revenues Over (Under) Expenditures		(108,079)	(5,115)		102,964
Other Financing Sources:					
Transfers In		108,079	 108,079		-0-
Net Change in Fund Balances		-0-	102,964		102,964
Beginning Fund Balances		113,396	113,396		-0-
Ending Fund Balances	\$	113,396	\$ 216,360	\$	102,964

SANDY CITY
Electric Utilities
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2005

	Fin	riginal and al Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)		
Revenues:						
Charges for Sales & Services	\$	60,000	\$ 67,757	\$	7,757	
Interest Income		-0-	32,754		32,754	
Miscellaneous Revenues		-0-	 333		333	
Total Revenues		60,000	 100,844		40,844	
Expenditures:						
Salaries and Benefits		151,519	150,517		1,002	
Materials & Supplies		417,495	336,079		81,416	
Contracted Services		15,540	540		15,000	
Internal Charges		16,230	13,842		2,388	
Cost of Goods Sold		-0-	-0-		-0-	
Capitalized Internal Services		-0-	-0-		-0-	
Capital Outlays		1,100,205	119,994		980,211	
Total Expenditures		1,700,989	 620,972		1,080,017	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,640,989)	 (520,128)		1,120,861	
Other Financing Sources :						
Transfers In		549,654	549,654		-0-	
Total Other Financing Sources		549,654	549,654		-0-	
Net Change in Fund Balances		(1,091,335)	 29,526		1,120,861	
Beginning Fund Balances		1,303,464	1,303,464		-0-	
Ending Fund Balances	\$	212,129	\$ 1,332,990	\$	1,120,861	

SANDY CITY
Sandy City Donations
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2005

	Fina	Original and Final Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)		
Revenues:							
Interest Income	\$	-0-	\$	12,338	\$	12,338	
Miscellaneous Revenues		1,400,982		1,209,741		(191,241)	
Total Revenues		1,400,982		1,222,079		(178,903)	
Expenditures:							
Salaries and Benefits		-0-		36,029		(36,029)	
Internal Charges		202,018		80,780		121,238	
Cost of Goods Sold		514,340		402,147		112,193	
Capital Outlays		937,497		755,862		181,635	
Total Expenditures		1,653,855		1,274,818		379,037	
Net Change in Fund Balances		(252,873)		(52,739)		200,134	
Beginning Fund Balances		520,703		520,703		-0-	
Ending Fund Balances	\$	267,830	\$	467,964	\$	200,134	

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### **Enterprise Funds**

The **Enterprise Funds** are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the City Council is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the City Council has decided that periodic determination of net income is appropriate for accountability purposes.

**Alta Canyon Sports Center -** This fund is used to account for the City's recreational center.

Water - This fund is used to account for the operations of the City's Water Utility.

**Waste** - This fund is used to account for waste collection services provided by an independent contractor.

Golf - This fund is used to account for the City's golf course.

SANDY CITY
Alta Canyon Sports Center
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual
For the Year Ended June 30, 2005

	Budgete	d Amounts	Actual	Variance with Final Budget Positive		
	Original	Final	Amounts	(Negative)		
Operating Revenues:						
Charges for Sales & Services	\$ 555,164	\$ 555,164	\$ 538,295	\$ (16,869)		
Operating Expenses						
Salaries and Benefits	536,449	546,449	581,880	(35,431)		
Materials & Supplies	147,479	147,479	125,262	22,217		
Contracted Services	64,565	64,565	65,741	(1,176)		
Internal Charges	23,901	23,901	23,901	-0-		
Administrative Charges	58,376	58,376	58,376	-0-		
Cost of Goods Sold	56,188	56,188	36,737	19,451		
Capital Outlays	21,067	21,067	19,816	1,251		
Depreciation	148,168	148,168	148,168	-0-		
Total Operating Expenses	1,056,193	1,066,193	1,059,881	6,312		
Operating Income/(Loss)	(501,029)	(511,029)	(521,586)	(10,557)		
Nonoperating Revenues:						
General Property Taxes	290,000	290,000	290,752	752		
Motor Vehicle Fee	34,000	34,000	37,835	3,835		
Interest Income	1,172	1,172	2,861	1,689		
Cell Tower Lease	26,997	26,997	28,077	1,080		
Other Income	6,700	6,700	5,129	(1,571)		
Total Nonoperating Revenues:	358,869	358,869	364,654	5,785		
Change in Net Assets	(142,160)	(152,160)	(156,932)	(4,772)		
Beginning Fund Balances	1,617,185	1,617,185	1,617,185	-0-		
Ending Net Assets	\$ 1,475,025	\$ 1,465,025	\$ 1,460,253	\$ (4,772)		

SANDY CITY
Water
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual
For the Year Ended June 30, 2005

		Budgete	Budgeted Amounts			Actual		Variance with Final Budget Positive	
	-	Original		Final	Amounts		(	Negative)	
Operating Revenues:									
Charges for Sales & Services	\$	15,214,132	\$	15,214,132	\$	14,337,428	\$	(876,704)	
Operating Expenses									
Salaries and Benefits		1,448,561		1,448,561		1,449,759		(1,198)	
Materials & Supplies		727,655		727,655		533,290		194,365	
Contracted Services		553,711		553,711		407,171		146,540	
Internal Charges		1,562,559		1,562,559		494,555		1,068,004	
Administrative Charges		647,400		647,400		647,400		-0-	
Cost of Goods Sold		7,450,811		7,450,811		6,284,069		1,166,742	
Capital Outlays		48,013		48,013		22,073		25,940	
Depreciation		2,670,141		2,670,141		2,670,141		-0-	
Total Operating Expenses		15,108,851		15,108,851		12,508,458		2,600,393	
Operating Income		105,281		105,281		1,828,970		1,723,689	
Nonoperating Revenues/(Expenses):									
Inter-Governmental Revenue		-0-		79,862		22,112		(57,750)	
Interest Income		170,000		170,000		309,998		139,998	
Cell Tower Lease		138,720		138,720		210,132		71,412	
Gain/(Loss) on Disposal of Asset		265,000		265,000		706,480		441,480	
Other Income		(7,500)		(7,500)		23,638		31,138	
Sale of Capital Assets		2,500		2,500		(14,798)		(17,298)	
Bond Interest Expense		(405,900)		(405,900)		(458,330)		(52,430)	
Total Nonoperating Revenues/(Expenses)		162,820		242,682		799,232		556,550	
Change in Net Assets		268,101		347,963		2,628,202		2,280,239	
Beginning Net Assets		74,956,309		74,956,309		74,956,309		-0-	
Ending Net Assets	\$	75,224,410	\$	75,304,272	\$	77,584,511	\$	2,280,239	
		·							

SANDY CITY
Waste
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual
For the Year Ended June 30, 2005

	 Budgete	d Am	ounts	Actual	Variance with Final Budget Positive (Negative)	
	 Original		Final	 Amounts		
Operating Revenues:						
Charges for Sales & Services	\$ 3,536,491	\$	3,536,491	\$ 3,601,459	\$	64,968
Operating Expenses						
Salaries and Benefits	182,112		182,112	189,427		(7,315)
Materials & Supplies	61,329		61,329	53,986		7,343
Internal Charges	148,393		186,393	184,341		2,052
Administrative Charges	223,467		223,467	223,467		-0-
Cost of Goods Sold	 3,064,190		3,064,190	 2,988,623		75,567
Total Operating Expenses	 3,679,491		3,717,491	 3,639,844		77,647
Operating Income/(Loss)	 (143,000)		(181,000)	 (38,385)		142,615
Nonoperating Revenues:						
Interest Income	10,000		10,000	14,200		4,200
Other Income	 -0-		-0-	 136,703		136,703
Total Nonoperating Revenues:	 10,000		10,000	 150,903		140,903
Change in Net Assets	(133,000)		(171,000)	112,518		283,518
Beginning Net Assets	 5,685,944		5,685,944	 5,685,944		-0-
Ending Net Assets	\$ 5,552,944	\$	5,514,944	\$ 5,798,462	\$	283,518

SANDY CITY
Golf
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual
For the Year Ended June 30, 2005

	Budgete	d Amo	ounts	<u>its</u> Actual			Variance with Final Budget Positive	
	Original	Final		Amounts		(Negative)		
Operating Revenues:								
Charges for Sales & Services	\$ 1,160,972	\$	1,160,972	\$	1,119,124	\$	(41,848)	
Operating Expenses								
Salaries and Benefits	472,873		454,696		453,694		1,002	
Materials & Supplies	152,619		152,619		136,427		16,192	
Contracted Services	44,170		44,170		63,605		(19,435)	
Internal Charges	175,328		163,228		163,221		7	
Administrative Charges	34,939		34,939		34,939		-0-	
Cost of Goods Sold	60,289		106,417		124,685		(18,268)	
Capital Outlays	65,714		62,314		5,990		56,324	
Depreciation	15,058		15,058		15,058		-0-	
Total Operating Expenses	1,020,990		1,033,441		997,619		35,822	
Operating Income	139,982		127,531		121,505		(77,670)	
Nonoperating Revenues/(Expenses):								
Interest Income	-0-		-0-		30		30	
Other Income (Expense)	(2,500)		(2,500)		(3,355)		(855)	
Gain/(Loss) on Disposal of Asset	-0-		138,280		20,726		(117,554)	
Bond Interest Expense	(196,959)		(196,959)		(196,959)		-0-	
Total Nonoperating Revenues/(Expenses)	(199,459)		(61,179)		(179,558)		(118,379)	
Income/(Loss) Before Transfers	(59,477)		66,352		(58,053)		(196,049)	
Transfers In	130,000		150,000		150,000		-0-	
Change in Net Assets	70,523		216,352		91,947		(196,049)	
Beginning Net Assets	460,088		460,088		460,088		-0-	
Ending Net Assets	\$ 530,611	\$	676,440	\$	552,035	\$	(196,049)	

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### **Internal Service Funds**

**Internal Service Funds** are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

**Fleet** - This fund is used to account for the rental of machinery, equipment, vehicles, and their related costs to other departments.

**Information Services** - This fund is used to account for the accumulation and allocation of costs associated with the centralized data processing systems.

**Risk Management** - This fund is used to account for the accumulation and allocation of costs associated with general liability, worker's compensation and risk management functions.

**Equipment Management -** This fund is used to account for the accumulation and allocation of costs associated with the purchase of equipment for the governmental funds.

**Payroll Management -** this fund is used to account for the liability associated with the accumulation of employee compensated absences.

**SANDY CITY** 

Combining Statement of Net Assets

Internal Service Funds June 30, 2005

With Comparative Totals for 2004

		Information	Risk	Equipment	Payroll		Internal es Funds
	Fleet	Services	Management	Management	Management	2005	2004
<u>ASSETS</u>							
Current Assets:							
Cash and Cash Equivalents	\$ 2,815,398	\$ 795,061	\$ 3,372,311	\$ 406,932	\$ 1,590,441	\$ 8,980,143	\$ 7,812,489
Receivables	-0-	-0-	347,927	-0-	-0-	347,927	439,075
Inventories	46,768	-0-	-0-	-0-	-0-	46,768	45,084
Other Assets	-0-	-0-	299	-0-	-0-	299	-0-
Total Current Assets	2,862,166	795,061	3,720,537	406,932	1,590,441	9,375,137	8,296,648
Land, Building, Plant, and Equipment	17,948,212	1,703,226	-0-	-0-	-0-	19,651,438	19,762,625
Accumulated Depreciation	(10,896,065)	(1,418,019)	-0-	-0-	-0-	(12,314,084)	(11,140,683)
Total Assets	9,914,313	1,080,268	3,720,537	406,932	1,590,441	16,712,491	16,918,590
LIABILITIES:							
Current Liabilities:							
Accounts Payable	79,211	6,174	7,168	42,522	-0-	135,075	277,575
Salaries & Benefits Payable	30,433	21,714	889	-0-	1,193	54,229	57,152
Claims & Judgements Payable	-0-	-0-	511,786	-0-	-0-	511,786	556,122
Deferred Property Tax	-0-	-0-	371,000	-0-	-0-	371,000	371,250
Capital Leases - Current	87,450	-0-	-0-	-0-	-0-	87,450	-0-
Other Long-Term Payable - Curr	-0-	-0-	-0-	-0-	72,165	72,165	-0-
Total Current Liabilities	197,094	27,888	890,843	42,522	73,358	1,231,705	1,347,250
Noncurrent Liabilities							
Compensated Absences	-0-	-0-	-0-	-0-	1,281,120	1,281,120	1,365,786
Capital Leases	89,811	-0-	-0-	-0-	-0-	89,811	-0-
Total Noncurrent Liabilities:	89,811	-0-	-0-	-0-	1,281,120	1,370,931	1,543,048
Total Liabilities	286,905	27,888	890,843	42,522	1,354,478	2,602,636	2,890,298
NET ASSETS Invested In Capital Assets, Net of							
Related Debt	6,874,886	285,207	-0-	-0-	-0-	7,160,093	8,359,529
Unrestricted	2,752,522	767,173	2,829,694	364,410	235,963	6,949,762	5,668,763
Total Net Assets	\$ 9,627,408	\$ 1,052,380	\$ 2,829,694	\$ 364,410	\$ 235,963	\$ 14,109,855	\$ 14,028,292

SANDY CITY
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
Internal Services Fund

For the Year Ended June 30, 2005

With Comparative Totals for the Year Ended 2004

		Information	Risk	Equipment	Payroll		Internal es Funds
	Fleet	Services	Management	Management	Management	2005	2004
Operating Revenue							
Charges for Sales & Services	\$ 3,078,969	\$ 998,835	\$ 916,802	\$ 296,610	\$ 317,259	\$ 5,608,475	\$ 5,773,103
Miscellaneous Revenues	-0-	65,844	27,184	-0-	-0-	93,028	259,478
Total Revenues	3,078,969	1,064,679	943,986	296,610	317,259	5,701,503	6,032,581
Operating Expenses							
Salaries and Benefits	589,002	519,756	247,351	-0-	216,979	1,573,088	1,618,188
Materials & Supplies	17,062	27,657	10,193	-0-	-0-	54,912	79,788
Contracted Services	14,903	165,383	839,971	-0-	-0-	1,020,257	867,511
Internal Charges	15,686	-0-	5,814	-0-	-0-	21,500	43,433
Administrative Charges	133,279	65,166	-0-	-0-	-0-	198,445	188,995
Cost of Goods Sold	833,888	-0-	-0-	-0-	-0-	833,888	716,495
Capital Outlays	52,123	56,177	2,512	275,727	-0-	386,539	180,489
Depreciation	1,944,396	162,121	-0-	-0-	-0-	2,106,517	2,217,742
Total Operating Expenses	3,600,339	996,260	1,105,841	275,727	216,979	6,195,146	5,912,641
Operating Income/(Loss)	(521,370)	68,419	(161,855)	20,883	100,280	(493,643)	119,940
Nonoperating Revenues (Expenses):							
General Property Taxes	-0-		374,712	-0-	-0-	374,712	370,318
Interest Income	49,223	16,106	78,185	4,622	34,380	182,516	98,659
Gain/(Loss) on Disposal of Asset	93,904	(68,848)	-0-	-0-	-0-	25,056	134,614
Bond Interest Expense	(7,078)	-0-	-0-	-0-	-0-	(7,078)	(9,342)
Total Nonoperating Revenues (Expenses)	136,049	(52,742)	452,897	4,622	34,380	575,206	594,249
Income/(Loss) Before Transfers	(385,321)	15,677	291,042	25,505	134,660	81,563	714,189
Other Financing Sources (Uses):							
Transfers In	80,000	-0-	-0-	-0-	-0-	80,000	-0-
Transfers Out	-0-	-0-	(80,000)	-0-	-0-	(80,000)	-0-
Change in Net Assets	(305,321)	15,677	211,042	25,505	134,660	81,563	714,189
Net Assets - Beginning	9,932,729	1,036,703	2,618,652	338,905	101,303	14,028,292	13,314,103
Net Assets - Ending	\$ 9,627,408	\$ 1,052,380	\$ 2,829,694	\$ 364,410	\$ 235,963	\$ 14,109,855	\$ 14,028,292

SANDY CITY
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended June 30, 2005
With Comparative Totals for the Year Ended 2004

		Inf	formation		Risk	E	quipment		Payroll		Internal s Funds
	Fleet	5	Services	Ма	nagement	Ма	nagement	Ma	nagement	2005	2004
Cash Flows from Operating Activities:											
Receipts from Customers	\$ 3,170,952	\$	1,064,679	\$	943,151	\$	296,610	\$	317,259	\$ 5,792,651	\$ 5,933,964
Payments to Suppliers	(1,191,974)		(322,635)		(941,576)		(248,175)		-0-	(2,704,360)	(2,183,602
Payments to Employees	(583,171)		(520,154)		(250,205)		-0-		(234,982)	(1,588,512)	(1,528,276
Net Cash Provided by (Used in) Operating Activities	1,395,807		221,890		(248,630)		48,435		82,277	1,499,779	2,222,086
Cash Flows from Noncapital Financing Activities:											
Tax Receipts	-0-		-0-		374,462		-0-		-0-	374,462	376,298
Transfers from (to) Other Funds	80,000		-0-		(80,000)		-0-		-0-	-0-	-C
Net Cash Provided from Noncapital Financin	80,000		-0-		294,462		-0-		-0-	374,462	376,298
Cash Flows from Capital and Related Financing Activities:											
Acquistion of Capital Assets	(1,016,674)		(14,095)		-0-		-0-		-0-	(1,030,769)	(2,290,428
Principal Paid on Capital Lease	(85,151)		-0-		-0-		-0-		-0-	(85,151)	(82,887
Interest Paid on Capital Lease	(7,078)		-0-		-0-		-0-		-0-	(7,078)	(9,342
Proceeds from Cell Tower Leases	-0-		-0-		-0-		-0-		-0-	-0-	-C
Contributions From Developers	-0-		-0-		-0-		-0-		-0-	-0-	-0
Proceeds from Sale of Fixed Assets	230,025		3,870		-0-		-0-		-0-	233,895	384,235
Net Cash Provided (Used) by Capital											
and Related Financing Activities	(878,878)		(10,225)		-0-		-0-		-0-	(889,103)	(1,998,422
Cash Flows from Investing Activities:											
Interest Income Received	49,223		16,106		78,185		4,622		34,380	182,516	98,659
Net Increase (Decrease) in Cash and Cash Equivalents	646,152		227,771		124,017		53,057		116,657	1,167,654	698,621
Cash and Cash Equivalents:											
Beginning of Year	2,169,246		567,290		3,248,294		353,875		1,473,784	7,812,489	7,113,868
End of Year	\$ 2,815,398	\$	795,061	\$	3,372,311	\$	406,932	\$	1,590,441	\$ 8,980,143	\$ 7,812,489

Reconciliation of Operating Income	(Los	ss) to Net C	Cash	Provided	/(U:	sed) by Op	era	ting Activi	ties	:				
Operating Income/(Loss)	\$	(521,370)	\$	68,419	\$	(161,855)	\$	20,883	\$	100,280	\$	(493,643)	\$ 119,94	0
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) By Operating Activities:														
Depreciation		1,944,396		162,121		-0-		-0-		-0-		2,106,517	2,217,74	2
Increase (Decrease) Due to Changes in	า:													
Accounts Receivables		91,983		-0-		(835)		-0-		-0-		91,148	(98,61	7)
Inventories		(1,684)		-0-		-0-		-0-		-0-		(1,684)	(25,74	8)
Prepaid Assets		-0-		-0-		(299)		-0-		-0-		(299)	-	-0-
Accounts Payable		(123,349)		(8,252)		(82,787)		27,552		-0-		(186,836)	(81,14	3)
Salaries & Benefits Payable		5,831		(398)		(2,854)		-0-		(18,003)		(15,424)	89,91	2
Net Cash Provided (Used) by Operating Activities	\$	1,395,807	\$	221,890	\$	(248,630)	\$	48,435	\$	82,277	\$	1,499,779	\$ 2,222,08	6

SANDY CITY
Fleet
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual

For the Year Ended June 30, 2005

	Budgeted Amounts				A -41	Variance with Final Budget Positive	
		Original		Final	Actual Amounts		Negative)
Operating Revenues:							
Charges for Sales & Services	\$	3,272,917	\$	3,311,917	\$ 3,078,969	\$	(232,948)
Operating Expenses							
Salaries and Benefits		610,418		610,418	589,002		21,416
Materials & Supplies		19,879		19,879	17,062		2,817
Contracted Services		19,900		19,900	14,903		4,997
Internal Charges		15,686		15,686	15,686		-0-
Administrative Charges		133,279		133,279	133,279		-0-
Cost of Goods Sold		713,642		847,642	833,888		13,754
Capital Outlays		475,371		501,371	52,123		449,248
Depreciation		1,944,396		1,944,396	 1,944,396		-0-
Total Operating Expenses		3,932,571		4,092,571	3,600,339		492,232
Operating Income/(Loss)		(659,654)		(780,654)	(521,370)		259,284
Nonoperating Revenues/(Expenses):							
Interest Income		36,000		36,000	49,223		13,223
Gain/(Loss) on Disposal of Asset		56,000		56,000	93,904		37,904
Capital Lease Interest Expense		(7,078)		(7,078)	 (7,078)		-0-
Total Nonoperating Revenues/(Expenses)		84,922		84,922	 136,049		51,127
Income/(Loss) Before Transfers		(574,732)		(695,732)	(385,321)		310,411
Other Financing Sources/(Uses):							
Transfers In		-0-		80,000	80,000		-0-
Transfers Out		(99,314)		(99,314)	 -0-		99,314
Total Other Financing Sources/(Uses)		(99,314)		(19,314)	 80,000		99,314
Change in Net Assets		(674,046)		(715,046)	(305,321)		409,725
Beginning Net Assets		9,932,729		9,932,729	 9,932,729		-0-
Ending Net Assets	\$	9,258,683	\$	9,217,683	\$ 9,627,408	\$	409,725

SANDY CITY
Information Services
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual
For the Year Ended June 30, 2005

	Fin	riginal and al Budgeted Amounts		Actual Amounts	Fir	riance with nal Budget Positive Negative)
Operating Revenues:						
Charges for Sales & Services	\$	988,149	\$	998,835	\$	10,686
Miscellaneous Revenues		61,817		65,844		4,027
Total Operating Revenues		1,049,966		1,064,679		14,713
Operating Expenses						
Salaries and Benefits		514,681		519,756		(5,075)
Materials & Supplies		42,280		27,657		14,623
Contracted Services		184,341		165,383		18,958
Administrative Charges		65,166		65,166		-0-
Capital Outlays		376,211		56,177		320,034
Depreciation		162,121		162,121		-0-
Total Operating Expenses		1,344,800		996,260		348,540
Operating Income/(Loss)		(294,834)		68,419		363,253
Nonoperating Revenues/(Expenses):						
Interest Income		13,500		16,106		2,606
Gain/(Loss) on Disposal of Asset		-0-		(68,848)		(68,848)
Total Nonoperating Revenues/(Expenses)		13,500		(52,742)		(66,242)
Change in Net Assets		(281,334)		15,677		297,011
Beginning Net Assets	1,036,703		1,036,703			-0-
Ending Net Assets	\$	755,369	\$	1,052,380	\$	297,011

SANDY CITY
Risk Management
Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual
For the Year Ended June 30, 2005

		Budgete	d Amo	ounts	Actual	Variance with Final Budget Positive	
	Original Final		 Amounts	(Negative)			
Operating Revenues:							
Charges for Sales & Services	\$	981,600	\$	914,395	\$ 916,802	\$	2,407
Miscellaneous Revenues		-0-		-0-	 27,184		27,184
Total Operating Revenues		981,600		914,395	 943,986		29,591
Operating Expenses							
Salaries and Benefits		239,793		239,793	247,351		(7,558)
Materials & Supplies		13,757		13,757	10,193		3,564
Contracted Services		1,147,643		1,119,438	839,971		279,467
Internal Charges		5,815		5,815	5,814		1
Capital Outlays		2,950		2,950	 2,512		438
Total Operating Expenses		1,409,958		1,381,753	1,105,841		275,912
Operating Income/(Loss)		(428,358)		(467,358)	 (161,855)		305,503
Nonoperating Revenues/(Expenses):							
General Property Taxes		371,250		371,250	374,712		3,462
Interest Income		47,108		47,108	78,185		31,077
Transfers Out		-0-		(80,000)	(80,000)		-0-
Total Nonoperating Revenues/(Expenses)		418,358		338,358	372,897		34,539
Change in Net Assets		(10,000)		(129,000)	211,042		340,042
Beginning Net Assets		2,618,652		2,618,652	2,618,652		-0-
Ending Net Assets	\$	2,608,652	\$	2,489,652	\$ 2,829,694	\$	340,042

## SANDY CITY Equipment Management Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual For the Year Ended June 30, 2005

	Final E	nal and Sudgeted ounts		Actual Amounts	Fir	riance with nal Budget Positive Negative)
Operating Revenues:						
Charges for Sales & Services	\$	-0-	\$	296,610	\$	296,610
Operating Expenses						
Capital Outlays		338,905 275,727			63,178	
<b>Total Operating Expenses</b>		338,905		275,727		63,178
Operating Income/(Loss)	(	338,905)		20,883		359,788
Nonoperating Revenues:						
Interest Income		-0-		4,622		4,622
Change in Net Assets	(338,905) 25		25,505	505 364		
Beginning Net Assets		338,905	338,905			-0-
Ending Net Assets	\$	-0-	\$ 364,410		\$	364,410

#### **SANDY CITY**

#### Payroll Management Fund Schedule of Revenues, Expenses, and Changes in Net Assets - Budget and Actual For the Year Ended June 30, 2005

	 Budgete	d Amo	ounts	Actual	Fin	riance with al Budget Positive	
	 Original		Final	 Amounts	(Negative)		
Operating Revenues:							
Charges for Sales & Services	\$ 252,072	\$	337,294	\$ 317,259	\$	(20,035)	
Operating Expenses							
Salaries and Benefits	 250,058		335,280	 216,979		118,301	
Operating Income/(Loss)	 2,014		2,014	 100,280		98,266	
Nonoperating Revenues:							
Interest Income	 25,000		25,000	 34,380		9,380	
Change in Net Assets	27,014		27,014	134,660		107,646	
Beginning Net Assets	 101,303		101,303	 101,303		-0-	
Ending Net Assets	\$ 128,317	\$	128,317	\$ 235,963	\$	107,646	

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# Capital Assets Used In the Operations Of Governmental Funds

# SANDY CITY CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS COMPARATIVE SCHEDULES BY SOURCE<sup>1</sup> For the Years Ended June 30, 2005 and 2004

	 2005		2004
Governmental funds capital assets:			
Land	\$ 189,709,253		\$ 188,931,711
Buildings	31,805,199		31,242,636
Improvements other than Buildings	14,625,998		14,042,671
Machinery and Equipment	1,474,159		1,409,289
Autos and Trucks	67,116		67,116
Infrastructure	116,189,101		115,032,631
Street Light Improvements	8,809,153		8,689,159
Storm Drain Improvements	25,786,857		24,990,201
Construction In Progress	 972,616	_	1,947,475
Total governmental funds capital assets	\$ 389,439,452		\$ 386,352,889
Investments in governmental funds capital assets by source:			
General	\$ 935,109		\$ 873,434
Capital Projects	74,632,119		73,515,663
Infrastructure	277,544,816		276,580,206
Special Revenue	1,592,699		1,565,527
Electric Utilities	8,809,153		8,689,159
Storm Water	25,786,857		24,990,201
Prior Year Investments	138,699		138,699
Total governmental funds capital assets	\$ 389,439,452		\$ 386,352,889

<sup>&</sup>lt;sup>1</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

SANDY CITY
CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS
SCHEDULE BY FUNCTION AND ACTIVITY1
June 30, 2005

Function and Activity	LAND	BUILDINGS	IMPROVEMENTS OTHER THAN BUILDING	MACHINERY AND EQUIPMENT	AUTOS AND TRUCKS	STREET LIGHT IMPROVEMENTS	STORM WATER IMPROVEMENTS	INFRASTRUCTURE	CONSTRUCTION IN PROGRESS	TOTAL
General Government:										
Mayor	\$ 1,344,044	\$ -0-	\$ -0-	\$ -0-	\$ -0-	\$ -0-	\$ -0-	\$ -0-	\$ -0-	\$ 1,344,044
Administrative Services										
(Including Building Services)	989,875	10,642,533	573,282	307,967	-0-	-0-	-0-	-0-	-0-	12,513,657
Total General Government	2,333,919	10,642,533	573,282	307,967	-0-	-0-	-0-	-0-	-0-	13,857,701
Public Safety:										
Police Department										
(Including Animal Control)	116,857	333,400	91,647	444,057	67,116	-0-	-0-	-0-	-0-	1,053,077
Fire Department	619,612	3,715,477	94,558	367,943	-0-	-0-	-0-	-0-	-0-	4,797,590
Total Public Safety	736,469	4,048,877	186,205	812,000	67,116	-0-	-0-	-0-	-0-	5,850,667
Public Works	170,741,430	6,765,305	1,352,639	252,927	-0-	-0-	-0-	-0-	-0-	179,112,301
Parks and Recreation	15,019,647	10,073,376	12,513,872	46,964	-0-	-0-	-0-	-0-	-0-	37,653,859
Community Development	-0-	275,108	-0-	43,066	-0-	-0-	-0-	-0-	-0-	318,174
Redevelopment Agency	717,131	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	717,131
Storm Water	160,657	-0-	-0-	11,235	-0-	-0-	25,786,857	-0-	-0-	25,958,749
Electric Utilities	-0-	-0-	-0-	-0-	-0-	8,809,153	-0-	-0-	-0-	8,809,153
Streets and Roads	-0-	-0-	-0-	-0-	-0-	-0-	-0-	112,057,019	-0-	112,057,019
Special Improvement Districts	-0-	-0-	-0-	-0-	-0-	-0-	-0-	4,132,082	-0-	4,132,082
Construction in Progress	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	972,616	972,616
Total governmental funds capital assets	\$ 189,709,253	\$ 31,805,199	\$ 14,625,998	\$ 1,474,159	\$ 67,116	\$ 8,809,153	\$ 25,786,857	\$ 116,189,101	\$ 972,616	\$ 389,439,452

<sup>1</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the

above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

SANDY CITY
CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS
SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY<sup>1</sup>
For the Year Ended June 30, 2005

	GENERAL FIXED ASSETS 06/30/04	DEDUCTIONS	GENERAL FIXED ASSETS 6/30/05	
General Government:				
Mayor	\$ 1,344,044	\$ -0-	\$ -0-	\$ 1,344,044
Administrative Services (Including Building Services)	12,513,657	-0-	-0-	12,513,657
Total General Government	13,857,701	-0-	-0-	13,857,701
Public Safety:				
Police Department (Including Animal Control)	1,025,428	27,649	-0-	1,053,077
Fire Department	4,781,247	23,753	7,410	4,797,590
Total Public Safety	5,806,675	51,402	7,410	5,850,667
Public Works	177,837,498	1,278,132	3,329	179,112,301
Parks & Recreation	36,980,403	673,456	-0-	37,653,859
Community Development	318,174	-0-	-0-	318,174
Redevelopment Agency	717,131	-0-	-0-	717,131
Storm Water	25,166,042	796,656	3,949	25,958,749
Electric Utilities	8,689,159	119,994	-0-	8,809,153
Streets and Roads	110,900,549	1,156,470	-0-	112,057,019
Special Improvement Districts	4,132,082	-0-	-0-	4,132,082
Construction in Progress	1,947,475	739,904	1,714,763	972,616
	\$ 386,352,889	\$ 4,816,014	\$ 1,729,451	\$ 389,439,452

<sup>&</sup>lt;sup>1</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

# STATISTICAL SECTION

SANDY CITY GOVERNMENTAL FUNDS EXPENDITURES BY FUNCTION (1) LAST TEN FISCAL YEARS

FISCAL YEAR		ENERAL /ERNMENT (3)	PUBLIC SAFETY	PUBLIC WORKS	CULTURAL, RECREATION, AND PARKS	COMMUNITY DEVELOPMENT	CAPITAL OUTLAY	DEBT SERVICE	TOTAL
1995	\$		8,791,865	\$ 3,357,410	\$ 1,592,177	\$ 1,547,693	\$ 7,446,155	\$ 1,585,529	\$ 30,671,914
1996		5,549,568	9,974,410	3,813,011	1,677,171	1,723,209	7,129,439	1,918,197	31,785,005
1997		6,306,893	10,745,591	3,711,521	1,742,548	1,559,936	8,891,427	1,966,948	34,924,864
1998		6,818,145	11,610,820	3,382,383	2,068,876	2,015,563	11,858,633	4,714,810	42,469,230
1999		7,137,140	12,358,552	4,438,244	1,955,862	1,785,779	6,031,432	9,387,286	43,094,295
2000		7,525,681	14,009,283	3,124,693	2,118,019	1,834,495	16,950,329	4,578,605	50,141,105
2001		6,560,569	14,509,321	3,755,793	2,647,486	2,094,392	7,513,701	5,626,164	42,707,426
2002		7,073,798	16,025,672	4,183,238	2,934,331	2,047,383	11,394,416	6,076,447	49,735,285
2003 (2	?)	8,015,346	17,166,959	6,071,357	3,986,068	2,010,190	17,473,410	11,618,317	66,341,647
2004		8,305,393	17,531,110	6,624,773	3,990,323	2,029,435	8,260,710	11,095,201	57,836,945
2005		8,959,234	18,042,454	6,543,597	4,177,193	2,037,419	3,926,828	24,301,993	67,988,718

- (1) Includes General, Special Revenue, Capital Projects, and Debt Service Funds.
- (2) In FY 2003, three enterprise funds (Recreation, Storm Water Utility and Electric Utility Fund) and the Expendable Trust Funds were reclassified as Special Revenue Funds. Additionally, expendable trust funds are now included as special revenue funds. The Recreation Fund is included in Cultural, Recreation, and Parks. Electric and Storm Water Utility is included in Public Works.
- (3) General Government Includes Economic Development

SANDY CITY GOVERNMENTAL FUNDS REVENUES BY SOURCE (1) LAST TEN FISCAL YEARS

	TAXES			INTERNAL					
	AND	LICENCES	INTER-	CHARGES	FINES AND			FEES	
FISCAL	SPECIAL	AND	GOVERN-	FOR	FORFE-		MISCEL-	FROM	
YEAR	ASSESSMENTS	PERMITS	MENTAL	SERVICES	ITURES	INTEREST	LANEOUS	DEVELOPERS	TOTAL
1996	\$19,830,171	\$ 1,647,722	\$ 2,498,285	\$ 1,558,268	\$ 1,122,339	\$ 594,370	\$ 277,667	\$ 792,161	\$28,320,983
1997	22,150,967	1,719,519	3,253,534	1,562,357	1,360,502	866,023	290,501	493,279	31,696,682
1998	23,651,194	2,075,450	4,363,856	1,634,945	1,431,439	1,062,506	290,469	1,234,188	35,744,047
1999	25,726,597	1,825,829	4,330,431	1,645,324	1,342,233	1,159,210	423,589	453,742	36,906,955
2000	27,195,760	1,963,715	5,136,757	1,903,784	1,781,769	1,490,346	522,885	539,163	40,534,179
2001	29,643,271	1,818,123	4,768,033	1,956,973	2,021,941	1,722,796	596,933	247,567	42,775,637
2002	32,494,781	1,690,617	5,409,297	2,172,765	2,305,515	773,524	845,059	624,627	46,316,185
2003 (2)	30,895,391	1,685,082	5,026,806	4,888,376	2,352,612	873,327	850,933	595,913	47,299,796
2004	32,799,702	1,740,360	5,601,596	5,575,609	2,661,801	410,214	859,187	223,197	49,871,666
2005	35,506,993	2,011,739	5,318,961	5,907,478	2,587,126	709,067	1,708,902	611,407	54,361,673

- (1) Includes General, Special Revenue, Capital Projects, and Debt Service Funds.
- (2) In FY 2003, three enterprise funds (Recreation, Storm Water Utility and Electric Utility Fund) and the Expendable Trust Funds were reclassified as Special Revenue Funds. Additionally, expendable trust funds are now included as special revenue funds. The Recreation Fund is included in Cultural, Recreation, and Parks. Electric and Storm Water Utility is included in Public Works.

SANDY CITY
GENERAL FUND TAX REVENUES BY SOURCE
LAST TEN FISCAL YEARS

FISCAL YEAR	PROPERTY TAX	GENERAL SALES TAX	FRANCHISE TAX	MOTOR VEHICLE FEE	TOTAL
1996	\$ 4,438,745	\$ 9,930,024	\$ 3,005,920	\$ 724,178	\$ 18,098,867
1997	4,726,068	11,241,249	3,317,575	905,820	20,190,712
1998	4,722,238	11,828,528	3,583,515	859,948	20,994,229
1999	4,865,626	12,966,383	3,483,868	966,216	22,282,093
2000	5,092,701	14,080,123	3,603,078	764,085	23,539,987
2001	5,737,847	14,773,043	4,435,823	721,930	25,668,643
2002	6,746,658	14,740,321	4,501,770	867,215	26,855,964
2003	6,778,104	14,569,744	4,299,404	918,730	26,565,982
2004	7,103,637	15,161,445	4,688,366	881,376	27,834,824
2005	7,082,393	15,857,517	6,284,131	818,905	30,042,946

SANDY CITY
PROPERTY TAX ASSESSMENTS, COLLECTIONS AND LEVIES
LAST TEN FISCAL YEARS

	ASSE	SSMENTS A	ND COLLECTIO	NS	TAX LEVIES				_
FISCAL YEAR	ASSESSED VALUATION	TAXES ASSESSED	CURRENT TAX COLLECTIONS (1)	PERCENT OF LEVY COLLECTED	GENERAL FUND	DEBT SERVICE FUND	RISK WANAGEMENT FUND	TOTAL	OUTSTANDING DELINQUENT TAXES
1996	\$2,637,587,808	\$4,716,007	\$ 4,572,893	97.0%	0.001706	0.000082	0.000000	0.001788	\$ 263,906
1997	2,889,456,769	5,079,665	4,898,750	96.4%	0.001678	0.000080	0.000000	0.001758	247,382
1998	3,256,316,583	5,184,056	5,000,019	96.4%	0.001517	0.000075	0.000000	0.001592	259,606
1999	3,409,092,299	5,427,275	5,249,645	96.7%	0.001530	0.000076	0.000000	0.001606	299,743
2000	3,585,929,560	5,673,385	5,444,197	96.0%	0.001537	0.000078	0.000000	0.001615	355,045
2001	3,802,131,432	6,798,211	6,499,879	95.6%	0.001613	0.000075	0.000100	0.001788	429,457
2002	4,037,679,082	7,913,851	7,597,954	96.0%	0.001790	0.000073	0.000097	0.001960	482,940
2003	4,193,973,087	7,947,579	7,617,686	95.8%	0.001730	0.000071	0.000094	0.001895	500,598
2004	4,314,341,270	8,154,105	7,879,733	96.6%	0.001725	0.000071	0.000094	0.001890	441,418
2005	4,482,624,187	8,265,959	8,020,225	97.0%	0.001683	0.000069	0.000092	0.001844	339,997

(1) Current tax collections column includes amounts remitted to redevelopment agencies.

## SANDY CITY ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

FISCAL YEAR	ASSESSED VALUE	_	ESTIMATED ACTUAL VALUE	RATIO OF TOTAL ASSESSED VALUE TO TOTAL ESTIMATED ACTUAL VALUE
1996	\$ 2,637,587,808		\$ 4,157,133,530	63%
1997	2,889,456,769		4,548,513,696	64%
1998	3,256,316,583		5,142,745,684	63%
1999	3,409,092,299		5,317,298,007	64%
2000	3,585,929,560		5,541,482,116	65%
2001	3,802,131,432		5,885,828,378	65%
2002	4,037,679,082		6,161,254,606	66%
2003	4,193,973,087		6,446,408,328	65%
2004	4,314,341,270		6,635,180,654	65%
2005	4,482,624,187		6,919,830,111	65%

#### Notes:

(1) The State of Utah imposed a uniform 1.7% fee on motor vehicles rather than using a tax rate as prior years.

Source: Salt Lake County Auditor's Office

#### (Per \$1 of Assessed Property Value the Following Rates Apply):

FISCAL	SANDY	SALT LAKE COUNTY	JORDAN SCHOOL	SALT LAKE COUNTY	SPECIAL DISTRICTS		TOTAL TAX F (NO)	RATE RANGE (E 3)
YEAR	CITY	(NOTE 1)	DISTRICT	LIBRARY	(NOTE 2)	TOTAL	LOW	HIGH
1996	.001788	.003831	.007262	.000669	.001645	.015195	.014194	.015861
1997	.001758	.003782	.006392	.000647	.001573	.014152	.013210	.014424
1998	.001592	.003551	.006504	.000608	.001539	.013788	.012917	.014041
1999	.001606	.002805	.006561	.000607	.001267	.012846	.012247	.013107
2000	.001615	.003246	.007582	.000625	.001258	.014326	.013738	.014590
2001	.001788	.002904	.008845	.000583	.001260	.015380	.014761	.015601
2002	.001960	.003025	.008424	.000764	.001390	.015563	.014801	.015822
2003	.001895	.002939	.008344	.000744	.001501	.015423	.014534	.015669
2004	.001890	.002868	.008366	.000747	.001728	.015599	.014499	.016026
2005	.001844	.002816	.008856	.000733	.001686	.015935	.014865	.016392

#### Notes:

- (1) Includes General Salt Lake County Charges.
- (2) Includes South Salt Lake County Mosquito District, Salt Lake County Water District, Sandy Suburban Improvement District, and Central Utah Water District. Although other special districts apply to only a portion of the City, these districts apply to the majority of property values within the City.
- (3) Since special districts apply to only a portion of the City, these columns show the total tax rate range. The other special districts not included in Note 2 are Salt Lake Suburban District #2, Cottonwood Sanitary District, Salt Lake County Sewerage District #1, Crescent Cemetery District, and Alta Canyon Recreation Special Service District.

Source: Salt Lake County Auditor

TAXPAYER	TYPE OF BUSINESS	2004 ASSESSED PROPERTY VALUATION	_	PERCENT OF TOTAL ASSESSED VALUATION
Lawrence & Karen Miller	Auto Mall/Business Complex	\$ 100,689,560	(2)	2.25%
Macerich Co.	Real Estate Investment Trust	95,871,800	(2)	2.14%
Pacificorp	Electric Utility	34,353,110	(1)	0.77%
SSR Western Multifamily LLC	Apartment Complex	28,012,930	(2)	0.62%
The Boyer Company	Commercial & Office Development	27,196,300	(2)	0.61%
Qwest Communications	Telephone Communications	24,863,740	(1)	0.55%
Workers Compensation Fund	Insurance Company	24,437,200	(2)	0.55%
Magna Investment	Commercial & Office Development	19,025,500	(2)	0.42%
Mariemont Corp.	Sandy Mall	18,750,200	(2)	0.42%
Becton Dickinson & Company	Pharmaceutical Manufacturing	18,189,300	(2)	0.41%
Total		\$ 391,389,640	=	8.74%

(1) Source: Utah State Tax Commission.

(2) Source: Salt Lake County Assessment Records.

SANDY CITY
SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS
LAST TEN FISCAL YEARS

FISCAL YEAR	, _	SPECIAL ASSESSMENTS BILLINGS		SPECIAL ASSESSMENTS COLLECTED (1)		COLL	RATIO OF COLLECTIONS TO AMOUNT DUE		TOTAL STANDING ESSMENTS
1996		\$	261,639	\$	419,707		160.41%	\$	2,597,204
1997			278,934		350,992		125.83%		2,410,000
1998			248,249		248,249		100.00%		2,310,000
1999			207,388		207,388		100.00%		2,205,000
2000			244,618		244,618		100.00%		2,095,000
2001			247,139		247,139		100.00%		1,975,000
2002			250,879		250,879		100.00%		1,850,000
2003	(2)		-0-		-0-		100.00%		7,094,000
2004			765,560		991,015		129.45%		6,469,000
2005			646,021		986,961		152.78%		5,828,000

- (1) Includes prepayments.
- (2) Original Bond was refunded with cash flow savings taken in the first and second year of refunding. Sufficient reserves existed to service debt. As such, no assessment was required as of year end. Additionally, two new SIDs were created with a payment date of December 15, 2003.

#### SANDY CITY COMPUTATION OF LEGAL DEBT MARGIN June 30, 2005

Assessed Valuation:				
Primary Residential				\$ 2,953,939,632
All Other				1,528,684,555
Total Assessed Valuation				\$ 4,482,624,187
Reasonable Fair Cash Value				\$ 6,919,830,111
			WATER AND	
	G	ENERAL - 4%	SEWER - 4%	TOTAL - 8%
Debt Limit -				
8% of Reasonable Fair Cash Value (1)	\$	276,793,204	\$ 276,793,204	\$ 553,586,408
Less Outstanding General				
Obligation Bonds		4,225,000	-0-	4,225,000
Debt Margin	\$	272,568,204	\$ 276,793,204	\$ 549,361,408

#### Notes:

(1) The general obligation bonded debt of the City is limited by the Utah Constitution (Section 14, Paragraph 4) to 8% of the "reasonable fair cash value" of property. Of this percent, a maximum of 4% may be used for general purposes. The remaining 4% and any unused portion of the 4% available for general purposes up to the maximum 8% may be utilized for water and/or sewer purposes.

Source: Salt Lake County Auditor's Office

SANDY CITY
RATIO OF NET GENERAL OBLIGATION DEBT TO ASSESSED VALUE AND NET GENERAL
OBLIGATION DEBT PER CAPITA
LAST TEN FISCAL YEARS

FISCAL YEAR	POPULATION	ASSESSED VALUE	GROSS BONDED DEBT (1)	NET BONDED DEBT	RATIO OF NET BONDED DEBT TO ASSESSED VALUE	NET BONDED DEBT PER CAPITA
1996	95,509	\$ 2,637,587,808	\$ 8,095,000	\$8,095,000	0.31	\$85
1997	96,678	2,889,456,769	7,755,000	7,755,000	0.27	80
1998	99,761	3,256,316,583	7,395,000	7,395,000	0.23	74
1999	100,822	3,409,092,299	7,015,000	7,015,000	0.21	70
2000	102,033	3,585,929,560	6,615,000	6,615,000	0.18	65
2001	88,419	3,802,131,432	6,190,000	6,190,000	0.16	70
2002	89,745	4,037,679,082	5,735,000	5,735,000	0.14	64
2003	93,500	4,193,973,087	5,255,000	5,255,000	0.13	56
2004	92,685	4,314,341,270	4,750,000	4,750,000	0.11	51
2005	92,500	4,482,624,187	4,225,000	4,225,000	0.09	46

(1) Includes All Long-Term General Obligation Debt.

Sources: Sandy City Community Development Department Sandy City Department of Finance

## SANDY CITY RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION DEBT TO TOTAL GENERAL EXPENDITURES LAST TEN FISCAL YEARS

					RATIO OF
					DEBT SERVICE
			TOTAL	TOTAL	TO TOTAL
FISCAL			DEBT	GENERAL	GENERAL
YEAR	PRINCIPAL	INTEREST	SERVICE	EXPENDITURES(1)	<b>EXPENDITURES</b>
1996	\$ 385,000	\$ 321,606	\$706,606	\$ 31,785,005	2.2%
1997	340,000	408,730	748,730	34,924,864	2.1%
1998	360,000	390,660	750,660	42,469,230	1.8%
1999	380,000	371,048	751,048	43,094,295	1.7%
2000	400,000	349,844	749,844	50,141,105	1.5%
2001	425,000	326,863	751,863	42,707,426	1.8%
2002	455,000	301,808	756,808	49,735,285	1.5%
2003	480,000	277,800	757,800	66,341,647	1.1%
2004	505,000	255,139	760,139	57,836,945	1.3%
2005	525,000	230,929	755,929	67,988,718	1.1%

#### Notes:

This schedule includes only debt service for general obligation bonded debt to be paid by general operations of the City rather than from special assessment or enterprise operations.

(1) Includes General, Special Revenue, Capital Projects, and Debt Service Funds.

		ATTRIBUTABLE TO CITY	
	TOTAL DEBT	PERCENT	AMOUNT
Direct General Obligation Debt	\$ 4,225,000	100.0 %	\$ 4,225,000
Overlapping Debt:			
State of Utah	1,514,510,000	3.6	54,522,360
CUWCD (1)	62,116,393	6.0	3,726,983
Salt Lake County	204,440,000	8.8	17,990,720
Jordan School District	172,775,000	24.3	41,984,325
South Valley Sewer District	1,060,000	25.0	265,000
Sandy Suburban Improvement District	14,210,000	40.0	5,684,000
Total Overlapping Debt	1,969,111,393		124,173,388
Total Overlapping Debt (Excluding the State)(2)	454,601,393		69,651,028
Total Direct and Overlapping Debt (Excluding the State)	\$ 458,826,393		\$ 73,876,028

- (1) Central Utah Water Conservancy District ("CUWCD") outstanding general obligation bonds are limited ad valorem tax bonds. These bonds are the only limited ad valorem tax bonds in the State issued under the Water Conservancy Act. By law CUWCD may levy a tax rate of up to .000400 to pay for operation and maintenance expenses and any outstanding limited ad valorem tax bonds.
- (2) The State's general obligation debt is not included in overlapping debt because the State levies no property tax for payment of general obligation bonds.

Source: Zions Bank Public Finance

#### SANDY CITY WATER REVENUE BOND COVERAGE LAST TEN FISCAL YEARS

FISCAL YEAR	GROSS REVENUE	DIRECT OPERATING EXPENSES	NET REVENUE AVAILABLE FOR DEBT SERVICE	PRINCIPAL	INTEREST	TOTAL	COVERAGE
1995	\$ 7,313,152	\$ 4,542,086	\$ 2,771,066	\$ 525,000	\$ 729,063	\$ 1,254,063	2.21
1996	8,235,233	5,290,340	2,944,893	560,000	696,008	1,256,008	2.34
1997	8,657,826	5,958,061	2,699,765	700,000	657,788	1,357,788	1.99
1998	8,835,057	5,688,787	3,146,270	745,000	613,813	1,358,813	2.32
1999	9,018,911	5,816,145	3,202,766	790,000	610,040	1,400,040	2.24
2000	10,311,370	6,538,517	3,772,853	845,000	513,969	1,358,969	2.73
2001	11,330,559	6,240,341	5,090,218	705,000	457,423	1,162,423	4.38
2002	13,412,729	6,969,192	6,443,537	750,000	415,638	1,165,638	5.53
2003	14,935,903	10,172,883	4,763,020	785,000	377,637	1,162,637	4.10
2004	15,546,223	10,194,711	5,351,512	6,800,000	485,435	7,285,435	0.73
2005	15,572,878	12,508,458	3,064,420	0	478,381	478,381	6.41

#### Notes:

(1) The total reduction in long term debt is \$8,055,000, of which \$7,560,000 represents defeasance of debt from bond refunding and \$495,000 represents reduction in bond principal.

#### SANDY CITY DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

FISCAL YEAR	POPULATION (1)	PER CAPITA INCOME	# OF SQUARE MILES (1)	SUBDIVISION LOTS APPROVED (1)	UNEMPLOYMENT RATE (3)
1996	95,509	N/A	21.9	221	2.5%
1997	96,678	N/A	22.6	238	2.4%
1998	99,761	N/A	22.7	210	3.1%
1999	100,822	N/A	22.8	207	2.6%
2000	102,033	N/A	22.8	281	2.1%
2001	88,419 (2)	N/A	22.8	195	2.4%
2002	89,745	N/A	22.8	174	4.3%
2003	93,500	N/A	22.8	185	4.5%
2004	92,685	N/A	22.8	278	3.3%
2005	92,500	N/A	22.7	209	3.3%

#### Notes:

(1) Source: Sandy City Community Development Department

(2) Source: U.S. Census

(3) Source: Utah Department of Employment Security

#### SANDY CITY CONSTRUCTION AND PROPERTY VALUE (1) LAST TEN FISCAL YEARS

_	COMMERCIAL CONSTRUCTION		RESIDENTIAL CONSTRUCTION		PROPERTY VALUE		
FISCAL YEAR	NUMBER OF PERMITS	VALUE	NUMBER OF PERMITS	VALUE	NON-RESIDENTIAL	RESIDENTIAL	
1996	39	\$ 40,990,801	316	\$ 42,828,770	\$ 715,248,480	\$ 3,441,885,050	
1997	56	42,383,725	245	39,477,104	831,509,366	3,717,004,330	
1998	62	126,652,157	279	72,265,056	979,312,004	4,163,433,680	
1999	50	55,612,246	148	25,598,853	1,075,759,337	4,241,538,670	
2000	41	65,762,470	151	29,142,513	1,140,722,766	4,400,759,350	
2001	38	36,343,275	189	33,398,077	1,311,494,588	4,574,333,790	
2002	33	34,767,969	156	30,029,877	1,479,002,806	4,682,251,800	
2003	36	37,510,739	158	30,753,131	1,466,525,628	4,979,882,700	
2004	32	16,397,224	169	33,375,634	1,518,200,744	5,116,979,910	
2005	30	38,684,949	138	32,403,167	344,299,121	6,575,530,990	

#### Notes:

(1) Bank deposit amounts are not shown on this schedule since Utah is a branch banking state, and deposit figures are currently available on a state wide basis only.

Sources: Building permits issued by the Sandy City Building and Safety Division.

Sandy City Department of Finance

### SANDY CITY MISCELLANEOUS STATISTICS

June 30, 2005

Date of Incorporation	1893
Form of Government	Council-Mayor
Area - Square Miles	22.7
Miles of Streets	
Fire Protection:	
Number of Stations	5
Number of Firemen and Officers (excluding Volunteer Firemen)	73
Police Protection:	
Number of Stations	4
Number of Policemen and Officers	101
Municipal Water Department:	
Number of Consumers	28,444
Average Daily Consumption - Gallons	21,688,435
Miles of Water Mains	443
Recreation and Culture:	
Number of Parks (Including County Owned)	
Developed	30
Undeveloped	6
Number of Libraries (County Owned)	1
Employees:	758
Election Data:	
Registered Voters	61,696